## CITY OF PROVIDENCE, RHODE ISLAND COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2014





City of Providence Finance Department 25 Dorrance Street, Providence, RI 02903

## CITY OF PROVIDENCE, RHODE ISLAND

## YEAR ENDED JUNE 30, 2014

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CITY OF PROVIDENCE

Angel Taveras, Mayor

Introductory Section

- Letter of Transmittal
- Organizational Chart
- List of City Officials

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• GFOA Certificate of Achievement



CITY OF PROVIDENCE Angel Taveras, Mayor

December 31, 2014 City Council Providence, Rhode Island 02903

Honorable Members,

Rhode Island state law requires that all general purpose, local governments publish a complete set of audited financial statements within six months of the close of each fiscal year. This report fulfills that requirement for the fiscal year (FY14) that ended June 30, 2014.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Marcum LLP (formerly Braver P.C.) has issued an unmodified ("clean") opinion on the City of Providence, Rhode Island's financial statements for the year ending June 30, 2014. A copy of their independent auditor's report is located at the front of the financial section of the report.

Management's discussion and analysis (MD&A) immediately follow the independent auditor's report and provide a narrative introduction, overview and analysis of the basic financial statements. The MD&A is intended to complement this letter of transmittal and should be read in conjunction with it.

## **Profile of the Government**

The capital city of Providence was founded in 1636 and incorporated in 1831. It occupies a total land area of 18.1 square miles and an additional 1.9 square miles of water; is located at the head of Narragansett Bay on the Providence River, and is the major population, financial, educational, governmental, and industrial center of Rhode Island. Situated on the Boston- Washington Interstate 95 corridor, with proximity to multi-billion dollar markets and multi-million population centers, residents and businesses have ready access to all major forms of transportation, including AMTRAK, Providence & Worcester Railroad, T.F. Green International Airport, the Port of Providence and Interstates 95 and 195. Multi-modal transportation has most recently been expanded with the opening of Interlink, increasing commuter rail service connections with the Massachusetts Bay Transit Authority.

Providence has the largest population of Rhode Island's 39 cities and towns with 178,036 residents (2010 Census,) up 2.5 percent from 173,618 in 2000 (2000 Census.) The demographic profile for the city is as follows: Caucasians 49.8 percent; Hispanics 38.1 percent; African Americans 16.0 percent; Asians 6.4 percent; and Native Americans 1.4 percent. The City has a Mayor-Council form of government; a Home Rule Charter was adopted in 1980 and became fully effective on January 3, 1983. City government is responsible for providing such services as: general government, community development, administrative services, public safety, sanitation, public works, planning and development, workforce development, recreation, parks, and public education. The City adopts an annual budget for the General Fund, which includes the Providence Public School District. The legal level of control is by Department.

## **Providence is Recovering**

Upon taking office in January 2011, Mayor Angel Taveras signed an Executive Order creating an independent Municipal Finances Review Panel to conduct a full review of the City's finances. On March 3, 2011, the panel delivered a report that identified a \$110 million structural deficit in FY2012.

Mayor Taveras took swift and decisive action to address this "Category 5 Fiscal Hurricane." He called upon every stakeholder in the city to share in the sacrifices necessary to pull Providence back from the brink of bankruptcy. He cut his own pay by 10 percent and reduced the Mayor's Office budget by 10 percent. The Mayor renegotiated union contracts with city workers, firefighters, police officers and teachers, saving approximately 10 percent of the value of those contracts in FY2012 and more than \$100 million over the next several years.

Mayor Taveras secured contributions from Brown University and the six other major, taxexempt universities, colleges and hospitals in Providence, totaling nearly \$48 million in additional revenue over an 11-year period.

In FY2013, the City reached a landmark agreement with retirees and current employees to reform the city pension and retiree health care system. That agreement saved Providence some \$18.5 million in FY2013 and reduced the City's unfunded pension liability by approximately \$170 million.

## Details of the agreements:

## Pension

• PENSIONS CAPPED: In FY2023, COLAs will be reinstated only for retirees with pensions less than 150 percent of the state median income OR less than the salary of an incumbent employee of the same rank as the retiree at the time of retirement (police and fire-retirees only,) whichever is lower.

