

City of Providence
Annual Action Plan
July 1, 2022 - June 30, 2023

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The 2022-2023 Action Plan represents the third year of investment under the City of Providence's 2020-2024 Consolidated Plan. The Action Plan is the City of Providence's application for U.S. Department of Housing and Urban Development (HUD) Entitlement grants and identifies the proposed programs and projects to be funded during Federal Program Year 2022 (local FY2023). Four HUD entitlement grants are covered in this Action Plan:

- Community Development Block Grant (CDBG): the primary goal of the CDBG program is the
 development of viable urban communities through improved living environments, expansion of
 economic opportunity, and provision and preservation of decent, affordable housing. Funds are
 intended to serve low- and moderate-income residents and neighborhoods.
- HOME Investment Partnerships Program (HOME): the HOME program is dedicated to increasing the availability, as well as the access to, affordable housing for low-income households.
- Emergency Solutions Grant (ESG): The purpose of the ESG program is to assist individuals and families to gain housing (temporary and permanent) after experiencing a housing crisis or homelessness.
- Housing Opportunities for Persons with AIDS (HOPWA): HOPWA funds may be used for a wide range of housing and social services to benefit individuals living with HIV/AIDS and their families.

The purpose of the Action Plan is to identify the City's housing, community, neighborhood, and economic development priority needs, and develop goals and strategies regarding how funding will be allocated to eligible housing and community development activities and priorities as described in the ConPlan. It is important to note that the City's ConPlan sets goals and strategies to be achieved over the 2020-2024 period and identifies a list of funding priorities. The ConPlan goals represent high priority needs for the City of Providence and serve as the basis for the PY 2022 programs and activities identified in this Action Plan.

The Con Plan goals are listed below in no particular order:

- Enhance the City's economic stability and prosperity by increasing opportunities for job readiness and investing in economic development programs.
- Strengthen neighborhoods by investing in the City's public infrastructure needs and community amenities.
- Improve housing opportunities by creating and preserving affordable rental and homeowner housing.

- Assist individuals and families to stabilize in permanent housing after experiencing a housing crisis or homelessness by providing client-appropriate housing and supportive service solutions.
- Invest in community services and non-profits facilities that maximize impact by providing new or increased access to programs that serve highly vulnerable populations such as youths, seniors and food for insecure households.
- Meet the needs of persons with HIV/AIDS and their families through the provision of housing, health and supportive services.

2. Summarize the objectives and outcomes identified in the Plan

The City of Providence's housing and community needs were identified through a series of community meetings and outreach (including direct outreach to neighborhood and community centers, local CDCs, and other local service agencies) during its most recent Consolidated Planning process and this Year 3 Action Plan process. Data obtained from partner organizations, the US Census, HMIS, and other sources was also evaluated.

Additional outreach through public hearings was conducted as part of this Year 3 Action Plan Process. The needs identified below informed the development of goals and intended outcomes throughout the ConPlan Process; these identified needs inform the goals of Year 3.

Housing Needs

Housing Affordability: Public outreach and data analyses strongly indicate that housing affordability and housing cost burden are a significant issue in Providence. Many residents fall within the low- and moderate-income brackets, and many homeowners continue to struggle to recover from the ongoing pandemic.

Sub-standard Housing Stock: Deferred maintenance of a large portion of the City's housing stock (compounded by its age, a high number of absentee landlords, and a lack of resources for property owners to maintain their properties), affects the quality of housing within the City. Hundreds of properties within the City have been identified as vacant, abandoned, and blighted.

Public Housing: Providence Housing Authority is the sole agency in the City that provides public housing. Its portfolio consists of 2,601 units that serve over 5,000 residents. It also provides housing assistance to over 6,000 individuals as the contract administrator of Section 8 housing. Waiting lists for housing assistance or PHA units can currently run 2-5 years.

Homeless Needs

Homelessness: To address identified issues surrounding the need for re-housing and supportive services, the City is focused on quickly responding to homelessness through rapid re-housing for those that fall into

homelessness and the Housing First model of providing homeless individuals with permanent housing and the appropriate "wrap-around services" needed for them to regain stability and maintain their housing.

Non-Homeless Special Needs

There are households throughout the City that have special needs unrelated to homelessness. Some of these population groups include the elderly and frail elderly; those living with some type of physical or cognitive disability; those living with HIV/AIDS and their families; persons with substance use disorders; persons with Severe Mental Illness (SMI) and Severe and Persistent Mental Illness (SPMI); and victims of domestic violence, dating violence, sexual assault, and stalking. These groups may face greater challenges than the general population due to their specific circumstances and the City's housing stock, particularly the large pools of homes in the City built before 1940, may not be suitable for households with special needs. In this Year 2 Action Plan, the City identifies that these groups require specialized social services and housing.

Non Housing Community Development Needs

Schools, Libraries, Parks, and Community Centers: Due to aging facilities and finite tax resources, the City struggles to finance all of its public facility capital improvement needs. A consistent point highlighted throughout the community meetings was the condition of the City's school, library, and community facilities, as well as its parks.

These much-needed capital repairs were identified for financial assistance with 2022 CDBG funds.

3. Evaluation of past performance

With the assistance of regional HUD staff, the City has been making consistent improvements to its performance, both in terms of impact as well as meeting all Federal documentation, reporting, and compliance requirements. At the same time, the Housing & Community Development staff has been working to bring greater rigor to the evaluation of requests for funding to ensure selection of high capacity subrecipients who can deliver effective programs on the City's behalf. The Division of Housing & Community Development, with active support of the Mayor's Office and the City Council, has sought to change the nature of CDBG investments away from a large number of small dollar grants of marginal and diminishing value, to a smaller number of larger grants to allow for more transformational place-based projects that improve quality of life in underserved areas. The activities funded in this Year 3 Action Plan follow this investment strategy.

The City of Providence has a strong record of making a significant impact with CDBG, HOME, ESG, and HOPWA funds. A commitment of City resources is often the catalyst used by community-based organizations as the basis for their fundraising efforts and leverage private dollars for even greater impact. With the endorsement and financial commitment of the City, organizations are greatly strengthened in

their ability to obtain donations from the community, foundations, the private sector, and to obtain gap financing.

4. Summary of Citizen Participation Process and consultation process

The citizen participation process for the Consolidated Plan consisted of a robust public outreach strategy to solicit input on community development and housing.

This process consisted of broad public meetings, neighborhood meetings, focus groups, resident surveys, listening sessions, and consultations with stakeholders from summer 2019 through fall 2020. Outreach regarding events and funding opportunity was conducted via social media, newspaper advertisement, list-serv emails to neighborhood groups and organizations, and more. The City conducted an additional public hearing via Zoom (due to the COVID-19 pandemic) and solicited a final public comment period prior to ConPlan submission.

In preparation of this Year 3, PY22 Action Plan, a number of additional public hearings (City Council Committee on Urban Redevelopment, Renewal, and Planning) were held in April and May, during which staff presented on the community development programs, presentations were heard from organizations, and the public was offered the opportunity to comment. The City of Providence will hold a final public meeting on July 12, 2022 to afford the public, community organizations, and other interested parties ample time to review and comment on this Action Plan before submission to HUD.

Promotion for these community meetings was done through email, public postings, newspaper advertisements, Open Meetings portal, and online social media (Twitter, Facebook, YouTube). Generally speaking, the City's citizen participation process was, and is, robust and inclusive.

5. Summary of public comments

Some of the most important issues of concern and priority needs found during the ConPlan and Action Plan process included the cost of housing and the desire for more affordable housing; improvements to the City's education system; homelessness, good-paying jobs/economic development; better park maintenance; increased sports and recreation activities; rehabilitating low-quality, unsafe, and unhealthy housing; public safety; poverty; and social services for adults, seniors, and children. Residents also expressed concern over absentee landlords, insufficient housing code enforcement, need for down-payment assistance to foster homeownership, desire for improved collaboration between the City and local CDCs, better pedestrian and cyclist infrastructure, improving the condition of sidewalks and roads, urban farms, funding for senior activities, importance of youth development and afterschool and summer programs for youth, job training, facility improvements and improvements to condition of school facilities, adult education programs. These priority needs inform this Year 3 Action Plan. Additionally, during the 2022 program budget allocation process, verbal testimony heard during the URRP Committee meetings reinforced the information gleaned during the ConPlan process. *Any comments received to be recorded here*.

6. Summary of comments or views not accepted and the reasons for not accepting them

Public comments received to be recorded here.

7. Summary

N/A



PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|---------------------|------------|--|
| CDBG Administrator | PROVIDENCE | Planning and Development / Community Development |
| HOPWA Administrator | PROVIDENCE | Planning and Development / Community Development |
| HOME Administrator | PROVIDENCE | Planning and Development / Community Development |
| ESG Administrator | PROVIDENCE | Planning and Development / Community Development |

Table 1 – Responsible Agencies

The City of Providence, Department of Planning and Department (DPD) is the lead agency and through its Division of Housing & Community Development (DCD) administers the annual allocations of Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) grants. Further, the DCD also administers the City's Lead Safe Providence Program, which is funded by a competitive grant from the HUD Office of Lead Hazard Control and Healthy Homes. The Providence Business Loan Fund (PBLF) is responsible for small business lending and the Providence Housing Authority (PHA) oversees the portfolio of public housing in the City. The City is a member of the Rhode Island Continuum of Care as well as the State's Consolidated Homeless Fund.

Consolidated Plan Public Contact Information

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

In development of its Consolidated and Annual Action Plan(s), the City conducts public meetings, neighborhood meetings, focus groups, periodic surveys, listening sessions, and consultations with stakeholders to solicit input on community development and housing. Outreach regarding events and funding opportunity was and is conducted via social media, newspaper advertisement, list-serv emails to neighborhood groups and organizations, and more. The City will conduct an additional public hearing and solicit a final public comment period prior to Plan submission.

In preparation of this Year 3, PY22 Action Plan, a number of additional public hearings (City Council Committee on Urban Redevelopment, Renewal, and Planning) were held in April and May, during which staff presented on the community development programs, presentations were heard from various organizations, and the public was offered the opportunity to comment. The City of Providence will hold a final public hearing on July 12, 2022 to afford the public, community organizations, and other interested parties ample time to review and comment on this Action Plan before submission of the final document to HUD.

Promotion for community meetings is done through email, public postings, newspaper advertisements, and City online social media (Twitter, Facebook, YouTube). Generally speaking, the City's citizen participation and consultation processes are robust and inclusive.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Providence is rich in the number and type of agencies and organizations that provide social services to populations in need. This network of agencies and organizations provide a broad variety of housing, economic, and social service programs that serve many community residents. These include community development corporations (CDCs), other non-profit housing developers, non-profit service providers, human services and shelter providers, organizations working with special needs populations, and other community-based organizations. Most of these organizations are funded through a combination of public and private sources, and were willing and able to offer expert guidance on gaps, challenges, and opportunities that may exist in the delivery of service to Providence's low- and moderate- income.

Additionally, the City maintains regular contact with community residents, business owners, nonprofit organizations such as CDCs, the Providence Housing Authority, community-based service providers, as well as the beneficiaries of the programs administered by the Division of Housing & Community Development. This direct contact with the public and providers and agencies also results in regular input

regarding the needs of the community, allows for alignment with the City's goals, and assists in program development, implementation, and evaluation.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Providence currently serves on the Board of the Continuum of Care (CoC), a collaborative body which guides the state's homelessness programs and policies, as well as oversees CoC grant funds. The City is also a full member of the Consolidated Homeless Fund (CHF), a coordinated funding partnership between the State of Rhode Island, RI DHHS, and the RI ESG entitlement cities. Both the RICoC and the CHF are designed to deliver a continuum of programs and assistance that works to reduce the number of homeless individuals and families throughout Rhode Island.

The RI CoC Board and Membership are comprised of broad range of service and housing providers, state agencies, community partners, and individuals all working together to build a statewide system to prevent and end homelessness.

The work of the Continuum is largely conducted through standing committees. Three standing committees focus on the targeted populations listed above: the Families and Youth Committee; Veterans Committee, and Chronically Homeless/High Need Individuals Committee. These committees conference regularly on cases, and utilize Coordinated Entry to align assessed clients with the appropriate housing program.

Additionally, these Committees provide informed recommendations to the larger CoC Board and membership on potential policy barriers to successful placement and recommend policy or process changes to ameliorate barriers or improve systems. Subcommittees and working groups are also periodically established (such as the CES Evaluation Work Group or the Racial Equity Work Group) to support the CoC's work.

The CoC adheres to and deploys the Housing First model to place clients into appropriate housing. Client placement is based on HMIS data. Ongoing, wraparound service provision is a requirement of funding.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Funding for homeless programs has been streamlined and coordinated to flow through two primary bodies: the RI CoC and the Consolidated Homeless Fund (CHF). As noted above, the City serves an active role with both bodies. The goals of this coordination are as follows:

- To reduce administrative burden on grantees, allowing more resources and time to be allocated to client services
- To develop consistent policies and procedures across state and municipal boundaries to allow for more effective, consistent, and efficient programs and services
- To increase efficiency and reduce the duplication of administrative efforts across municipal and state units of government
- To universalize the evaluation of applications and systematize the deployment of funds to decrease homelessness through strategic coordination and alignment.

The Consolidated Homeless Fund (CHF) combines all ESG funds (state and entitlement cities), state funding for homelessness, and Title XX Block Grant funds into a single pool, governed by universal Policies & Procedures. A committee representing the State Office of Housing and Community Development, State DHHS, ESG entitlement communities, a representative of the State's Housing Resources Commission, RIHousing and other relevant policy makers in homelessness set parameters for the CHF program's funding and make awards.