- COLA SUSPENSION: All COLAs suspended for 10 years. (Families of city employees killed in the line of duty will continue to receive annual COLA.) After 10 years, COLAs will only be reinstated for retirees who are under the pension cap and COLAs will end when the cap is reached.
- ELIMINATION OF HIGH-END COLAS: All 5- and 6-percent compounded COLAs are permanently eliminated.
- FUTURE COLAS LIMITED: Retirees whose COLAs are reinstated in FY2023 will receive annual raises of 3 percent compounded, or what is called for in their contract, whichever is less.
- ONE-TIME STIPEND IN FY2017: In FY2017 (Year 5 of the agreement), retirees collecting pensions of less than \$100,000 will receive a stipend of \$1,500. This one-time payment will change their future pension calculations.
- CONTINGENT STIPEND IN FY2020: In FY2020 (Year 8 of the agreement), retirees collecting pensions of less than \$100,000 may receive a- separate one-time stipend of up to \$1,500 if the city achieves savings through the creation of a self- insured dental plan. The potential payment would not change future pension calculations.
- SUSTAINABLE REFORMS TO PENSION CALCULATIONS: Future pensions will be calculated based on the four highest years of service. The current system calculates pensions based upon the highest three years.
- CONTINUED PENSION CONTRIBUTIONS: Employees will be required to contribute to the pension system for as long as they earn credit toward a pension.
- ACCIDENTAL DISABILITY: Accidental disability pension calculations will be based on 66 2/3 of the employee's final salary.

## Healthcare (pertains only to police, fire and retiree association)

- MEDICARE SETTLEMENT: Retirees 65 years of age and older will move onto Medicare.
- PART B SUPPLEMENT AND MEDICARE PENALTY: The City will provide funding to cover Medicare's Part B supplement and any penalties retirees will be required to pay.
- PART D PRESCRIPTION DRUG COVERAGE: The City will also provide funding to cover Medicare Part D prescription drug coverage.
- UNDER 65 HEALTH COVERAGE UNCHANGED; Health care for retirees under the age of 65 will not be changed.

These reforms saved the City \$4 million of the \$18.5 million noted above in FY2013 and are projected to save the City more than \$40 million over the next 10 years. Through collaborative efforts and shared sacrifice, the Taveras administration, in partnership with the Providence City Council and stakeholders across the city, has all but eliminated the City's \$110 million structural deficit and ended FY2014 with a \$1 million surplus in the general fund.

## **Creating Jobs and Growing Providence's Economy**

Just as bold actions were necessary to weather Providence's "Category 5 Fiscal Hurricane" and put the city on the path to long-term financial sustainability, equally bold actions have been taken to lay the groundwork for a sustained recovery.

In April 2013, Mayor Angel Taveras announced a 20-point economic development action plan, *Putting Providence Back to Work*.

That plan builds on Providence's competitive advantages: a knowledge economy anchored by best-in-class hospitals and universities, vibrant arts and cultural centers, a strong maritime industry and active Port, thriving small businesses in local neighborhoods, and a young and educated workforce. The City is also making long-term investments in basic municipal operations: strong schools, safe neighborhoods, reliable public infrastructure and the timely provision of city services.

In terms of the successful fulfillment of that plan, the City has achieved much progress in realizing its 20-step objectives:

- 1. Freeze Commercial Tax Rates. In its FY2014 budget, the Taveras administration successfully worked with the City Council to freeze Providence's commercial tax rate. This was the third calendar year for such a freeze.
- 2. Fixing the Permitting Process. The City of Providence established a new departmental subgroup focused solely on small permit application review, so simple small-dollar projects could proceed more quickly and not be held up by larger developments. We expedited smaller projects, created an on-line portal for developers and residents to follow; increased the number of personnel, and co-located Fire Inspectors with Building Inspectors for greater efficiency. The Department of Inspection & Standards now has free-standing kiosks, where developers and property owners can start/ track their projects and timelines.
- 3. Remove Barriers to Redevelopment. The Providence Redevelopment Agency is aggressively pursuing a range or economic development tools to spur the development of key real estate parcels in the city, and we have had much success to date. The former Sportsman Inn has been transformed into The Dean Hotel a popular, award-winning boutique hotel with restaurants and an authentic German beer garden. The George C. Arnold Building has been purchased by the Providence Revolving Fund and private owners to transform that site into a prosperous mixed use development, which we expect to open by winter 2014.