In an effort to further coordination, this CHF Committee was recently merged with the CoC Recipient Approval and Evaluation Committee (REAC), to create a singular Committee to oversee the development of performance standards and outcome evaluation for both CoC- and ESG-funded projects. This committee relies on information provided by the RI CoC including: point-in-time statistics, HMIS performance reports, and subrecipient capacity reports. The CoC's System Performance Committee also informs the development of performance standards and outcome measurement for the CHF and CoC.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

| 1 | Agency/Group/Organization | AIDS Care Ocean State |
|---|---|---|
| | Agency/Group/Organization Type | Services - Housing Services-Persons with HIV/AIDS Services-Health |
| | What section of the Plan was addressed by Consultation? | Non-Homeless Special Needs HOPWA Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Routine consultations to discuss specific services and housing needs for persons living with HIV/AIDS and their families and better coordination with homeless service providers to identify and rapidly house HIV-infected persons. Collaboration has led to better coordination between ACOS and homeless providers or other agencies that are providing public services to HIV-positive persons. |
| 2 | Agency/Group/Organization | Amos House |
| | Agency/Group/Organization Type | Housing Services - Housing Services-homeless Services-Employment |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy |

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| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Routine consultations about programs and services offered by Amos House, the broader needs of the community, and anti-poverty strategies to assist very low-income individuals, particularly the formerly incarcerated, to obtain the skills necessary to be employable. Ongoing coordination will yield continued collaboration through CDBG on an innovative day labor program and strategic investment through the CHF in expanded shelter capacity, landlord incentives and rapid rehousing. |
| 3 | Agency/Group/Organization | Capital City Community Center |
| | Agency/Group/Organization Type | Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs, particularly those pertaining to early childcare and senior services. Consultations will lead to better coordination among community centers and public service agencies throughout the City. |
| 4 | Agency/Group/Organization | DaVinci Center for Community Progress |
| | Agency/Group/Organization Type | Services - Housing Services-Children Services-Elderly Persons Services-Health Services-Education Services-Employment |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy |

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| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. Consultations will lead to better coordination among community centers and public service agencies throughout the City and appropriate investment in neighborhood-based services. |
| 5 | Agency/Group/Organization | Federal Hill House |
| | Agency/Group/Organization Type | Services - Housing Services-Children Services-Elderly Persons Services-Health Services-Education Services-Employment |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. Consultations will lead to better coordination among community centers and public service agencies throughout the City and appropriate investment in neighborhood-based services. |
| 5 | Agency/Group/Organization | CHILDHOOD LEAD ACTION PROJECT |
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Lead-based Paint Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Quarterly coordination meetings to discuss lead abatement strategies. Consultation has led, and will continue to lead, to better integration of lead abatement strategies into healthy housing programs and identified opportunities to improve coordination between CLAP, City code enforcement, RI Department of Health, and the Lead Safe Providence Program. |

| 7 | Agency/Group/Organization | Community Action Partnership of Providence |
|---|---|---|
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education Services-Employment |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Periodic group discussions and regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. As Providence's Community Action Agency, CAPP provides a range of services to low/moderate income households, including food, heating assistance, rental assistance, and weatherization. Routine consultations have led to greater coordination between the City's Lead Safe Providence Program and CAPP's weatherization program (boosting the impact of healthy housing investments) and to better coordination among public service agencies throughout the City generally. Referral partnerships are ongoing and continually improving. |
| 8 | Agency/Group/Organization | RI Coastal Resources Management Council |
| | Agency/Group/Organization Type | Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Resiliency |

| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | RI CRMC manages Rhode Island's Coastal Management Program and is consulted regularly on issues pertaining to NEPA programmatic and site-specific environmental reviews and permitting for investments contemplated within the CRMC jurisdiction. Consultation has led, and will continue to lead, to improved coordination in environmental review process for projects, and greater consistency in investments and investment-planning with the Coastal Zone Management Act. |
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| 9 | Agency/Group/Organization | The Housing Network of Rhode Island/Community Housing Land Trust of Rhode Island |
| | Agency/Group/Organization Type | Housing Services - Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular consultation to discuss housing needs, housing finance, programs to support new homeowners, and the market for new owner and rental units. As the Housing Network is a coalition of all the CDCs in the state, consultation leads to better coordination of programs and projects among the various CDCs operating in the City. In PY22, the City and HNRI will continue to coordinate in the delivery of a downpayment/closing cost assistance program for first-time homebuyers. HNRI is also providing stakeholder feedback to inform the City's investments through forthcoming HOME ARP funds. |
| 10 | Agency/Group/Organization | Housing Works @ RWU |
| | Agency/Group/Organization Type | Housing Services - Housing Service-Fair Housing Planning organization University |

| | What section of the Plan was addressed by | Housing Need Assessment |
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| | Consultation? | Homeless Needs - Chronically homeless |
| | | Homeless Needs - Families with children |
| | | Homelessness Needs - Veterans |
| | | Homelessness Needs - Unaccompanied youth |
| | | Homelessness Strategy |
| | | Non-Homeless Special Needs |
| | | Market Analysis |
| | | Anti-poverty Strategy |
| | | Lead-based Paint Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular consultation to discuss housing needs, housing finance, and the market for owner and rental units. Consultation yields important information regarding the housing markets in the various neighborhoods throughout the City and state housing policy landscape. HousingWorks also houses the RI Alliance for Healthy Homes initiative, and HWRI Exec. Director serves on the City's Housing Crisis Task Force. |
| 11 | Agency/Group/Organization | Local Initiatives Support Corporation |
| | Agency/Group/Organization Type | Housing |
| | | Services - Housing |
| | What section of the Plan was addressed by | Housing Need Assessment |
| | Consultation? | Market Analysis |
| | | Economic Development |
| | Briefly describe how the Agency/Group/Organization | Providence is a member of the LISC Neighborhood Development Fund and through this |
| | was consulted. What are the anticipated outcomes of | consults regularly regarding the market for new and/or rehab units, efforts to boost capacity |
| | the consultation or areas for improved coordination? | of the non-profit development community, and strategies for aligning funding for larger scale |
| | | transformative development projects in the City. The City and LISC will continue to also |
| | | coordinate on small business recovery programming and childcare facility investments. |
| 12 | Agency/Group/Organization | Olneyville Housing Corporation |
| | Agency/Group/Organization Type | Housing |
| | | Services - Housing |
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| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homelessness Strategy Market Analysis |
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| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Focus group discussions and regular interaction conducted with Olneyville Housing (dba ONE Neighborhood Builders) throughout the program year to identify and discuss housing and community needs. Consultation leads to better coordination with CDCs throughout the City, identification of problem properties appropriate for redevelopment, and programs that would be of value for affordable housing development. Agency has piloted a community WI-FI project to Olneyville to reduce the digital divide that can potentially be scaled, and is working to better integrate project-based vouchers into its development projects to enable housing of homeless clients. The CDC participates in the Continuum of Care, and has provided stakeholder feedback on potential uses of HOME-ARP to support housing development for the extremely low-income and those experiencing homelessness. |
| 13 | Agency/Group/Organization | Omni Development |
| | Agency/Group/Organization Type | Housing Services - Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homelessness Strategy Market Analysis |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Interaction throughout the program year to identify and discuss housing and community needs. Consultation leads to better coordination with CDCs throughout the City, identification of potential properties or projects for affordable housing development. |
| 14 | Agency/Group/Organization | SMITH HILL COMMUNITY DEVELOPMENT CORP |
| | Agency/Group/Organization Type | Housing Services - Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homelessness Strategy Market Analysis |

| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Interaction throughout the program year to identify and discuss housing and community needs. Consultation leads to better coordination with CDCs throughout the City, identification of potential properties or projects for affordable housing development. |
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| 15 | Agency/Group/Organization | STOP WASTING ABANDONED PROPERTY |
| | Agency/Group/Organization Type | Housing Services - Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homelessness Strategy Market Analysis |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Interaction throughout the program year to identify and discuss housing and community needs. Consultation leads to better coordination with CDCs throughout the City, identification of potential properties or projects for affordable housing development. |
| 16 | Agency/Group/Organization | PROVIDENCE HOUSING AUTHORITY |
| | Agency/Group/Organization Type | Housing PHA Services - Housing Services-Education Services-Employment Service-Fair Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy |

| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular consultations related to coordination between City and PHA Plans for public housing, the needs of public housing residents, the waiting list for Section 8 vouchers and PHA units, housing market trends, and the service needs of public housing residents. City participates in PHA Project Based Voucher RFP review to serve to coordinate City development pipeline with project-basing of PHA vouchers (to foster deep affordability in neighborhoods of opportunity). |
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| 17 | Agency/Group/Organization | Rhode Island Alliance for Healthy Homes |
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Market Analysis Lead-based Paint Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular coalition meetings to discuss healthy housing strategies. RIAHH participants include representatives from the RI Attorney General's Office, RI Department of Health, RI Office of Housing & Community Development, Prospect Health, Integra, GHHI, HousingWorks, and more. Consultation led, and will lead, to better coordination and integration of lead abatement strategies into healthy housing programs, identification of a wider network of agencies and organizations with the mission of healthy housing, and the identification and alignment of resources. |
| 18 | Agency/Group/Organization | Rhode Island Black Business Association |
| | Agency/Group/Organization Type | Business Leaders |
| | What section of the Plan was addressed by Consultation? | Economic Development Anti-poverty Strategy |

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| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | As a subrecipient, regular interaction throughout the program year(s) regarding the needs of small businesses in the City and state, particularly access to capacity building programs to improve operations and access to bidding opportunities. Consultation has led to investment in a technical assistance program providing critical one-on-one consulting services (accounting and bookkeeping, etc.) to build capacity of MBE/WBE businesses and foster their growth. |
| 19 | Agency/Group/Organization | Center for Women and Enterprise |
| | Agency/Group/Organization Type | Business Leaders |
| | What section of the Plan was addressed by Consultation? | Economic Development Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year(s) regarding the needs of small businesses in the City and state, particularly access to bilingual technical assistance and capacity building and low-barrier capital. Consultation led to investment in a technical assistance program providing business planning services in English and Spanish, and greater referral coordination between City businesses needing capacity building, unemployed participants of the public workforce system seeking to launch their own businesses, and the agency. |
| 20 | Agency/Group/Organization | DesignxRI |
| | Agency/Group/Organization Type | Business Leaders |
| | What section of the Plan was addressed by Consultation? | Economic Development Anti-poverty Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year(s) regarding the needs of small businesses in the City and state, particularly access to low-barrier capital paired with mentorship and technical assistance. Consultation led to investment in a technical assistance program providing business catalyst services and grant funding for design-focused businesses. |
| 21 | Agency/Group/Organization | Rhode Island Center for Justice |
| | Agency/Group/Organization Type | Services - Housing Service-Fair Housing |

| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy |
|----|---|---|
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Consultation(s) to discuss the legal service needs of low-income residents, particularly related to fair housing and evictions. Consultation led to a deeper understanding regarding evictions and retaliation, leading to the development of an eviction defense pilot to be funded with federal and local resources. Greater coordination has also been fostered with Crossroads RI, United Way, Direct Action for Rights and Equality, RI Legal Services and other partners to leverage available pandemic rental assistance programs to prevent eviction. |
| 22 | Agency/Group/Organization | RI Coalition for the Homeless |
| | Agency/Group/Organization Type | Housing Services - Housing Services-homeless Service-Fair Housing |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Consultations to discuss homeless data, HMIS and SAGE reporting, system performance metrics, the availability of services and housing for the homeless, prior research on homelessness and programs, and the transformation of the homelessness system towards more permanent supportive housing. Consultation underscores the need for more deeply-affordable housing, greater investment in "barrier busting" and SOAR programs to more quickly enable clients to apply for and receive SSI/SSDI benefits, and the need for innovative and specific resources for youth, the aging homeless population, and those "hardest to house". |

| 23 | Agency/Group/Organization | RI Continuum of Care | | |
|----|---|---|--|--|
| | Agency/Group/Organization Type | Housing Services - Housing Services-Victims of Domestic Violence Services-homeless Service-Fair Housing | | |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Anti-poverty Strategy | | |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | In regular Board & membership meetings to evaluate ESG and COC applications and assign funding, the homelessness system in the State is discussed as well as better coordination between the CoC and the Consolidated Homeless Fund, and the transformation of the system to meet the goals to end homelessness. The City participates in the CoC (on the Board and funding committees) to better coordinate investments and policy-making around homelessness. Policies and procedures are developed or updated as needed through these meetings to best operate and administer HMIS, address discharge planning and system needs or gaps, and to monitor and improve performance. | | |
| 24 | Agency/Group/Organization | Rhode Island Housing and Mortgage Finance Corporation | | |
| | Agency/Group/Organization Type | Housing Services - Housing Services-homeless | | |

| | What section of the Plan was addressed by | Housing Need Assessment | | | |
|----|--|---|--|--|--|
| | Consultation? | Public Housing Needs | | | |
| | | Homeless Needs - Chronically homeless | | | |
| | | Homeless Needs - Families with children | | | |
| | | Homelessness Needs - Veterans | | | |
| | | Homelessness Needs - Unaccompanied youth | | | |
| | | Homelessness Strategy | | | |
| | | Non-Homeless Special Needs | | | |
| | | HOPWA Strategy | | | |
| | | Market Analysis | | | |
| | | Anti-poverty Strategy | | | |
| | | Lead-based Paint Strategy | | | |
| | Briefly describe how the Agency/Group/Organization | The City and Rhode Island Housing have an ongoing relationship and are partner | | | |
| | was consulted. What are the anticipated outcomes of | organizations on a myriad of different programs and projects. Through these regular | | | |
| | the consultation or areas for improved coordination? | interactions, consultation on the following occur regularly: housing market, affordable | | | |
| | | housing need for new and rehab units, lead abatement and property rehabilitation, and the | | | |
| | | housing and service needs of the homeless. Through establishment of standing monthly calls, | | | |
| | | there is a strong emphasis to coordinate and work collaboratively. | | | |
| 25 | Agency/Group/Organization | Rhode Island Office of Housing and Community Development | | | |
| | Agency/Group/Organization Type | Other government - State | | | |
| | What section of the Plan was addressed by | Housing Need Assessment | | | |
| | Consultation? | Homeless Needs - Chronically homeless | | | |
| | | Homeless Needs - Families with children | | | |
| | | Homelessness Needs - Veterans | | | |
| | | Homelessness Needs - Unaccompanied youth | | | |
| | | Homelessness Strategy | | | |
| | | Market Analysis | | | |
| | | Anti-poverty Strategy | | | |
| | | Lead-based Paint Strategy | | | |

| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The City and the State Office of Housing and Community Development are in regular communication regarding the City housing market, affordable housing need for new and rehab units, lead abatement and property rehabilitation, and the housing and service needs of the homeless. Consultation highlights the occasional fragmentation of services among various homeless providers, City and State policy related to affordable housing, and the need for better alignment of strategy between state resources and City efforts. Coordination includes the sustained commitment and participation in the Consolidated Homeless Fund (CHF), a partnership of the State OHCD, DHHS, and City ESG entitlements. In further efforts to improve coordination, monthly standing calls regarding joint investments in housing have been established. | | | | |
|----|---|---|--|--|--|--|
| 26 | Agency/Group/Organization | Silver Lake Community Center | | | | |
| | Agency/Group/Organization Type | Services-Children Services-Elderly Persons Services-Education | | | | |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy | | | | |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. Consultations will lead to better coordination among community centers and public service agencies throughout the City and appropriate investment in neighborhood-based services. | | | | |
| 27 | Agency/Group/Organization | Washington Park Citizens Association | | | | |
| | Agency/Group/Organization Type | Services-Children Services-Elderly Persons | | | | |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy | | | | |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. Consultations will lead to better coordination among community centers and public service agencies throughout the City and appropriate investment in neighborhood-based services. | | | | |

| 28 | Agency/Group/Organization | West End Community Center | | |
|----|---|--|--|--|
| | Agency/Group/Organization Type | Services-Children Services-Elderly Persons | | |
| | What section of the Plan was addressed by Consultation? | Anti-poverty Strategy | | |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | Regular interaction throughout the program year to identify and discuss community needs and programs and resources necessary to address those needs. Consultations will lead to better coordination among community centers and public service agencies throughout the City and appropriate investment in neighborhood-based services. | | |
| 29 | Agency/Group/Organization | Rhode Island Office of Innovation | | |
| | Agency/Group/Organization Type | Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Other government - State | | |
| | What section of the Plan was addressed by Consultation? | Public Housing Needs Broadband | | |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | RI Office of Innovation and the City consult regarding the Connect RI initiative, which is working to eliminate the digital divide and connect all Rhode Islanders to high-speed broadband in their home, especially targeting supports for residents in public housing authorities. Through enhanced coordination of the State, Providence Housing Authority, RI Housing, public libraries and other partners under this initiative, it is expected that the City's neediest residents will gain increased access to high-speed, low-cost Internet service, computers, and free digital literacy courses. Additionally, investments are slated to occur through Rescue Plan funds in 2022 to boost WiFi at City facilities (rec centers) to complement these efforts. | | |
| 30 | Agency/Group/Organization | RI Department of Health | | |
| | Agency/Group/Organization Type | Other government - State | | |
| | What section of the Plan was addressed by Consultation? | Lead-based Paint Strategy | | |

Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?

Quarterly coordination meetings to discuss lead abatement strategies. Consultation has led, and will continue to lead, to better integration of lead abatement strategies into healthy housing programs and identified opportunities to improve coordination between City code enforcement, RI Department of Health, the City's Lead Safe Providence Program and Home Repair Program.

Identify any Agency Types not consulted and provide rationale for not consulting

Appropriate agency types were consulted in accordance with 24 CFR Part 91.110 and the City's Citizen Participation Plan: https://www.providenceri.gov/planning/citizen-participation-plan/.



Other local/regional/state/federal planning efforts considered when preparing the Plan

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|------------------------------------|---------------------------|--|
| | | The City and COC are aligned in the goals to reach a functional end to homelessness in the State |
| | | (in accordance with Opening Doors RI Plan) through better coordination between the CoC and |
| | Rhode Island Continuum of | the Consolidated Homeless Fund, and the transformation of the system to meet the goals to |
| Continuum of Care | Care | end homelessness through better coordination of investments and policy-making around |
| | Care | homelessness. Policies and procedures are developed or updated as needed through these |
| | | planning meetings to best operate and administer HMIS, address discharge planning and system |
| | | needs or gaps, and to monitor and improve performance. |
| | | The State of Rhode Island and RI entitlement cities undertook a regional analysis in 2020. The |
| | | City must certify that it affirmatively furthers fair housing choice by identifying any specific |
| The Analysis of | | impediments fair housing and taking actions to address these impediments. As part of the |
| | State of Rhode Island | development of the statewide Analysis, the City had the opportunity to consult with, offer |
| Impediments to Fair Housing Choice | | comment, and supplement additional information relevant to the City. The AI identifies areas to |
| Housing Choice | | better foster fair housing (ex. improvements to zoning codes) and guides investment strategy |
| | | for funding through the ConPlan and associated Action Plans to ensure housing constructed |
| | | with federal funds is in areas well-served by services, transit, and employment opportunity. |
| | | Each of the City's Neighborhood Plans highlight neighborhood issues that were used as a |
| City of Providence | City of Providence | baseline understanding for the Consolidated Plan and a multi-phase plan that details the short-, |
| Neighborhood Plans | City of Providence | medium- and long-term goals of the neighborhoods and identifies specific actions needed to |
| | | achieve the vision. |
| | | An actionable ten-year housing plan with clear strategies and housing production goals to |
| | | ensure housing that is affordable, safe, and equitable to residents. The Strategy establishes a |
| Anti-Displacement & | | clear plan to create and preserve dedicated affordable housing units to meet identified gaps in |
| Comprehensive Housing | City of Providence | the market (such as units for those earning at or below 30% AMI), promote affordability by |
| Strategy | | increasing the overall housing supply by lowering barriers and costs, assist renters and |
| | | homeowners to maintain housing stability, help renters and homebuyers afford and sustain the |
| | | cost of housing, and reduce displacement of existing residents at all income levels. |

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|------------------------|------------------------------|--|
| | | The City's Comprehensive Plan addresses community concerns such as housing, parks, |
| Providence Tomorrow: | | transportation, community services, and many others. Providence Tomorrow contains all of the |
| The Comprehensive | City of Drawidana | required elements and a few others such as sustainability, the City's built environment, and the |
| Plan | City of Providence | arts. You will also find discussions about growth and change and where and how the City plans |
| Pidii | | for future development. The goals detailed in the Strategic Plan support the goals and concepts |
| | | of the Comprehensive Plan. |
| | | Great Streets establishes a framework for public space improvements to ensure that every |
| | | Providence street is safe, equitable, and sustainable. Informed by insights generated from |
| Great Streets Master | City of Providence | thorough analysis of crash data, traffic calming requests, and housing and transportation |
| Plan | City of Providence | figures, the plan outlines a vision for the future of Providence streets. This vision will be |
| | | implemented through strategic investments of local and federal funds to make streetscapes |
| | | safer and more equitable for all users. |
| All In - Our Learning | | Robust school facilities planning initiative guiding investments in Providence school facilities, an |
| Spaces | City of Providence | overlapping goal with the Consolidated Plan and priority need identified during community |
| <u> </u> | | engagement. |
| Redevelopment Plan for | | Ordinance articulates PRA's approach towards addressing vacant and abandoned residential |
| Vacant & Abandoned | Providence Redevelopment | properties within the City. This Plan informs the EveryHome initiative and is an approach to |
| Properti | Agency | address a need identified many times during Strategic Plan and Action Plan development |
| Ттореги | | (eliminate blight, bring properties back into productive reuse as housing or amenities). |
| | | Plan to reduce the City's carbon footprint while taking into account the needs of low-income |
| | City of Providence Office of | communities and communities of color. This Plan also identifies frontline communities, which |
| Climate Justice Plan | Sustainability/ Racial | are those areas of the city most impacted by the effects of climate change and sets aside |
| cimate sustice i lan | Environmental Justice | resources to target programs and investments in those areas, aligning with the goals of the |
| | Committee | ConPlan and this Action Plan (to improve quality of life for low/mod residents, mitigate hazards, |
| | | and foster climate resiliency). |
| | | This initiative is a cross-sector, collaborative plan and infrastructure, seeking to organize, |
| | | mobilize, and cultivate a strategically aligned coalition to affect systems change to increase and |
| HOMES RI | HOMES RI | preserve affordable housing for low- and moderate-income Rhode Islanders over the next |
| | | decade. Goals and priorities will serve to inform the City's affordable housing strategy over the |
| | | coming years. |

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? | | | |
|------------------------|-------------------------------|--|--|--|--|
| | | Commissioned plan identifies opportunities for the City to work within its own organizational | | | |
| | DI Alliance for Healthy Homes | structure and with key partners to foster healthy housing through new construction, rehab, | | | |
| Healthy Homes Strategy | RI Alliance for Healthy Homes | financial tools, code enforcement and housing court, and resident education. This plan will help | | | |
| | (RIAHH) | the City to strategically align its work to improve the quality, safety, and health of existing and | | | |
| | | new housing. | | | |
| | | The Providence Housing Authority recently completed its 5 Year Plan which details anticipated | | | |
| Dravidance Housing | Providence Housing Authority | operations and programs, and a Strategic Plan to identify organizational goals. The plans | | | |
| Providence Housing | | encourage the City and PHA to continue to seek to foster alignment wherever possible to | | | |
| Authority 5-Year Plan | | maximize impact (such as through capital investment at their properties, or through project- | | | |
| | | based voucher commitments to City HOME or CDBG-funded developments). | | | |
| | | The Biennial Employment and Training Plan is an important tool for the workforce system in the | | | |
| Governor's Workforce | | state to identify the key steps that will build the state's talent pipeline. Based on the network of | | | |
| Board RI Biennial | Governor's Workforce Board | Industry Partners that represent large and/or high-growth sectors of the State's economy, the | | | |
| Employment | | Plan offers a good roadmap for the City's workforce development investments to increase | | | |
| | | impact and better assist low- and moderate-income City residents. | | | |

Table 3 – Other local / regional / federal planning efforts



AP-12 Participation - 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

In addition to the robust and extensive engagement in the development of the 2020-2024 Consolidated Plan, the City also engaged in the following Action Plan process:

- The City Council Committee on Urban Redevelopment, Renewal, & Planning conducted additional public hearings in April and May of 2022 during which staff presented on the community development programs, presentations were heard from various organizations, and the public was offered opportunity to comment. These meetings were also live-streamed via YouTube.
- A public CDBG/HOME/HOPWA Workshop was held on February 11, 2022, which included an information session and tutorial on the City's
 entitlement grant programs, anticipated funding levels, how to apply, and reporting requirements associated with becoming a
 subrecipient, for agencies or other members of the public interested in the grant application process.
- In preparation of this Year 3, P22 Action Plan, the City of Providence will also hold a virtual public hearing on **July 12, 2022** to afford the public, community organizations, and other interested parties sufficient time to review and comment on the Action Plan before submission to HUD. An associated 30-day public comment period also accompanies this public hearing.

Promotion for these hearings and of funding opportunities was conducted through email, web, Open Meetings and Clerk's Office postings, newspaper advertisements and posts, and online social media (Twitter, YouTube, Facebook). Generally speaking, the City's citizen participation process was robust and inclusive.

Public comments from all forms of outreach were used to identify priorities and Five Year and Annual goals.

Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|--|--|--|--|---|
| 1 | Public Hearing | Non-English Speaking - Specify other language: Spanish Non-targeted/ broad community | A total of 72 participants registered for the City's Application Workshop and Informational Session. | A robust Q & A session occurred to enable potential applicants to learn more about the funding sources, process to apply, to ask technical questions on eligibility and to provide any other comment. The PowerPoint and recording of the session was also posted online for those who could not attend. | Not applicable. | https://www.providenceri.gov/wp-content/uploads/2016/01/Application-Workshop-Presentation-2.11.22.pdf |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|-------------------------------|---|---|--|---|
| 2 | Public Meeting | Non-targeted/ broad community | On April 14, 2022, the City Council Committee on Urban Redevelopment, Renewal, and Planning convened to review the Mayor's draft 2022-2023 HUD funding budget. A presentation was made by the City's Community Development Director. A total of 10 officials and individuals attended the in- person meeting. The meeting was also live- streamed on YouTube. | Discussion pertained to the proposed budget, budget process, timeline and anticipated funding levels. | Not applicable. | https://providenceri.iqm2.com/Citizens/Detail Meeting.aspx?ID=13560 |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|-------------------------------|--|---|--|---|
| 3 | Public Meeting | Non-targeted/ broad community | On April 20, 2022, the City Council URRP Committee conducted an informational meeting on the Mayor's draft 2022-2023 HUD funding budget. Two organizations were also invited to present on behalf of their proposals (Amos House & Family Service of RI). A total of 10 officials and individuals attended this meeting. The meeting was also livestreamed on YouTube. | Two organizations presented on behalf of their organizations' requests, and Council members asked questions. Comments reflected favorably on their proposals. | Not applicable. | https://providenceri.iqm2.com/Citizens/Detail_Meeting.aspx?ID=13568 |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|-------------------------------|--|--|--|---|
| 4 | Public Meeting | Non-targeted/ broad community | On April 28, 2022, the City Council URRP Committee conducted a public meeting on the Mayor's draft 2022-2023 HUD funding budget. City staff presented on the City's CDBG-funded Home Repair program and redevelopment subsidy invested in vacant and abandoned properties. A total of 9 officials and individuals attended this meeting. The meeting was also livestreamed on YouTube. | Comments pertained to questions on the structure and utilization of CDBG funds for the two initiatives. Comments received reflected favorably on the programs. | Not applicable. | https://providenceri.iqm2.com/Citizens/Detail_Meeting.aspx?ID=13580 |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|-------------------------------|--|--|--|---|
| 5 | Public Meeting | Non-targeted/ broad community | On May 9, 2022, the City Council URRP Committee conducted a public meeting on the Mayor's draft 2022-2023 HUD funding budget. City staff provided an overview of remaining budget approval process, and the Committee approved the final budget in ordinance format. A total of 9 officials and individuals attended this meeting. The meeting was also livestreamed on YouTube. | Comments pertained to questions on "contingency" provisions necessary to enable passage and next steps. All comments reflected favorably on the program. | Not applicable. | https://providenceri.iqm2.com/Citizens/Detail_Meeting.aspx?ID=13586 |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/ attendance | Summary of Comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---------------|---------------------|--|---|------------------------------------|--|---|
| 7 | Public Meeting | Non-targeted/ broad community | On June 2, 2022, the Providence City Council voted to approve for second passage the 2022-2023 CDBG, HOME, ESG & HOPWA budget. | Unanimous vote. | Not applicable. | https://providenceri.iqm2.com/Citizens/Detail_Meeting.aspx?ID=13339 |
| 8 | Public Hearing | Non-English Speaking - Specify other language: Spanish | On June 14, 2022, the City will conduct a final public hearing on its 2022-2023 Annual Action Plan. | To be reported here. | To be reported here. | |

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

The City of Providence is an entitlement jurisdiction that receives federal funds from U.S. Dept. of Housing & Urban Development to invest in its neighborhoods. The funds are provided under CDBG, HOME, ESG, HOPWA entitlement programs. All funds must primarily assist low- to moderate-income individuals, families, and households. The primary objectives of the programs listed below are to develop viable communities through the provision of decent housing, a suitable living environment, and expanded economic opportunities; reduce homelessness and support the housing and related supportive service needs for low-income persons living with HIV/AIDS.

The City will receive the following entitlement allocations for the 2022 Program Year (Federal Fiscal Year 7/1/2022-6/30/2023):

<u>CDBG</u>: The City will receive \$5,195,718 in PY22 Community Development Block Grant (CDBG) entitlement funds. The City also reprogrammed and reallocated \$335,000.00 in "prior year CDBG resources", a \$1.25M Revolving Loan fund balance, as well as \$700,000 in anticipated "program income" generated from repayment of Providence Business Loan fund (PBLF) CDBG-capitalized loans for a total of \$7,480,718 in anticipated CDBG funds for programming in PY22.

<u>HOME</u>: The City will receive a final allocation of \$1,784,160 in HOME Investment Partnerships Program funds to support the creation of affordable housing.

HOPWA: The City will receive \$1,360,735 in Housing Opportunities for Persons with AIDS funds.

ESG: The City will receive \$454,961 in Emergency Solutions Grant funds for programs and services for the homeless in PY22.

The City has also been awarded a competitive \$5.7 million, 42-month grant through HUD Office of Lead Hazard Control and Healthy Homes.

Anticipated Resources

| Program | Source | Uses of Funds | Expe | cted Amoun | t Available Ye | ear 1 | Expected | Narrative Description |
|---------|---------------------|--|-----------------------------|--------------------------|--------------------------------|--------------|--|---|
| | of Funds | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | Amount Available Remainder of ConPlan \$ | |
| CDBG | public - federal | Acquisition Admin and Planning Economic Development Housing Public Improvements | | | | V | | The City will undertake activities and projects using CDBG funds including housing development and rehabilitation, facilities improvements, public infrastructure improvements, economic development, public services, planning and administration. |
| | | Public Services | 5,195,718 | 700,000 | 1,585,000 | 7,480,718 | 11,615,333 | |
| НОМЕ | public - federal | Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership | | | | | | The City will undertake activities and projects using HOME funds including new housing development, rehabilitation of existing and vacant units, and homebuyer assistance programs. |
| | | TBRA | 1,784,160 | 0 | 0 | 1,784,160 | 2,405,739 | |

| Program | Source | Uses of Funds | Expe | cted Amoun | t Available Ye | ear 1 | Expected | Narrative Description |
|---------|---------------------|--|-----------------------------|--------------------------|--------------------------------|--------------|--|--|
| | of Funds | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | Amount Available Remainder of ConPlan \$ | |
| HOPWA | public - federal | Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services | | | | | | The City will undertake activities and projects using HOPWA funds including acquisition, rehabilitation, or new construction of housing units; costs for facility operations; rental assistance; short-term payments to prevent homelessness; and case management services for those living with HIV/AIDS. |
| | | TBRA | 1,360,735 | 0 | 0 | 1,360,735 | 2,002,558 | |
| ESG | public - federal | Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services | 454.064 | | | | | The City will undertake activities and projects using ESG funds including rapid rehousing assistance and supportive services for the homeless. |
| | | Transitional housing | 454,961 | 0 | 0 | 454,961 | 710,560 | |

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied:

The City's HOME program requires recipient organizations to contribute at least 25 percent of the value of the HOME award as a contribution match as a condition of the award to satisfy HUD regulations without financial impact to the City. The State provides additional affordable housing funds through the Building Homes Rhode Island program, a \$65M state bond for affordable housing and community revitalization approved in 2020 and set to be released to projects in 2022. Providence developers will continue to leverage these "BHRI", funds with City HOME and CDBG dollars. Additionally, the Providence Redevelopment Agency has bonded for \$24M for the Providence Housing Trust, which will provide local capital for construction lending for affordable housing projects, including many Low-Income Housing Tax Credit projects. This Trust is slated to be further capitalized through American Rescue Plan (Treasury) funds of \$19M, with \$2M set aside for permanent supportive housing projects specifically. Finally, the City participates in Providence Housing Authority Project Based Voucher RFP review to serve to coordinate the City development pipeline with project-basing of PHA vouchers (to foster deep affordability in neighborhoods of opportunity).