- 4. Develop Surface Lots Citywide. The Taveras administration is preparing a new citywide tax stabilization ordinance designed to incentivize new development on Providence's surface parking lots.
- 5. Reinvent Kennedy Plaza. In partnership with a range of stakeholders, Providence is undertaking a fundamental infrastructure reformation of its downtown hub, Kennedy Plaza. The project is designed to make the downtown more attractive for visitors, bus travelers, businesses and residents alike. Work began in summer 2014 and will conclude by winter 2014.
- 6. Invest in Storefront Improvement. The Taveras administration has leveraged HUD CDBG funds to start a new \$125,000 matching grant program for eligible, main-street small businesses for low-cost/ high –impact storefront capital improvements. The first such project was funded in late October 2014, and others are lined up to take part in the months ahead.
- 7. Provide Targeted Back Office Supports. Providence currently provides financial and technical assistance to small businesses and/or eligible start-ups through its PEDP (Providence Economic Development Partnership) and CDBG (Community Development Block Grant) programs. Technical assistance is also provided in partnership with the U.S. Small Business Administration, the Center for Women & Enterprise and other public agencies. Through joint job fairs between the Cities of Providence and Cranston and Workforce Solutions of Providence/ Cranston, we have hosted 18 separate free industry-specific job fairs and assisted 3000 unemployed area residents and 500+ companies seeking skilled workers. Our 14 monthly workshops to date, with the U.S. SBA, have provided free technical aid to businesses for everything from social media promotion, to becoming federally / state/ locally certified as W/MBEs.
- 8. Reform the City's Zoning Ordinance. Providence has completed a comprehensive update of the City's existing zoning ordinance, aligning it with the City's Comprehensive Plan, and providing goals for smart growth, sustainable, cultural, equitable and transit-oriented development. Its second passage is due in late November 2014 with signing by the Mayor shortly thereafter.
- **9. Invest in Historic Preservation**. Established in 1642, Providence is rich with history. We have worked with the General Assembly, the Office of the Governor and local advocates to promote reinstatement of this critical tax credit. The City will continue to explore passage of this credit in the future.

- 10. Market Available Real Estate. Providence has created and maintains a public database of properties available for development, which is accessible on the City's homepage <u>www.providenceri.com</u> (Open Portal.). Beyond being available online, Providence's available real estate is aggressively marketed to site selection consultants nationwide.
- 11. Raise Participation in State Incentive Programs. Using a range of outreach strategies, the City has conducted active outreach to small businesses, merchants associations and businesse groups to educate them about available state (local and federal resources.) Our city's economic development website also conveys that same information. <a href="http://www.providenceri.com/economic-development">www.providenceri.com/economic-development</a>. Additionally, more than 2700 letters were mailed to businesses located within the city's two Enterprise Zones, to encourage all eligible (C-Corporations) to take part in the job-creation incentive program.
- **12. Review Statewide Regulatory Policy**. The City proposed a full review of Rhode Island labor, tax and regulatory policy, in cooperation with both business organizations and labor representatives; the goal was to align Rhode Island standards with national norms. At the same time, the Rhode Island Office of Regulatory Reform and Governor's office conducted their own review and published results on-line.
- **13. Raise Student Achievement**. Providence is implementing two new, award winning programs *Providence Talks* and *Providence Reads* to help ensure Providence children enter kindergarten ready to learn and reach grade level reading proficiency by third grade.
- 14. Expand Apprenticeship Programs. Providence will continue to work on expanding its portfolio of apprenticeship programs, looking first to Providence's working waterfront and creative economy.
- 15. Support-Nursing & Health Sciences. Providence joined the institutions within the state of Rhode Island in celebrating the agreement between the University of Rhode Island and Rhode Island College to establish the state's first joint nursing school at the abandoned South Street Station, on the edge of the Knowledge District, in partnership with Brown University. The Providence Redevelopment Agency played a key role in articulating that agreement. The end result will be more trained nursing personnel to meet the growing demands of aging populations, creation of well-paying jobs for local and locally-educated youth, and augmentation of a continuum of education in the health sciences (Brown's Warren Alpert Medical School, JWU's newly-opened Physician Assistant School, and now, this nursing school). It will also mean the revitalization of a key property in/near the city's knowledge district (the LINK).