The City is a partner in the Consolidated Homeless Funds CHF Partnership which oversees a variety of homeless service funding grants including:

- City of Pawtucket ESG
- City of Providence ESG
- City of Woonsocket ESG
- State of Rhode Island ESG
- State of Rhode Island Housing Resource Commission Homeless Funds
- Social Service Block Grant Funds (from the Federal Department of Health and Human Services, passed through the Rhode Island Department of Human Services).

Due to this unique collaboration, the CHF Partnership is able to provide 100% matching funds without transferring the match responsibility to ESG subrecipients. The CHF Partnership uses the rules, regulations, and policies in the ESG regulations as the basis of the program design for all CHF programs (even those that are not directly funded under ESG).

All activities that are funded under the ESG match allocations will be in accordance with the Interim Rule's new requirements and regulations (and will be monitored by the CHF Partnership as such). Only activities in compliance with the ESG Interim Rule will receive match resources.

Annual Action Plan

40

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:

The City has developed a program called "EveryHome" which seeks to transition vacant and abandoned property back to productive reuse (including for community needs such as affordable housing or public space). A myriad of strategies have been developed to facilitate program goals based on the particular circumstances of the property or lot and the available stakeholder partners. The use of CDBG funds for eligible rehabilitation, demolition, or reconstruction subsidy when appropriate will continue to be one of the tools used for this program.

Additionally, the City, through its Redevelopment Agency arm, periodically takes possession of problem properties or public properties with the goal of conveyance for guided redevelopment. Through its tools and powers, the PRA can be critical in the facilitation of land assembly for affordable housing development or development of community amenities.

Discussion

N/A

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goal Descriptions

| 1 | Goal Name | Increase Availability of Affordable Housing | | |
|---|---------------------|--|--|--|
| | Goal Description | Through new construction, conversion, and/or rehabilitation of existing units, the City will used HOME funds to increase the supply of affordable homeownership and rental housing units for City residents and households earning up to 80% of area median income, including units with supportive services for extremely low-income and/or special needs populations. | | |
| 2 | Goal Name | Improve Quality of Occupied Housing Units | | |
| | Goal Description | The lack of maintenance of the City's housing stock means many housing units are in need of repair and rehabilitation. The City will use federal funds to offer grants and/or loans to qualifying homeowners to rehabilitate property. Taking a blended "whole house" approach, these funds will be aligned with the City's Lead & Healthy Homes grants and other programs available in the City to holistically address hazards, health and safety, code, energy efficiency, historic preservation, and quality of life issues in the property. Also includes associated delivery costs. Improvements to public housing authority properties will also be conducted with CDBG funds, as well as rehabilitation of non-profit owned units to preserve or create affordability. | | |
| 3 | Goal Name | Return Abandoned Property to Productive Reuse | | |
| | Goal Description | The City of Providence still lives with the legacy of the foreclosure crisis and there are more than one hundred houses throughout the City that are vacant, abandoned, and uninhabitable. Using federal and other funds, the City will engage developers to conduct rehabilitation of vacant and abandoned homes for affordable homeownership or rental units, selective demolition if required to address imminent safety hazards posed by nuisance properties, or for public or green space. | | |
| 4 | Goal Name | Reduce Homelessness | | |
| | Goal Description | In collaboration with the Consolidated Homeless Fund and the RI Continuum of Care, the City will use federal funds to support the elimination of homelessness through street outreach, essential service provision, and rapid re-housing assistance. | | |

| 5 | Goal Name | Increase Housing Stability among PLWHA |
|---|---------------------|---|
| | Goal Description | The City will use HOPWA funds to ensure that low-income persons living with HIV/AIDS (PLWHA) obtain and maintain stable housing through support for acquisition, rehabilitation, or new construction of housing units; costs for facility operations; rental assistance; short-term payments to prevent homelessness; and the delivery of support services including (but not limited to) assessment and case management, substance abuse treatment, mental health treatment, nutritional services, job training and placement assistance, and assistance with daily living. |
| 6 | Goal Name | Improve Condition of Public Facilities |
| | Goal Description | The physical condition of many of the structures which community organizations, social service agencies, and the City itself uses are in significant disrepair and have substantial capital improvement needs in terms of cost and scope. The City will use CDBG funds to improve these facilities so that the City's low- and moderate-income populations can continue to receive services. |
| 7 | Goal Name | Improve Streetscapes & Public Infrastructure |
| | Goal Description | The infrastructure of the City in many neighborhoods is in significant disrepair, decayed, and unsafe for drivers, pedestrians, and cyclists. Sidewalks are often trip hazards and road conditions damage vehicles. CDBG funds will be used to improve the physical condition of the City's streets, roads, and sidewalks, and create more options for non-automobile transportation options for convenient access to community destinations and public places, whether walking, bicycling, skateboarding, or taking public transportation. Public infrastructure improvements will include accessibility enhancements to ensure that those with physical disabilities are able to navigate the City safely. Additionally, the City may conduct eligible public infrastructure projects including sewer and water upgrades as needed. |
| 8 | Goal Name | Improve Parks and Recreational Areas |
| | Goal Description | Neighborhood parks can promote healthy lifestyles, community engagement and revitalization, economic development, and environmental and social health. The City will support the creation and improvement of parks, play spaces, open space, and sports fields. CDBG funds will also be used to increase the number of urban trees throughout the City and increase the proportion of the City that has canopy shading in order to reduce air pollution, conserve water and reduce soil erosion, provide shaded areas for cooling, and reduce noise pollution. |
| 9 | Goal Name | Provide for Basic Needs of LMI Persons |
| | Goal Description | Through ongoing support of the City's network of community-based organizations, federal funds will be used to provide for the basic, unmet needs of low-income residents including food assistance, job training, case management services, and more. |

| 10 | Goal Name | Facilitate Small Business Development and Growth |
|----|---------------------|---|
| | Goal Description | To promote economic growth and local resources for low to moderate income individuals, especially minorities and women. The funding will also support the establishment of new businesses, retention and growth of existing businesses, and increase the number of low-income adults who obtain the skills necessary to meet industry's needs for qualified workers; and advance policies, practices, and partnerships that lead to sustainable economic growth with shared businesses. |
| 11 | Goal Name | Effectively Administer Programs |
| | Goal Description | An allowable portion of CDBG, HOME, HOPWA, and ESG funds will be used to finance the costs of administration and delivery of these respective programs; i.e. to rapidly award projects and commit funds for programs; to monitor all projects, activities, and organizations annually, to conduct planning activities or studies to inform investments, conduct proper evaluations of all programs; and to meet all timeliness standards. |



Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Providence is an "entitlement jurisdiction" that receives federal funds from the U.S. Department of Housing & Urban Development to invest in its neighborhoods. The funds are provided under CDBG, HOME, ESG, and HOPWA entitlement programs. All funds must primarily assist low- to moderate-income individuals, families, and households. The primary objectives of the projects listed below are to develop viable communities through the provision of decent housing, a suitable living environment, and expanded economic opportunities; reduce homelessness and support the housing and related supportive service needs for low-income persons living with HIV/AIDS.

Projects

| # | Project Name |
|----|---|
| 1 | CDBG Administration |
| 2 | ESG22 Providence |
| 3 | HOME Administration |
| 4 | Public Services |
| 5 | Providence Business Loan Fund |
| 6 | Economic Development Programs |
| 7 | CDBG Occupied Housing |
| 8 | Public Facility Improvements |
| 9 | Parks, Open Space, Sports and Recreation Improvements |
| 10 | Streets, Sidewalks, and Infrastructure Improvements |
| 11 | HOME Affordable Housing |
| 12 | City of Providence (Administration) - RIH22001 |
| 13 | AIDS Care Ocean State - RIH22001 |

Table 6 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Allocation priorities were based on level of funding, information gleaned from community engagement and the citizen participation process, level of need for public services, research and analysis of public data sources, strength of organizations and institutional delivery system, and opportunities to leverage additional non-Federal funds for programmatic goals.

The primary obstacle to addressing needs is funding availability. The City releases a Notice of Funding Availability for its federal funds annually, and the level of request from community-based organizations providing critical services is staggering (exceeding the amount available to distribute by millions of

dollars). The regulatory cap on public service funding makes competition for public service funding particularly challenging, resulting in unmet or underserved needs.

Additionally, as a Hardest Hit community, the City is still recovering from the effects of the Great Recession, which resulted in property abandonment, eventual blight, and costly rehabilitation. While the City has addressed the majority of vacant and abandoned properties in the City, over 100 properties remain to be addressed during this ConPlan period. Federal funds are a critical source of subsidy to enable redevelopment.

Further, the level of need in the City for private housing rehabilitation is much larger than the resources available. The City will work rapidly through its allocation of funds for housing rehabilitation and maintains a rolling waitlist as a result.

The limited number of parcels for new construction will present a challenge for new affordable rental or homeownership housing construction. Further, the limited availability of parcels suitable for infill development are generally located in low-income neighborhoods throughout the City, exacerbating the challenge of promoting fair housing choice.

Finally, the ongoing pandemic has exacerbated poverty, unemployment, and caused a precipitous (300%+) increase in unsheltered homelessness in the City, creating an unprecedented demand for services to address basic needs.

AP-38 Project Summary

Project Summary Information



| 1 | Project Name | CDBG Administration |
|---|---|--|
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Effectively Administer Programs |
| | Needs Addressed | Effective Planning & Administration |
| | Funding | CDBG: \$1,038,582 |
| | Description | Funds will be used for operating costs associated with the effective and compliant implementation and management of the City of Providence CDBG Program. Costs include rent, salaries, fringe benefits, training costs, and other office costs. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | Not applicable. |
| | Location Description | 444 Westminster Street, Suite 3A, Providence, RI 02903 |
| | Planned Activities | Funds will be used for operating costs associated with the effective and compliant implementation and management of the City of Providence CDBG Program. Costs include rent, salaries, fringe benefits, training costs, and other office costs. Costs are capped at 20% of the overall allocation. |
| 2 | Project Name | ESG22 Providence |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Reduce Homelessness |
| | Needs Addressed | Reduce Homelessness |
| | Funding | ESG: \$454,961 |
| | Description | The City of Providence will use HESG funds to provide direct grants to homeless service providers and for allowable administrative costs. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 1,505 homeless or imminently homeless persons will receive case management and supportive services, rapid rehousing rental assistance, and street outreach. |
| | Location Description | Rapid rehousing, street outreach, and essential services will be delivered throughout the jurisdiction of Providence. |
| | Planned Activities | Funds will be used to support rapid rehousing rental assistance, mobile street outreach, as well as other essential services for persons experiencing homelessness in Providence. |
| | Project Name | HOME Administration |
| | | |

| 3 | Target Area | Community Wide - Entire City Geographic Area |
|---|---|--|
| | Goals Supported | Effectively Administer Programs |
| | Needs Addressed | Effective Planning & Administration |
| | Funding | HOME: \$178,416 |
| | Description | 10% of HOME funds shall be used for operating costs associated with implementing and managing the City's HOME Investment Partnerships Program (HOME). Operating costs include rent, salaries, fringe, and office costs. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | Not applicable. |
| | Location Description | 444 Westminster Street, Suite 3A, Providence, RI 02903 |
| | Planned Activities | 10% of HOME funds shall be used for operating costs associated with implementing and managing the City's HOME Investment Partnerships Program (HOME). Operating costs include rent, salaries, fringe, and office costs. Costs are capped at 10% of the overall allocation. |
| 4 | Project Name | Public Services |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Provide for Basic Needs of LMI Persons |
| | Needs Addressed | Public Services |
| | Funding | CDBG: \$1,085,842 |
| | Description | CDBG funds will support the operations of, and service delivery by, Providence's non-profit community based organizations who provide for the basic needs of low/moderate income individuals and families. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 82,197 families and individuals will benefit from direct social services provided through the City's network of community centers and community-based nonprofit service organizations. |

Location Description

Capital City Community Center, 25 Danforth Street, 02908

Community Action Partnership of Providence, 518 Hartford Ave, 02909

DaVinci Center for Community Progress, 470 Charles Street 02907

Federal Hill House, 9 Courtland Street, 02909/35 Swiss St 02909/261 Manton Ave 02909

Mt. Hope Neighborhood Association (aka MHCC), 199 Camp St 02906

Providence Housing Authority Thomas J. Anton, 50 Laurel Hill Ave 02909

Silver Lake Community Center, 529 Plainfield Street 02909

Washington Park Citizens Association , 42 Jillson Street 02905

West End Community Center, 109 Bucklin Street 02907

YWCA Rhode Island, 133 Delaine Street 02909

Amos House, 415 Friendship Street, 02907

Better Lives RI (PICA), 15 Hayes Street 02908

Boys & Girls Club Swim Saturdays, 50 Branch Ave 02904

Building Futures, 1 Acorn St 02903

City of Providence On-Call Case Management, 444 Westminster Street, Suite 3A, 02903

Clinica Esperanza/ Hope Clinic, 60 Valley St 02909 Suite 104

Clothes to Kids, 77 Reservoir Ave # 5 02907

Community MusicWorks, 1392 Westminster St 02903

College Visions, 131 Washington St 02903

Educational Center for the Arts & Science, 57 Parkis St 02907

Family Service of RI- Police Go Team, PO Box 6688 02940 / City Wide

Higher Ground International, 250 Prairie Ave 02905

Mt. Hope Learning Center, 140 Cypress St 02906/35 Camp St 02906

New Bridges 4 Haitian Success, PO Box 27552/246 Prairie Ave #3 02905

New Urban Arts, 705 Westminster St 02903

Oasis International, 600 Broad St 02907

Open Doors, 485 Plainfield St & 700 Plainfield St 02909

Project Weber/RENEW, 640 Broad St 02907

Providence CityArts, 891 Broad St 02907

Providence Community Library, 441 Prairie Ave 02905/1 Olneyville Sq 02909/315 Academy 02908

Rhode Island Free Clinic, 655 Broad St 02907

| | Roger Williams Day Care, 64 Applegate Lane 02905 |
|--|---|
| | Sojourner House-Drop In Center, 386 Smith St 02908 |
| | Sojourner House-Emergency Housing, 386 Smith St 02908 |
| | The Manton Avenue Project, 40 Sonoma Ct 02905 |
| | Young Voices, 184 Broad St 02903 |

Planned Activities

Capital City Community Center: \$65,542 for childcare & senior services.

Community Action Partnership of Providence: \$45,375 for food pantry operations.

DaVinci Center for Community Progress: \$60,500 for consolidated social services.

Federal Hill House: \$62,517 for operations of the Swiss Street & Olneyville food pantries.

Mt. Hope Neighborhood Association: \$30,250 for Mt. Hope Community Center food pantry.

Providence Housing Authority Thomas J. Anton: \$43,358 for resident self-sufficiency, adult ed., & health services.

Silver Lake Community Center: \$63,525 for daycare program.

Washington Park Citizens Association: \$65,542 for daycare, before/afterschool care & basic needs services for LMI.

West End Community Center: \$46,383 for daycare & basic needs services for LMI.

YWCA Rhode Island: \$25,208 for APPLE afterschool & summer enrichment programs.

Amos House: \$54,450 for A Hand Up program, providing employment & case management to those experiencing homelessness.

Better Lives RI (PICA): \$20,167 for the Hayes Street food pantry.

Boys & Girls Club Swim Saturdays: \$20,167 for recreational swim program at the Wanskuck & Chad Brown Clubs.

Building Futures: \$15,125 for construction pre-apprenticeship program.

City of Providence On-Call Case Management: \$15,125 for on-call case management & navigation services to families at risk of homelessness due to condemnation or fire.

Clinica Esperanza/ Hope Clinic: \$50,417 for delivery of healthcare services to the uninsured/underinsured.

Clothes to Kids: \$10,083 for provision of a school wardrobe to LMI school-aged youth.

Community MusicWorks: \$15,125 for delivery of an intensive afterschool music program for LMI youth.

College Visions: \$20,167 for free college prep services for LMI youth.

Educational Center for the Arts & Science: \$15,125 for bilingual afterschool & summer theater camps for youth.

Family Service of RI: \$25,208 for the Family Service Police Go Team, which provides 24/7 on-call crisis intervention.

| | | Higher Ground International: \$20,167 for the Sweetie Care senior program for refugee elders. |
|---|-----------------|--|
| | | Mt. Hope Learning Center: \$20,167 for before/after school care for LMI families. |
| | | New Bridges 4 Haitian Success: \$20,167 for culturally-sensitive food pantry serving refugee, immigrant & other LMI populations. |
| | | New Urban Arts: \$15,125 for afterschool arts programming and mentorship for LMI teens. |
| | | Oasis International: \$11,092 for the Youth N.O.W. mentorship program for atrisk youth. |
| | | Open Doors: \$20,167 for the One-Stop Resource Center, providing case management & other services for justice-involved individuals. |
| | | Project Weber/RENEW: \$30,250 for the Drop-In Center, providing harm reduction, recovery supports, & peer mentorship to high-risk. |
| | | Providence CityArts: \$15,125 for afterschool arts programming for LMI youth. |
| | | Providence Community Library: \$21,175 for Spanish-language GED prep & computer literacy courses for LMI adult learners. |
| | | Rhode Island Free Clinic: \$50,417 for the delivery of healthcare services to the uninsured/ underinsured. |
| | | Roger Williams Day Care: \$30,250 will provide daycare services for LMI families. |
| | | Sojourner House-Drop In Center: \$18,150 for Sojourner Drop-In Center, which provides critical resources and services to victims of domestic violence. |
| | | Sojourner House-Emergency Housing: \$20,167 for direct, short-term (<3 months) assistance to low-income victims of domestic violence to enable safe rehousing. |
| | | The Manton Avenue Project: \$10,083 for theater programming for youth. |
| | | Young Voices: \$13,981 for leadership training, mentorship, and college prep services for high-school aged. |
| 5 | Project Name | Providence Business Loan Fund |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Facilitate Small Business Development and Growth |
| | Needs Addressed | Facilitate Small Business Development & Growth |
| | Funding | CDBG: \$1,950,000 |
| | Description | Funds will support low-interest lending to Providence businesses to create or retain jobs for low/moderate income hires. |
| | Target Date | 6/30/2023 |
| _ | | · |

| | 1 | <u></u> |
|---|---|--|
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 38 jobs will be created or retained for low/moderate income workers as a result of PBLF lending. |
| | Location Description | Businesses assisted must be located within the jurisdiction of the City of Providence. |
| | Planned Activities | Low-interest loans will be provided to Providence-based businesses to create or retain jobs for low/moderate income workers. |
| 6 | Project Name | Economic Development Programs |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Facilitate Small Business Development and Growth |
| | Needs Addressed | Facilitate Small Business Development & Growth |
| | Funding | CDBG: \$586,851 |
| | Description | Economic development programs geared towards supporting and fostering micro-businesses and entrepreneurship. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 198 low/moderate income entrepreneurs and microenterprises will be assisted. |
| | Location Description | City of Providence Business Technical Supports, 444 Westminster Street, 02903 |
| | | DesignxRI, 819 Westminster St, 02903 |
| | | Genesis Center Culinary Enterprise Program, 150 Empire St, 02903 |
| | | Innovation Studio, 222 Manton Ave, 02909 |
| | | Mt. Hope Neighborhood Association, 199 Camp St, 02906 |
| | | Rhode Island Black Business Association, 3 Regency Plaza, 02903 |

| | Planned Activities | City of Providence Business Technical Supports: \$67,558.00 will be provided to a vendor to deliver small business technical assistance on behalf of the City. |
|---|---|---|
| | | DesignxRI: \$201,667.00 for the Design Catalyst program, which provides design-based microenterprises with grant capital, mentorship, and intensive TA. |
| | | Genesis Center Culinary Enterprise Program: \$55,458.00 for technical assistance to culinary microenterprises. |
| | | Innovation Studio: \$100,834.00 for technical assistance to microenterprises and entrepreneurs looking to grow or launch their small business. |
| | | Mt. Hope Neighborhood Association: \$100,834.00 for an incubator space for microenterprises. |
| | | Rhode Island Black Business Association: \$60,500.00 for technical assistance for microenterprises. |
| 7 | Project Name | CDBG Occupied Housing |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Improve Quality of Occupied Housing Units |
| | Needs Addressed | Improved Housing Quality & Habitability |
| | Funding | CDBG: \$468,876 |
| | Description | Funds will be used to assist with property rehabilitation in both privately-owned and public housing for low-income families and individuals. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 16 families are expected to benefit from loans issued through the City's Home Repair Program. An estimated 243 very low-income residents will also benefit from improvements at Providence Housing Authority elderly high-rise complexes, and 14 veterans will benefit from improvements to the Operation Stand Down veterans housing on Convent Street. |
| | Location Description | Home Repair Program: income-eligible, owner-occupied units throughout jurisdiction of Providence. |
| | | Operation Stand Down, 5 Convent Street, Providence 02908. |
| | | Providence Housing Authority, 144 Dodge Street, Providence 02907. |
| | Planned Activities | Home Repair Program & Delivery: \$307,542 for direct lending (and delivery costs) to low/moderate income homeowners for critical repairs. |
| | | Operation Stand Down: \$60,500 for moderate rehabilitation of 14 units of veterans housing. Rehab to include demolition and replacement of flooring, painting, and replacement of outdated or failed appliances and fixtures. |
| | | Providence Housing Authority: \$100,834 for replacement of failing exterior security doors throughout the Codding Court public housing complex. |

| 8 | Project Name | Public Facility Improvements |
|---|---|---|
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Improve Condition of Public Facilities |
| | Needs Addressed | Public Facilities Improvements |
| | Funding | CDBG: \$1,624,565 |
| | Description | Funds will be used for improvements to public facilities (such as community centers, non-profit facilities, and neighborhood recreation centers serving the low/moderate income). |
| | Target Date | 9/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 32,303 low/moderate income residents will benefit from improvements to public facilities. |

Location Description

Boys & Girls Club, 1 Louisa St, Providence, RI 02905

City of Providence - Asa Messer Playground, 1655 Westminster St, Providence, RI 02909

City of Providence - Laurel Hill Playground, 85 Laurel Hill Ave, Providence, RI 02909

Direct Action for Rights & Equality Facility Improvements, 340 Lockwood St, Providence, RI 02907

McAuley Corporation - McAuley House, 622 Elmwood Avenue, Providence, RI 02907

Providence Community Library - South Providence, 441 Prairie Avenue, Providence, RI 02905

Providence Community Library - Washington Park, 1316 Broad Street, Providence, RI 02905

Providence Housing Authority, 7-11 Whelan Road, Providence, RI 02909

Refocus, 45 Greeley Street, Providence RI 02904

St. Martin de Porres Center, 160 Cranston St, Providence, RI 02907

Fox Point Elementary, 455 Wickenden St, Providence, RI 02903

Providence Community Library - Fox Point, 90 Ives Street, Providence, RI 02906

Hope High School Improvements, 324 Hope St, Providence, RI 02906

Vincent Brown Improvements, 438 Hope Street, Providence, RI 02906

Narducci Learning Center, 110 Paul Street Providence RI 02904

Igliozzi Recreation Center, 675 Plainfield St., Providence. RI 02909

Smith Hill Community Garden - address TBD

Open Doors Transitional Housing Facility, 108 Laurel Hill Avenue, Providence, RI 02909

| | Planned Activities | Boys & Girls Club - Southside Club flooring: \$113,942.00 |
|---|--------------------|--|
| | | City of Providence - Asa Messer Playground, supplemental assistance for summer 2022 playground install: \$201,667.00. |
| | | City of Providence - Laurel Hill Playground, installation of new playground: \$201,667.00. |
| | | Direct Action for Rights & Equality Facility Improvements – ADA and safety improvements at public facility: \$25,208.00. |
| | | McAuley Corporation - McAuley House HVAC system replacement: \$93,911.00. |
| | | Providence Community Library - South Providence roof replacement: \$100,834.00. |
| | | Providence Community Library - Washington Park ADA accessible bathroom: \$50,417.00. |
| | | Providence Housing Authority - Hartford Spray Park construction: \$126,042.00. |
| | | Refocus - HVAC system replacement at facility serving those with disabilities: \$40,333.00. |
| | | St. Martin de Porres Center - HVAC improvements at senior center: \$90,750.00. |
| | | Fox Point Elementary Improvements: auditorium improvements at public elementary: \$30,250.00. |
| | | Providence Community Library - Fox Point Improvements: \$20,167.00. |
| | | Hope High School Improvements –renovation at public elementary: \$50,417.00. |
| | | Vincent Brown Improvements- renovation at public rec center: \$25,208.00. |
| | | Narducci Learning Center ADA accessibility improvements: \$50,417.00. |
| | | Igliozzi Recreation Center Improvements: \$50,417.00 |
| | | Smith Hill Community Garden construction: \$50,417.00. |
| | | Open Doors Transitional Housing Facility – acquisition and renovation to create a transitional group home for justice-involved: \$302,501.00. |
| 9 | Project Name | Parks, Open Space, Sports and Recreation Improvements |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Improve Parks and Recreational Areas |
| | Needs Addressed | Improved Parks & Recreational Opportunities |
| | Funding | CDBG: \$151,250 |
| | Description | Funds will be provided to improve or expand public parks, recreation spaces, and open spaces that benefit predominately low/moderate income neighborhoods. |
| | Target Date | 9/30/2023 |
| | | |

| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 13,385 families will benefit from improvements to parks and enhanced recreational opportunities. |
|----|---|---|
| | Location Description | MLK Park, 176 Howell Street, Providence |
| | | Mt. Pleasant Field, 525 Mt. Pleasant Avenue, Providence |
| | | Bucklin Park, 404 Dexter Street, Providence |
| | | Wallace Street Park, 1 Wallace Street, Providence |
| | Planned Activities | Ward 3 - MLK Park Improvements: \$25,208 in CDBG funds will support capital improvements at MLK Park, 176 Howell Street, Providence. |
| | | Ward 5 - Mt. Pleasant Field Improvements: \$50,417 in CDBG funds will support capital improvements at 525 Mt. Pleasant Avenue, Providence. |
| | | Ward 8 - Bucklin Park Phase III Improvements: \$50,417 in CDBG funds will support capital improvements at 404 Dexter Street, Providence. |
| | | Ward 15- Wallace Street Park Improvements: \$25,208 in CDBG funds will support capital improvements at 1 Wallace Street, Providence. |
| 10 | Project Name | Streets, Sidewalks, and Infrastructure Improvements |
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Improve Streetscapes & Public Infrastructure |
| | Needs Addressed | Infrastructure Improvements |
| | Funding | CDBG: \$327,710 |
| | Description | Funds will support streetscape improvements, including reconstruction of failed sidewalks, installation of crosswalks, speed lumps, bollards and other improvements to enable pedestrian safety. |
| | Target Date | 9/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 30,000 families will benefit from improved streetscapes within their neighborhoods. |
| | Location Description | Improvements to occur in low/moderate income Census Block Groups within Wards 6, 9, 10, 11, 13, 14, & 15. Final addresses to be determined upon needs assessment. To qualify, infrastructure to be rehabilitated must be located within a Census Block with greater than 51% low/moderate income residents. |
| | Planned Activities | Ward 6 Sidewalk Improvements |
| | | Ward 9 Sidewalk Improvements |
| | | Ward 10 Sidewalk Improvements |
| | | Ward 11 Sidewalk Improvements |

| 11 | Project Name | HOME Affordable Housing |
|----|---|--|
| | Target Area | Community Wide - Entire City Geographic Area |
| | Goals Supported | Increase Availability of Affordable Housing |
| | Needs Addressed | Affordable Housing |
| | Funding | HOME: \$1,605,744 |
| | Description | HOME funds will be used to construct, preserve, or rehabilitate affordable housing. |
| | Target Date | 9/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 34 low/moderate income families will benefit from HOME-assisted rental and homeownership units. |
| | Location Description | Crossroads Summer Street II, 94 Summer Street, Providence, RI 02903 |
| | | Habitat for Humanity Homeownership, 273 Bucklin Street, Providence, RI 02907 |
| | | Pennrose Parcel 9, 55 George M. Cohen Boulevard, Providence, RI 02903 |
| | | West End Preservation, Various Addresses- Constitution, Arch, Bridgham, Gilmore, and Wilson Streets |
| | Planned Activities | Crossroads Summer Street II – 11 units of permanent supportive rental housing serving at or below 60% of area median income tenants. |
| | | Habitat for Humanity Homeownership- new construction of 1 homeownership unit. |
| | | Pennrose Parcel 9 – 11 units of HOME-assisted rental housing serving at or below 60% of area median income tenants. |
| | | West End Preservation—11 units of HOME-assisted rental housing serving at or below 60% of area median income tenants. |
| 12 | Project Name | City of Providence (Administration) - RIH22001 |
| | Target Area | Providence - Fall River - New Bedford EMSA |
| | Goals Supported | Effectively Administer Programs |
| | Needs Addressed | Effective Planning & Administration |
| | Funding | HOPWA: \$40,821 |
| | Description | Administration of the City's HOPWA program. |
| | Target Date | 6/30/2023 |
| | Estimate the number and type of families that will benefit from the proposed activities | Not applicable. |

| | Location Description | 444 Westminster Street, Suite 3A, Providence, RI 02903 |
|------------------------------|---|---|
| | Planned Activities | Funding to implement, monitor, and administer the City's HOPWA program. |
| 13 | Project Name | AIDS Care Ocean State - RIH22001 |
| | Target Area | Providence - Fall River - New Bedford EMSA |
| | Goals Supported | Increase Housing Stability among PLWHA |
| | Needs Addressed | Housing & Support Services for PLWHA |
| | Funding | HOPWA: \$944,934 |
| | Description | HIV/AIDS Housing Operations (Facility Based Housing Assistance -Leasing) |
| Target Date 6/30/2025 | | 6/30/2025 |
| | Estimate the number and type of families that will benefit from the proposed activities | An estimated 50 tenants will benefit from facility-based leasing. |
| | Location Description | Facility locations confidential. |
| | Planned Activities | HIV/AIDS Housing Operations (Facility Based Housing Assistance -Leasing) through AIDS Care Ocean State. |

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Nearly every neighborhood in the City of Providence has areas designated as low- and moderate-income Census Blocks, with the exception of the Blackstone, Wayland, and Hope neighborhoods. The City's focus through these entitlement grants is on the improvement of the quality of life for the City's low- and moderate- income residents through strategic investment in services, quality housing, and critical infrastructure. The investments proposed in this Action Plan will serve to both stabilize low-income areas and provide enhanced opportunities for a pathway out of poverty (whether through free job training, small business development technical assistance, GED courses, childcare, or afterschool programming).

The City of Providence is the HOPWA formula grant recipient for the Providence-Fall River-New Bedford Eligible Metropolitan Statistical Area (EMSA). As such, Providence is charged with ensuring HOPWA investments are appropriately targeted to HOPWA populations (persons living with AIDS) throughout the EMSA geography. As such, HOPWA providers servicing Bristol County, MA are eligible to apply for City HOPWA, and awards are made based on need and program efficacy.

Geographic Distribution

| Target Area | Percentage of Funds |
|--|---------------------|
| Community Wide - Entire City Geographic Area | 85 |
| Providence - Fall River - New Bedford EMSA | 15 |

Table 7 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

With limited exception, most neighborhoods throughout the City of Providence have areas with high concentration of low- to moderate-income residents. The City of Providence does not currently have a designated or HUD-approved geographic target area. Over 62% of the population of Providence is low- to moderate-income. These individuals and households are spread throughout the City's neighborhoods.

Discussion

As discussed above, the geographic allocation of resources will be fairly dispersed throughout the City, albeit targeting the most economically distressed areas of the City's neighborhoods and the most economically marginalized persons living in those neighborhoods by strategic program design.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Documented in this Action Plan, the City is expecting to allocate funds to support affordable housing projects for the homeless, non-homeless, and special needs households in the 2022 Program Year.

CDBG funds in the amount of \$957,919 will support the following:

- Eliminate neighborhood blight by rehabilitating 2 blighted, abandoned, and uninhabitable properties for resale to low/mod income buyers (\$245,000 for redevelopment subsidy of two vacant homes).
- Improve the quality of occupied housing and support independent living for the elderly and disabled by supporting the rehabilitation of 16 private homes (\$245,000 in deferred payment Home Repair loans & \$60,000 in delivery costs);
- Rehabilitation and conversion of a residential property into a transitional housing facility for the criminal-justice involved (\$302,501, 10 beds).
- Rehabilitation of 10 rental units at a veteran's housing facility (\$60,500).
- Improve the quality of occupied public housing through capital improvements at Codding Court -(\$100,834 benefitting 243 units).

HOME funds in the amount of \$1,605,744 will tentatively support the development of the following 34 new affordable housing units:

- Summer Street II, 11 units of affordable permanent supportive housing units serving < 60% AMI households experiencing homelessness.
- Habitat for Humanity of Greater Providence, 1 unit of homeownership housing for < 80% AMI
- Pennrose, Parcel 6, 11 units of affordable rental housing serving < 60% AMI
- West End II, 11 units of affordable rental housing serving < 60% AMI.

Note: all tentative, project-specific HOME commitments proposed above are subject to further underwriting and HUD approval under Part 92 of the federal regulations prior to final City approval and

contracting.

HOPWA funds in the amount of \$1,319,914 will support the following:

- Tenant Based Rental Assistance = 35 households
- Facility Based Rental Assistance= 50 households
- Total: 85 Special Needs Households Provided Housing Assistance.

2022 ESG funds in the amount of \$420,839 will support the following:

• Essential services, rapid rehousing, and street outreach services for those experiencing homelessness within the jurisdiction of Providence.

| One Year Goals for the Number of Households to | be Supported |
|--|--------------|
| Homeless | 11 |
| Non-Homeless | 23 |
| Special-Needs | 0 |
| Total | 34 |

Table 8 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through | |
|---|----|
| Rental Assistance | 0 |
| The Production of New Units | 34 |
| Rehab of Existing Units | 0 |
| Acquisition of Existing Units | 0 |
| Total | 34 |

Table 9 - One Year Goals for Affordable Housing by Support Type

Discussion

It should be noted that not all goals identified above are likely to be met entirely within the 2022 program year, as certain affordable housing development projects have a longer timeline.

"Number of Households to be Supported" figures above do not include HOPWA households receiving tenant- or facility-based housing assistance (an additional 85 special needs HOPWA households), or the 52 households experiencing homelessness expected to receive rapid rehousing rental assistance.

AP-60 Public Housing – 91.220(h)

Introduction

The City of Providence supports the ongoing operation of the Thomas J. Anton Community Center at Hartford Park. Through the City's annual support of public service activities, the Department of Resident Services is able to provide adult education classes, family self-sufficiency program, financial opportunity center and financial coaching programs, income support, and employment counseling.

There are many restoration and revitalization needs in the portfolio of public housing throughout the City. While the PHA will expend over \$6M through its FFY22 Capital Fund, needs far outweigh available resources, and capital funds are largely dedicated to repairs or replacements. As such, the PHA often seeks out CDBG resources for projects that will boost safety and amenities for its residents.

Actions planned during the next year to address the needs to public housing

The City will address some of the extensive needs discussed above by extending its commitment to fund service operations at the Thomas J. Anton Community Center at Hartford Park, as well as providing \$126,042 in CDBG to construct a new spray park serving the Hartford Park development and surrounding neighborhood, and \$100,834 for needed facility and safety upgrades at PHA properties: egress and doorway reconstruction and replacement.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Providence Housing Authority continues to cultivate Resident Advisory Board and Resident Association relations and communication to maintain transparency, and to provide a forum for valuable resident participation in planning activities guided by PHA goals and objectives. The PHA has a Resident Association (RA) and Resident Planning Committee (RPC) at every development. The president of each Resident Association, as well as a representative from each Planning Committee, serves as a delegate to a larger "Resident Advisory Board", which meets monthly to provide feedback and guide PHA policies and policy-making.

Aside from the provision of safe and affordable housing, the PHA's core mission also includes provision of services to address economic and social service needs of PHA residents.

The PHA's Resident Services Department (RSD) furthers the agency's mission to address the self-sufficiency needs of residents by providing a comprehensive continuum of programs including:

Resident Service Coordinator (RSC) Program (coordination of general social services; case

management including limited counseling and crisis intervention)

- Adult Education Program (ESL; ABE/GED; Digital Literacy)
- Family Self Sufficiency (FSS) Program (supports for financial independence through employment/increased earned income; an escrow savings plan is available as an incentive)
- Financial Opportunity Center (FOC) Program (financial coaching; income (benefits) supports; work readiness training; job search/placement; employment supports)
- Jobs Plus Providence (JPP) Program (workforce development through job training and employment supports; an Earned Income Disregard (EID) is available as an incentive)
- Volunteer Income Tax Assistance (VITA) Program (free tax preparation for eligible individuals/families); and
- After-School Youth Program (on-site activities for youth age 6-12 provided through a formal partnership with the Providence Boys and Girls Club) that supports working parents.

The Providence Housing Authority is also a HUD-certified Housing Counseling Center, and provides qualified guidance to clients exploring homeownership, as well as pre- and post-purchase counseling.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable, Providence Housing Authority is not designated as a troubled PHA.

Discussion

The PHA has completed its five year plan and its capital improvement plan. The City continues to engage the PHA to discuss funding priorities and the urgent rehabilitation needs in relation to other competing needs throughout the City.

AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The City's partnership and funding alignment with both the Consolidated Homeless Fund and the Rhode Island Continuum of Care offers a unique opportunity for better coordination among several different programs and funding streams to address homelessness in a strategic, targeted, and systematic way. The network of providers of services and housing for the homeless in the City and State is strong and robust; however, it has not been as coordinated and integrated as it could be. Collaboratively, major strides have been taken to improve collaboration, including development and adoption of a universal coordinated entry policy, as well as system standards for funding evaluation, performance, VI-SPDAT and HMIS, and standards for case management.

The State's strategic plan to end chronic homelessness, Opening Doors, is a road map the State's providers can use to move much more diligently into a Housing First model of quickly engaging the homeless, providing them with stable housing, and delivering the appropriate and relevant wraparound services. Crossroads Rhode Island, the State's largest provider of shelter services, as well as many other providers, have fully embraced Housing First and are refocusing efforts to better provide permanent housing while still maintaining the necessary shelter capacity for those that lack housing. Providers are also moving away from transitional or first-step housing towards a permanent, supportive-housing model of operation.

It is important to note that the City blends funding strategically with other sources of funds and consolidates its funds into a small number of projects rather than fund a large number of projects with smaller ESG grants. The City's ESG funds are aggregated with ESG funds from Pawtucket, Woonsocket, and the State, as well as Title XX Shelter/Homeless Service Funds and the Housing Resource Commission Shelter/Homeless Service Funds. As such, the City looks at the Consolidated Homeless Fund's entire allocation and assigns funding to minimize the level of resources required to monitor compliance and reduce administrative burden to funders and agencies alike.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs:

There are several agencies that conduct outreach efforts in the City of Providence. In collaboration with the Rhode Island Continuum of Care and the Consolidated Homeless Fund, the City uses its Federal Emergency Solutions Grants to support outreach efforts and case management services to connect the unsheltered homeless population with emergency shelters, permanent housing, and the supportive services necessary to maintain their housing. To better coordinate outreach efforts, the City has insisted that any agency that engages in outreach efforts coordinate those efforts with other agencies to avoid

duplication and inefficiency.

As part of the broader efforts to eliminate chronic homelessness, the City supports agencies that engage hard-to-reach homeless persons living on the street, individuals existing the criminal justice system or aging out of the foster care system, homeless veterans, and individuals with substance abuse or mental health issues. Through the Downtown Safety Outreach Collaboration, chronic homeless individuals are identified in order to provide this information to agencies so that services can be brought to bear to address their individual needs.

For the 2022 Program Year, the City will be funding essential services, including street outreach, through which providers will seek out and engage homeless persons living on the streets or in encampments. This street outreach and case management will include assessments of the needs of homeless individuals. Street outreach and essential services will also include staff costs associated with case management, intake, HMIS reporting, as well as services pertaining to employment, mental health care, education, and substance abuse counseling. Services will be accessible on a drop-in basis, as well as for those individuals seeking more intensive services through a mobile outreach unit.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Crossroads Family Shelter is the only emergency shelter for homeless families in the City of Providence. The goal is to keep shelter stays at 30 days but no longer than 45 days. The Family Center was purposely designed to accommodate the multiple needs of families. First, the main floor of the center is handicapped accessible, ensuring that all persons, regardless of physical limitations, have equal access to decent safe shelter. With fifteen bedrooms, up to fifteen families can be housed at one time in the Center. The bedrooms vary in size and were uniquely designed as 'suite style" so that we can accommodate larger families without having to separate them. Case management, shelter activities and interactions with families are focused on housing solutions and solving the problems that contributed to their homelessness or present barriers to stable housing. Families with the most complex needs are assigned to housing first case managers who focus on placement in permanent supportive housing. Families with mid-range acuity are assigned to a rapid-rehousing case manager for supportive services including financial assistance to place in a market rate or subsidized apartment.

Recognizing an intense demand for services for the chronically homeless in the downtown area in recent years, the City and House of Hope CDC deployed a mobile outreach trailer, which meets homeless individuals "where they are" and offers case management, medical services, showers, laundry, and sundries. The sanitation and healthcare services deployed by this mobile unit will be ever more critical as COVID-19 remains a public health crisis. Additionally, the City has made available American Rescue Plan Treasury funds to Crossroads to provide a mobile diversion program, aimed at helping the unsheltered problem-solve and locate alternative living arrangements, and providing additional mobile outreach and

housing navigation services.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again:

Rapid rehousing rental assistance will be provided to homeless households throughout the City, as well as essential services to homeless individuals and families, particularly those who are newly and chronically homeless, persons in recovery and/or suffering from addictions, the formerly incarcerated, and/or persons with physical and mental illnesses. Locating and maintaining stable housing will continue to be an emphasis.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

All HUD-funded programs include financial eligibility criteria and are targeted to low-income households. Local providers such as Crossroads Rhode Island and Better Lives RI offer essential services to prevent homelessness and work closely with other service providers like Open Doors to assist formerly incarcerated young adult males who are at risk of homelessness and to connect them with other programs as in subsidized transitional housing, addiction treatment programs, mental health facilities who will otherwise be homeless or living in highly unstable housing after release into stable, sustainable housing.

Homeless prevention initiatives are centered on short and long term initiatives. The long term strategy, on the other hand, is to facilitate employment and increase support networks as a means to preventing homelessness or return to homelessness. By preventing homelessness and supporting homeless services and outreach efforts, they City aims to identify and target those individuals and families who would otherwise become homeless without timely assistance. Supportive services and housing assistance for the special needs population are particularly important because of their vulnerability to homelessness.

In PY22, the City is providing funding for OpenDoors to develop additional transitional housing beds for clients discharged from correctional programs, and supports to Operation Stand Down RI to renovate their Convent Street units (which provides supportive rental housing to veterans).

AP-70 HOPWA Goals-91.220 (I)(3)

| One year goals for the number of households to be provided housing through the use of HOPWA for: | |
|--|----|
| | |
| Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or | |
| family | 0 |
| Tenant-based rental assistance | 35 |
| Units provided in permanent housing facilities developed, leased, or operated with HOPWA | |
| funds | 50 |
| Units provided in transitional short-term housing facilities developed, leased, or operated with | |
| HOPWA funds | 0 |
| Total | 85 |

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Providence was a partner in the recent development of a Statewide Regional Analysis of Impediments to Fair Housing (Regional AI) in consultation with the RI HUD entitlement communities: Providence, Cranston, East Providence, Pawtucket, Warwick, and Woonsocket. Rhode Island conducted a comprehensive Regional AI at the statewide level for a number of reasons, including:

- The most intractable fair housing issues can only be resolved on a regional basis. Given Rhode Island's compact size, the region and State are synonymous. The State has a single labor market that comprises all of its 39 cities and towns.
- Rhode Island already has a long history of fair housing policy. It has a comprehensive statewide planning program and a legislated "fair share" low and moderate income housing goal. Municipalities are required to identify in their local comprehensive plans how they will meet the housing needs of a diverse population across age, income and household type. Rhode Island has long provided for the siting of group homes for residents with disabilities in any residential district. In allocating housing subsidies and low income housing tax credits, the State has followed a "both and" policy of creating more affordable housing in low-poverty areas (typically suburban) where few opportunities currently exist, while also continuing to redevelop those neighborhoods (typically urban) most heavily affected by poverty and lack of opportunity.
- The State Office of Housing and Community Development (OHCD), the entity managing the fair housing planning, is also the entity that administers the federally funded housing and community development programs for the state and staffs the State's Housing Resources Commission. As such, it already has an obligation to affirmatively further fair housing. OHCD coordinates closely with Rhode Island Housing, the state's housing finance agency, on housing policies, programs and funding decisions, and Rhode Island Housing implements many of the state's housing and planning initiatives on behalf of OHCD.

The City of Providence has consulted with the OHCD to update its previously identified impediments. Providence supported this regional approach as many impediments are beyond the authority or financial capability of the City of Providence to address alone, such as economic conditions, limited transportation options, insufficient state or federal resources for the development of affordable housing, fair housing enforcement, cost and availability of property insurance, and more. Addressing these impediments requires the collaboration of the municipalities, state and federal funding agencies, fair housing service providers, lenders, real estate professionals, and other state agencies.

The updated regional AI, which includes robust analysis and deeper discussion on barriers to housing, can be viewed: http://www.providenceri.gov/wp-content/uploads/2020/07/RI-AI-Final-2020.pdf

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning

ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:

- 1) The City will continue its partnership with the Housing Network of Rhode Island to provide a bilingual down-payment and closing cost assistance program to alleviate the significant upfront cost burden creating a barrier for low-income homebuyers when purchasing a new home.
- 2) The City developed a Language Access Plan and Toolkit, and is implementing that plan by continuing to conduct translation of key documents, creating language banks for City communications, and expanding its on-call translation services to ensure access to City services.
- 3) Further, the City has engaged with RI Center for Justice and RI Legal Services to assist with support for low-income renters that have been unfairly treated in the access or retention of housing in the City. The City has passed local legislation to expand protected classes in the City (to prevent discrimination on the basis of source of income), and has funded expanded legal representation for low-income tenants in the City's Housing Court system. This legal aid will work in parallel to the City's enhanced code enforcement efforts aimed at ensuring the safety and welfare of City residents with limited housing choice. This work will be expanded further in PY22 through a \$600,000 investment of Treasury ARPA in eviction defense.
- 4) The City will continue its Home Repair Program. This CDBG program will provide deferred payment, 0% interest loans to owner-occupants who are unable to finance critical repairs to their homes. Rising construction costs continue to exacerbate deferral of maintenance and substandard housing for households with fixed or stagnant incomes. This program will enable another est. 16 households to afford critical repairs who would otherwise be unable to do so (due to inability to obtain conventional home equity lending due to their limited or fixed incomes).
- 5) The City has provided incentives to developers to create affordable housing at the City level through policy and zoning changes. These incentives include:
 - Enabling legislation to permit the Providence Redevelopment Agency to acquire properties certified to be vacant, abandoned, and tax delinquent. This initiative allows the City to convey clear title to potential developers at lower cost (than if developers purchased at auction), and bring hundreds of abandoned properties back into productive reuse as market and affordable housing. The RFP process by which the PRA disposes of these properties includes criteria that favor affordable housing proposals, as well as proposals that will utilize MBE & WBEs.
 - The Providence Redevelopment Agency permits land-banking by developers, and does not charge a holding fee.
 - The City Zoning Ordinance was updated to establish "T.O.D. Districts", or transit-oriented development districts that allow for housing construction in proximity to public transit, and to allow for increases in residential density.
 - Commercial historic districts were expanded to properties, increasing the number of properties

- potentially eligible for historic tax incentives for preservation and redevelopment as housing.
- Height bonuses were also included to allow waivers on height limits for developments offering affordable housing.
- Codified a long-term funding stream (earmarked a percentage of Tax Stabilization Agreement revenue to the Providence Affordable Housing Trust) to be administered by the Providence Redevelopment Agency. This estimated \$1M+ per year enables the PRA to provide low-interest development loans and subsidy for the creation and preservation of affordable housing.

Discussion:

The City of Providence's relationship with the State Office of Housing and Community Development, RI Attorney General, US Attorney, and RI Commission for Human Rights allows for periodic communication regarding fair housing strategies. Further, the City will continue to be a strong partner in the HomesRI Initiative, a cross-sector coalition seeking to transform the state's under-resourced affordable housing system and create a common agenda to increase the supply of safe, healthy and affordable housing throughout Rhode Island, equitably reducing the housing cost burden for low and moderate income residents over the next decade. Partners are concentrating work efforts in four key areas: increasing community engagement in affordable housing issues, reducing high development costs, increasing investment and building capacity in the affordable housing "system", and making existing homes safer, healthier, and more affordable to maintain.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Providence continually seeks to increase the beneficial impact to low- and moderate-income individuals of all programs and activities that are funded with CDBG, HOME, HOPWA, and ESG funds. In addition to the specific activities detailed below, the Division of Housing & Community Development strive to pro-actively respond to any and all programmatic challenges experienced by subrecipients as they may arise throughout the program year in order to ensure that any problems that may diminish the intended benefit of grants is corrected or reduced as soon as possible. Further, the Division of Housing & Community Development periodically updates its Policies and Procedures manual(s), in consultation with HUD and program stakeholders, to clarify program requirements for all funding sources and ensure continued compliance with federal regulations and standards.

Actions planned to address obstacles to meeting underserved needs

The City continues to add capacity through partnerships with local universities and other partners. In collaboration with Roger Williams University, the City conducted a public service ecosystem audit in 2016 to evaluate the City's ecosystem of public service providers, with the intention of identifying programming overlaps, inefficiencies, and gaps in service to better coordinate and target funding to address unmet need and minimize duplication of efforts and expenditures.

Further, the Division of Community Development continues to partner with local universities to develop research internships and opportunities in order to provide rich research opportunities to faculty, service learning for students, and valuable data and information for the City on community development and housing need.

The City also partnered with the Brown University Public Policy Program, which held fall 2017 and 2018 courses for Brown students, as well as adult learners from the public sector and community service organizations (CSOs) entitled "The Science and Craft of Applied Policy Research: Governing Community Service Providers in Providence", which explored the following questions surrounding social service needs in Providence:

- Which operational and financial skills are the most difficult for CSOs to acquire and maintain?
- What kind of resources would be needed to facilitate increased sustainability, and where might these resources be located?
- Can CSOs improve their managerial capacities and the quality of the services they provide by learning from each other and/or by accessing capacity-building resources that might be found elsewhere in Providence's broader philanthropic and non-profit community?
- What would have to be done to reduce the costs of continual learning within service providers and across the broader ecosystem?
- Can the objectives of individual CSOs and the division of labor between them be reconfigured in

- ways that produce greater public value at similar levels of cost?
- Are changes to the City's RFP process for CDBG social services warranted, and/or can changes be made to better prioritize proposals addressing underserved social service needs?

The findings of this Brown course has informed the City's provision of technical assistance to agencies in 2022 and beyond.

Actions planned to foster and maintain affordable housing

The City will continue its effort to rehabilitate, preserve, and create new affordable housing in the City, with an emphasis on identifying new areas of the City that would allow for mixed-use and mixed-income developments in higher opportunity neighborhoods and Census tracts. The primary funds for these initiatives will be CDBG and HOME funding. The City will use CDBG and HOME funds to leverage other financing (state, federal, and local) to enable the construction and preservation of affordable units. In PY22, City HOME and CDBG will leverage the Providence Housing Trust (capitalized with American Rescue Plan and general obligation bond dollars), financing through RI Housing (such as LIHTC, HTF, and HUD 811), and wherever possible, Providence Housing Authority project-based vouchers to enable deep affordability. Further, the City will continue to prioritize the construction of mixed-income and affordable units when reviewing development proposals for the over 100 vacant and abandoned properties that are being redeveloped through the EveryHome Initiative. Units constructed or assisted by the City will have their affordability preserved via long-term deed restriction.

Actions planned to reduce lead-based paint hazards

The City of Providence, through its Division of Community Development (DCD), has developed a comprehensive and cohesive Lead Safe Providence Program (LSPP) to coordinate lead hazard reduction with existing housing programs to integrate HUD-funded lead poisoning prevention and "Healthy Homes" interventions. The DCD has experience in successfully operating its current HUD Lead Hazard Reduction Demonstration grant, as well as 8 total prior HUD Lead Hazard Control Grants (Since 1999: RILHB0490-14, RILHB0490-10, RILHD0190-08, RILHB0402-08, RILHD0033-04, RILHB0227-02, RILHR0123-98, RILHH0071-99; RILHD). The \$5.7M award from HUD's Office of Lead Hazard Control and Healthy Homes will operate for 42 months, and enable the City to make over 200 units of housing lead-safe, energy-efficient, and code-compliant.

Using the experience gained from successfully managing its previous and existing HUD Lead Grant

Programs, the Lead Safe Providence Program utilizes a dynamic program to:

- Perform lead hazard reduction (interim controls) interventions;
- Provide free lead inspections/risk assessments for owners to identify lead hazards;
- Complete Healthy Homes interventions in Program units;
- Complete leverage funded Weatherization interventions in Program units;
- Conduct over outreach and education events that support the goal of reaching thousands of residents, health care providers, community organizations, FBOs, property owners, realtors and contractors;
- Provide job training and increased contractor capacity by providing Free Lead Worker trainings and certifications as well as Green & Healthy Homes jobs training;
- Operate a LSPP HEPA-Vacuum Loan Program;
- Support an existing Lead Safe Housing Registry of available healthy/lead certified rental properties to distribute regularly to community residents who are seeking safer housing;
- Utilize the HUD Healthy Homes Rating System (HHRS) and tablet computer for efficient field assessments and Scope of Work development for Healthy Homes interventions;
- Expand the integrated Green & Healthy Housing Initiative Providence model to produce comprehensive interventions and create more sustainable units.

The City also actively participates in quarterly Lead Coordination Meetings, which are a convening of stakeholders (Lead Safe Providence Program, City Code Enforcement, ProvWater Lead Line Replacement Program, Childhood Lead Action Project, the Department of Health, and the Community Action Partnership of Providence) with the collective goal of increasing compliance with state and federal lead safety laws, and spreading awareness of the hazards posed by lead-based paint. Through this ongoing collaboration, parties are able to identify target neighborhoods and landlords with a "carrot and stick" approach of enforcement and low-barrier financial assistance to encourage compliance.

Actions planned to reduce the number of poverty-level families

The following are the activities that the City will take during the 2022-2023 program year to lift people out of poverty:

- Adult Basic Education, Literacy, and GED Training: Working with the Providence Community
 Library, the City will engage low-literacy adults and newly arriving immigrants in English and
 Spanish language programs to ensure they have the language skills to be full participants in the
 local and regional economy.
- **Job Training and Skill Development:** Working with Amos House & Building Futures, and in coordination with the public workforce system, the City will bolster workforce development efforts to build job skills among low-income Providence residents.
- Youth Training and Summer Youth Employment: Every summer, the City of Providence, in collaboration with the Governor's Workforce Board and the RI Department of Human Services,

offers summer employment to help teenagers and young adults develop job skills, learn positive work habits, and stay engaged in the community. These Providence youth work as seasonal employees of the Department of Parks and Recreation, or are employed by one of the many employer partners including AS220, the Boys and Girls Clubs of Providence, the Institute for the Study & Practice of Non-Violence, Rhode Island Hospital/Lifespan, the Rhode Island Parent Information Network, Young Voices, or Youth in Action.

- Increase Access to Work Supports: The City will help promote Providence residents signing up for
 work support programs, such as child care subsidies, RIte Care health insurance, SNAP benefits,
 the Earned Income Tax Credit, and RI Works through partnerships with community centers and
 public service organizations. Increased work supports help low-wage families meet their basic
 needs and move toward financial security.
- Support for New and Existing Businesses: Working with Innovation Studio and RI Black Business Association, the City will provide funds for technical assistance to get low-income, Spanish-speaking, and minority businesses and entrepreneurs "credit ready" and primed for growth. The City also continues to support Providence businesses through low-interest Providence Business Loan Fund (PBLF) loans, which provide flexible lending with the goals of fostering local business growth and increased job creation/retention for low/mod employees. The City will also support new businesses and entrepreneurs through the provision of small grants or loans for new or existing business owners who are income eligible through the DesignxRI program.
- Expand Procurement and Growth Opportunities for Businesses Owned by Persons of Color and Women: In order to support to the fullest extent possible participation of firms owned and controlled by minorities or women, the City has a mandate that all requests for procurement shall be inclusive of M/WBEs, and that the City shall strive to achieve at least 10% procurement form MBEs and 10% procurement from WBEs. By increasing the availability of City contracts to these businesses, greater revenues will flow to local businesses owners, facilitating greater local economic growth and more local employment. Additionally, the City will also fund RIBBA, Mt. Hope Community Center, and Innovation Studio to offer programs providing technical assistance and incubator programs to minority and women-owned businesses and entrepreneurs.

Actions planned to develop institutional structure

Providence is rich in the number and type of agencies and organizations that provide social services to populations in need. This network of agencies and organizations provide a broad variety of housing, economic, and social service programs that serve many community residents. These include community development corporations (CDCs), other non-profit housing developers, non-profit service providers, human services and shelter providers, organizations working with special needs populations, and other community-based organizations. Most of these organizations are funded through a combination of public and private sources.

While there is no shortage of community organizations in the City, the unfortunate reality is that many of these service agencies struggle with resource constraints, compete for the same limited funding

opportunities, and often offer duplicative services. There is a general lack of communication among the various groups in the City which impedes the efficient delivery of services in a coordinated fashion. Providers in the City need to consider more pro-active collaboration or consolidation to eliminate the duplication of services and to align resources and effort to have greater impact in the communities they serve. In an effort to facilitate collaboration, the Division of Community Development will be building a centralized, searchable database of service providers in the City, the services offered, and the clients served.

Additionally, with a greater emphasis on requiring full compliance with all local, state, and federal rules, and an increased demand for grant recipients to demonstrate outcomes, as opposed to strictly outputs, the City believes that funds invested in program will not only have an impact, but that these efforts will also raise the capacity and effectiveness of organizations that adapt to these new demands.

Through ongoing dialogue with subrecipients, proactive outreach of other community organizations, technical assistance and capacity building workshops, and through regular focus groups and interviews, the City will assist in expanding and enhancing the existing institutional delivery system. As Federal funding continues to decrease, the City will become ever more focused on measuring outcomes and analyzing the return on its investment of Federal dollars.

Actions planned to enhance coordination between public and private housing and social service agencies

The City hosts and participates in regular focus groups and working sessions with agencies, organizations, and providers to better coordinate programming and align resources to create a holistic and targeted offering of services that account for the myriad needs found in particular neighborhoods. By working in partnership with locally-based providers and community development organizations, the City can actively promote the coordination of services. With the ongoing reduction in resources from the Federal government, the City needs to highlight efficiency and maximum value creation to deliver long-term impact in a strategic way.

Discussion:

The Division of Housing & Community Development, with active support of the Mayor's Office and the City Council, has sought to change the nature of CDBG investments away from a large number of small dollar grants of marginal and diminishing value to a smaller number of larger grants to allow for more transformational place-based projects and strategic programs. As the resources allocated to the City remain insufficient to meet local needs, maintaining a commitment to progress in this area continues to grow in importance.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The total level of expected resources available to the City for community development activities located in this Action Plan can be found in Section AP-15. With the exception of administrative costs, all CDBG funds will directly benefit low- and moderate-income Providence residents in the 2022-2023 Program Year.

A description of program specific requirements for the HOME, HOPWA, and ESG programs, and the City's applicable policies to meet these requirements, also follows.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| 1. The total amount of program income that will have been received before the start of the ne | |
|--|-------|
| program year and that has not yet been reprogrammed | C |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to | j |
| address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has no | t |
| been included in a prior statement or plan | C |
| 5. The amount of income from float-funded activities | C |
| Total Program Income: | 0 |
| Other CDBG Requirements | |
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that | |
| benefit persons of low and moderate income. Overall Benefit - A consecutive period | |
| of one, two or three years may be used to determine that a minimum overall | |
| benefit of 70% of CDBG funds is used to benefit persons of low and moderate | |
| income. Specify the years covered that include this Annual Action Plan. | 0.00% |
| | |

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Not applicable. The City's HOME Program and associated activities are not utilizing any forms of investment not covered by Section 92.205. All investments are identified under the 92.205 section of the regulation.

The City's HOME program requires recipient organizations to contribute at least 25 percent of the value of the HOME award as a contribution match as a condition of the award in order to satisfy HUD regulations without financial impact to the City.

RI voters approved a \$65M bond for affordable housing and blight elimination; Providence developers will continue to leverage these funds with City HOME dollars. The Providence Redevelopment Agency has also bonded for \$25M to capitalize the Providence Housing Trust, to be further supplemented with \$19M in American Rescue Plan dollars in 2022. In addition, it is anticipated that Providence developers will pair Low Income Housing Tax Credits, RI Housing HOME, HTF, and HUD 811 with City HOME on some proposed projects. Local construction financing from banks and RI Housing will also be utilized.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Providence will use a homebuyer subsidy with the Recapture method to recover HOME funds from projects that fail to meet the minimum affordability requirements. This allows an incomerestricted unit to be sold and the homeowner bearing the responsibility of repayment of the HOME funds that supported the homebuyer's original purchase. The proceeds from the repayment of the HOME subsidy will go to support an additional project.

To ensure that the City recovers a reasonable amount of the HOME Program funds from the sale, transfer, foreclosure, or conveyance of a subsidized property within the minimum federally-required affordability period, the following recapture provisions will be made an express covenant of the borrower applicable to the loan:

If the mortgaged property is sold, refinanced, conveyed, assigned, leased, or otherwise transferred or if a senior lender forecloses on any senior mortgage prior to the end of the minimum federally-required affordability period as defined by 24 CFR 92.254(a)(4), the HOME Program loan assistance shall be repaid to the City of Providence, Department of Planning and Development, Division of Housing & Community Development on a shared net proceeds basis according to the following

formula:

- Net Proceeds = Sales price minus superior loan repayment (not including HOME assistance) and closing costs.
- Homeowner Investment = Homeowner downpayment and any verifiable capital improvement investment made from the date of purchase;
- City's Investment = HOME Program assistance;
- Total Investment = Homeowner investment plus City's investment
- Amount of Net Proceeds (shared appreciation) to be returned to City upon sale prior to the end of the minimum federally-required affordability period = (City's Investment / Total Investment) * Net Proceeds

In the event of resale of a property where there is not a direct subsidy to the homebuyer, the City will employ a Resale Provision to preserve the remaining affordability period to ensure the housing is retained for occupancy for low-income households. The Resale Provision requires that if the owner of an income-restricted property sells, conveys, or transfers his/her ownership interest in the property prior to the end of the minimum federally-required affordability period, the sale, conveyance, or transfer shall only be to an eligible, income-qualified purchaser. Other restrictions concerning notice of sale, maximum resale price, and marketing of affordable unit(s) shall apply and are fully detailed in the City's Resale Provision (see following section).

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

All property acquired with HOME funds is subject to a period of affordability and principal residency requirements, safeguarded by the appropriate legal instrument (whether it be a deed restriction, land covenant, or lien) and resale or recapture provision.

As outlined above, the City employs Recapture Provisions when direct subsidy is provided to a homebuyer. Resale is employed in the event an assisted property is acquired without direct subsidy to the buyer.

In the event of resale of a property where there is not a direct subsidy to the homebuyer, the City uses a Resale Provision to preserve the remaining affordability period to ensure the housing is retained for occupancy for low-income households. The Resale Provision requires that if the owner of an income-restricted property sells, conveys, or transfers his/her ownership interest in the property prior to the end of the minimum federally-required affordability period, the sale, conveyance, or transfer shall only be to an eligible, income-qualified purchaser intending to occupy the property as a principal residence. Other restrictions concerning notice of sale, maximum resale price, and marketing

of affordable unit(s) shall apply and are fully detailed in the City's Resale Provision:

During the period of affordability prescribed by covenant, for any subsequent sale the property may only be sold to a household properly certified by the City as eligible under the income limits as established by HUD and in effect at the time of sale. In addition, the property must be affordable to a reasonable range of households qualifying as eligible under the HUD income limits. Housing remains affordable if the subsequent purchaser's monthly payments of principal, interest, taxes and insurance do not exceed 30 percent of the gross income of a household with an income falling within the range of 70 to 80 percent of median income for the area, as determined by HUD. For multi-unit properties the sale price may be adjusted to reflect the additional value of the rental unit(s). Further, in the event that a subsequent sale generates net proceeds, as defined below, those proceeds will be shared as described in the definition of "Fair Return to the Mortgagor" and the amount owing to the City will be immediately paid from closing funds.

"Net Sales Proceeds" means the subsequent sales price of the property minus ordinary closing costs and any repayment of a senior loan(s).

"Fair Return to the Mortgagor" is defined as a share of available net sales proceeds from sale of the property. If there are sufficient proceeds from the sale, the owner shall receive equity invested, adjusted for the U. S. consumer price index, plus the value of any permanent improvements to the home as approved and determined by the City. Upon sale, after these amounts are reserved for the owner, any additional equity gain shall be apportioned between the City and the homeowners in proportion to their contributions. Proceeds allocated to the City may be used, upon approval by DCD, to lower the cost of the property to the subsequent low-income purchaser, if necessary to meet the affordability requirements.

If no proceeds are available to the City, additional HOME funds may be provided in the form of downpayment assistance or another appropriate mechanism in order to enhance affordability (subject to DCD approval and availability of funds).

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Providence does not allow for the use of HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds.

Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

All providers funded under ESG will utilize a standardized assessment form when determining eligibility for all individuals and families presenting for CHF services and/or shelter.

The City of Providence follows the written standard policies and procedures for evaluating individuals and families eligibility for assistance under the Emergency Solutions Grant (ESG) contained within the recently updated and HUD-vetted Consolidated Homeless Fund Partnership Policies & Procedures Manual.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Under the requirements of the HEARTH Act, the Rhode Island Continuum of Care (RI CoC) and CHF implemented a centralized and coordinated assessment system. State-wide coordinated assessment is a powerful tool designed to ensure that homeless persons are matched, as quickly as possible, with the intervention that will most efficiently and effectively end their homelessness. A vendor selected to serve as the Coordinating Entity is responsible for day-to-day administration, including: ensuring that information about how to access services is easily accessible to the public; training all key stakeholders; ensuring the HMIS collects needed data; reviewing assessments and issuing eligibility and referral decisions; managing case conferences, eligibility determination appeals, a centralized waitlist, and manual processes to enable participation in the by providers not participating in HMIS; and designing and executing ongoing quality control strategies.

Additional information can be found: <u>Consolidated Homeless Fund Partnership Policies & Procedures</u> Manual.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Funds will be made available to the City of Providence by the U.S. Department of Housing and Urban Development for the Emergency Solutions Grant (ESG) Program of which up to 7.5% may be set aside for program administration.

Applications are rated by City of Providence and CHF on the following criteria:

- 1. Number of clients served
- 2. Population served (e.g. domestic violence victims, veterans, disabled persons, etc.)
- 3. Services provided and/or mainstream resources accessed

- 4. Location of shelter (taking into account other public resources allocated/available to the program)
- 5. Consideration will be given to program effectiveness in meeting adopted performance measures, as outlined in the application packet
- 6. Extra consideration will be given to those agencies which have been effective in their discharge of clients (discharged to positive outcomes).
- 7. Housing needs

Private non-profit organizations are eligible to apply for funding. There is no restriction on the maximum amount an applicant may request, though declining resources and competing needs will limit amount of assistance that can be provided.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Consolidated Homeless Fund and Continuum of Care are actively working to merge functions and policies wherever appropriate to ensure a consistent policies and performance standards for all ESG recipients. Consistent policies have been developed by both bodies to ensure participation by those with lived experience in the governance and decision-making processes at both the allocation and subrecipient levels.

The Rhode Island Continuum of Care actively recruits membership and Board members with lived experience and encourages their participation on the various standing committees. Recently, the CoC Recipient Approval and Reallocation Committee was merged with the CHF Review Committee. This committee that develops funding recommendations for CoC and CHF funds includes one active representative with lived experience.

Additionally, the Consolidated Homeless Fund and RI Continuum of Care's Policies & Procedures require that all subrecipents ensure that their Board of Directors or other equivalent policy-making body include not less than one homeless or formerly homeless individual to ensure active participation and representation in ESG-funded programs.

All recipient and sub-recipient organizations receiving HUD funding through the CoC or ESG programs must provide for the participation of not less than one homeless individual or formerly homeless individual on the board of directors or other equivalent policy making entity of the recipient or subrecipient. This is a condition for receiving grant funds from the CoC or ESG programs; failure to meet the homeless participation requirement would be grounds for non-renewal or denial of funding.

Additionally, all recipient and subrecipient organizations are expected to involve homeless people through employment, volunteer services, or otherwise in program operations or services.

5. Describe performance standards for evaluating ESG.

The City of Providence in coordination with the Consolidated Homeless Fund Partnership issues a request for proposals (RFP) that will include a set of evaluation criteria. Criteria include the following factors: project description, organizational experience; coordination and collaboration; outcomes; data collection; and a program budget that will demonstrate how they will meet the matching requirements. The RFP is made available to private nonprofit organizations through the Continuum of Care, direct emailing, and is publicized on the State's website.

The City's ESG funds, as part of the Consolidated Homeless Fund, are designed to help prevent and reduce homelessness through supportive services, emergency assistance, and housing. In order to assess progress towards these goals, agencies who are awarded funds under this grant will be held to strict performance standards band outcomes, including specific program targets grantees will be expected to meet. The Consolidated Homeless Fund reviews applicants based upon a number of performance/evaluation criteria including:

- 1. Persons Served and Average Length of Stay
- 2. DischargeExits to Permanent Housing effective
- 3. Exits to Emergency Shelter possibly ineffective-churning (though exits to more appropriate shelter might be acceptable)
- 4. Income "Average Income at Entry" compared to "Average Income at Exit"
- 5. Capacity
- 6. HMIS Participation/Data Quality
- 7. Financial Capacity Audited Financial Records
- 8. Facility Conditions Capital Needs Assessment

Selection of HOME Recipients

As the Participating Jurisdiction (PJ), the City issues an annual competitive application process for its HOME entitlement funds. The Notice of Funding Availability is published in the regional newspaper, posted on the City's website, and emailed to the City's list-serv of local and regional CDCs, developers, and community-based organizations.

The City's RFP is open to for- and non-profit developers seeking to build, rehab, or preserve affordable housing under the HOME regulations, as well as to non-profit subrecipients seeking to deliver a HOME-eligible program (such as downpayment assistance or housing rehabilitation) on the City's behalf. Investment of HOME funds may be jurisdiction-wide.

Funding proposals are evaluated based on published evaluation criteria, which includes: applicant capacity, experience, and past performance; priority for equity and access; readiness to proceed; compliance with applicable regulations; and cost-reasonableness.

Tenants for HOME-funded projects must be selected in accordance with eligibility requirements and Tenant Selection Plans that meet the requirements of 24 CFR 92.253(d) and 92.350. Selection plans or preferences may not be unduly restrictive or violate non-discrimination requirements, and should meet the City's goals of equity, inclusion, and affirmatively furthering fair housing. Project Tenant Selection Plans shall be reviewed as part of project scoring and selection.

Selection of HOPWA Recipients

In addition to assessing HIV/AIDS housing needs, all HOPWA grantees must set priorities, determine resources, and set programmatic goals.

To address its programmatic goals of providing housing and supportive services to those living with HIV/AIDS, the City of Providence issues an annual request for proposals (RFP) via its online grants management system that includes defined evaluation criteria. This annual Notice of Funding Opportunity and RFP is advertised in the regional newspaper, on the City's website, and through the City's email list-serv which includes hundreds of local and regional non-profit community-based organizations.

Criteria include the following factors: project description, organizational experience, record of past performance and capacity; readiness to proceed, coordination and collaboration; outcomes; data collection; priority for equity and access; and a program budget that will demonstrate how they will meet the matching requirements.

RFP respondents are evaluated on the criteria above, and funding recommendations developed.

Attachments

The Providence Journal

Public Notices

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PUBLIC NOTICE

On July 12, 2022, the City of Providence Department of Planning & Development, Division of Housing & Community Development will hold a Public Hearing on the City's 2022-2023 Annual Action Plan and an amendment to its Citizen Participation Plan.

Programs covered include:

Community Development Block Grant (CDBG)

HOME Investment Partnerships Program (HOME)

Housing Opportunities for People with AIDS (HOPWA)

Emergency Solutions Grant (ESG)

HOME-ARP (Citizen Participation Plan only)

Public Comment Period and Process:

The 2022-2023 Action Plan and Citizen Participation Plan is available for public review and comment weekdays between the hours of 8:30am and 4:00pm at the Division of Housing of Community Development (444 Westminster Street, Suite 3A, Providence) or on the City of Providence website: https://www.providenceri.gov/planning/

community-development/. A statutory, 30-day public comment period will begin on June 14, 2022 and end on July 13, 2022.

Citizens wishing to submit written comments during the public review and comment period may mail them to:

City of Providence Department of Planning & Development

Attention: Emily Freedman, Director of Housing & Community Development Division

444 Westminster Street, Suite 3A

Providence, RI 02903 Or email to: efreedman@providenceri.gov.

Opportunity for public comment is also available at the Virtual Public Hearing from 5-6PM on July 12, 2022. Hearing login details available on: https://www.providenceri.gov/planning/community-

development/ or join by phone: *1 301 715 8592 or 877 853 5257 (Toll Free); Webinar ID: 812 5658 8384.

Amendment to Citizen Participation Plan:

The City has revised its Citizen Participation Plan to make changes necessary to facilitate the City's anticipated receipt of HOME-ARP funds through the American Rescue Plan Act and development of an associated Allocation Plan for those funds. The revised Citizen Participation Plan is available for review on the website at

http://www.providenceri.gov/planning/citizen-participation-plan/.

Este aviso es importante, si no lo entiende, por favor llame a Xiomara Gonsalves 401-640-8404 para recibir una explicación.

6/13/22

Grantee Unique Appendices

ATTACHMENT A: ACTION PLAN FOR THE PBLF (FISCAL 2022 - 2023)

Providence Business Loan Fund Inc.

Introduction

The Providence Business Loan Fund Inc. (PBLF) exists to promote the economic revitalization of the City of Providence.

PBLF engages in several activities and strategies to further economic development in the City of Providence including but not limited to loans, technical assistance and liaison with City Departments.

Eligible Activities & Scope of Work

CDBG funds may be used to undertake certain activities, per the regulations of the US Department of Housing and Urban Development. These activities include:

Assisting non-profit organizations with investing in real estate in which to conduct their non-profit activities.

Assisting private for-profit businesses in carrying out their daily business activities and expansion goals, and

Providing economic development services in connection with otherwise eligible CDBG economic development activities including providing emergency loans for businesses as they attempt to stabilize and recover from the effects of COVID -19 on their day-to-day operations.

Projected Funding, Budget, & Schedule

PBLF activities are funded through the use of the Community Development Block Grant (CDBG). The major category of funding is income realized on an annual basis from the Revolving Loan Program.

For the Fiscal Year 2022-2023 (July 1, 2022- June 30, 2023) it is estimated that PBLF will collect approximately \$700,000 in program income from the Revolving Loan Fund of which \$140,000 is committed to administrative costs. Additionally, \$210,000 will be directly related to program expenses.

PBLF staff will monitor repayment activity and will adjust projected spending in accordance with actual receipts.

As of June 30, 2022, PBLF will have approximately \$1.25 million in carry over cash on hand available for lending. With these sources of funds, PBLF will therefore have an estimated \$1.3 million available for lending in the 2022-2023 Program Year.

Overall Strategy

PBLF's goal for the 2022-2023 Program Year is to provide assistance to small to medium commercial businesses while increasing economic development within the City and retaining / creating jobs for low to moderate income individuals.

Description of Planned Economic Development Activities for 2022-2023 Program Year CDBG eligible activities will be provided appropriate loan support. PBLF staff will review applications and perform underwriting review of applicants and of proposed projects prior to recommending any commitment of loan funds.

The goal of this PBLF activity will be to provide critically needed "gap" funding and emergency loans to minimize the effect of COVID-19 to businesses that are credit worthy but unable to find traditional funding due to the nature and/or size of their business. PBLF will take applications from all business that fit this description in order to continue to fuel the economic growth to the City and encourage businesses to find their home within the confines of the City.

Projected Allocation of Funds for Program Year

PBLF's goal to provide loans to fifteen (15) businesses in the aggregate amount of \$1.3 million and thus creating/retaining 38 jobs within the City.