- **16. Expand Adult Education.** Workforce Solutions of Providence/Cranston is continuing to seek new partnerships between Rhode Island's institutions of public higher education and local community organizations. Encouraging skills for workers will improve employability and career growth.
- **17. Make Streetcars a Reality**. Providence is aggressively pursuing a sustainable- funding strategy to bring this transportation option to fruition, and in late summer, members of the Rhode Island Congressional Delegation announced an award of \$19 million for development of the proposal.
- 18. Rehabilitate Foreclosed Properties. Providence has reinvigorated its Providence Redevelopment Agency to take abandoned properties and restore them to the tax rolls. The PRA is also in the early stages of conversations with Community Development Corporations to direct the rehabilitation of abandoned and vacant residential properties in our neighborhoods.
- **19. Market Providence.** In the summer of 2013 Providence conducted a regional marketing and advertising campaign encouraging visitors to "Come to Providence." Since then, efforts are being made to promote our capital city: we have produced a four-color, multi-page brochure (in final edits) that will be posted to our city's homepage and Economic Development page, be widely disseminated to developers, contractors and site selectors. The PWCVB (Providence Warwick Visitors Convention Bureau) is also partnering with the Department of Art Culture + Tourism to promote this "Come to Providence" campaign, and Economic Development Director James Bennett has traveled to 30 locations to promote our city, including the widely attended P3 conference in Dallas (2014.)
- **20. Improve the Visitor Experience**. The Department of Art Culture + Tourism has partnered with Rhode Island Monthly and other community partners to launch a new on-line interactive arts calendar to enhance the visitor's experience to Providence.

## **Development in Providence**

The fruits of labor are evident with the expansion of jobs and industry in our capital city. Examples include the \$10 million restoration of the historic Arcade building – America's oldest indoor mall – with 17 small businesses and 40-plus micro-lofts; the recent \$20 million, fourbuilding Providence G project; the \$14.2 million upgrade of the Regency Plaza; the location of 350 employees with Hasbro in our downtown; the opening of the first-ever Alex and Ani University, one of Inc. Magazine's 500-fastest growing companies; creation of a new downtown circulator in its final stages, and the renovation of PPAC Square with the renowned Performing Arts Center and its Broadway productions. We have helped with the purchase and \$13 million restoration of the landmark Biltmore Hotel; restored a decrepit structure into an internationally-famous The Dean Hotel; completed a \$20 million Johnson & Wales University 746-space parking garage with lower-level retail, and an adjacent multi-million dollar Johnson & Wales University Center for Physician Assistant Studies.

Add to this the vibrancy of our Rhode Island Convention Center and Dunkin Donuts Center, attracting more than 370 first-rate events, including America's Got Talent, professional and college sports, and major concerts – with more than half-a-million attendees in 2011-2013 alone, contributing to some of the biggest increases in daily room rates in years.

A privately-funded health care facility was also built close to the Miriam Hospital, "Highlands on East Side" with a value of \$9 million; an abandoned C.J Fox mill along the busy Rt. 10 state highway underwent a \$6.5 million transformation into office space; and a long-empty Foundry Building has undergone substantial improvements, including a \$40 million construction project known as "The Promenade."

The abandoned South Street Station is being transformed into the state's first joint nursing school by the University of Rhode Island and Rhode Island College – providing essential workforce opportunities for Rhode Island's students and a pipeline of trained professionals to add to the area's emerging health care provess. Providence College has invested more than \$90 million in on campus projects; Brown more than \$40 million in off-campus projects; and a major University is expected to be moving a law school to our downtown.

Providence boasts the 2<sup>nd</sup> deepest port (41-foot depth, 100-foot turning radius) making it an obvious location for growth, and with the Mayor's unwavering support of the working waterfront, zoning has been preserved to protect that working waterfront and confidence expansion can take place – leading to more well-paying, blue collar jobs and expansion of industry. Sims Metal Management has also moved its world headquarters to Providence's busy working waterfront and continued expansion at our port of Providence (ProvPort) with the purchase of two new cranes and new barge and lay-down area, is opening opportunities for post Panama-Canal development and shipping.

Understanding that there is great interest in this city – with its strategic location along the busy Boston-Washington corridor, its immediate accessibility to all major forms of transportation and proximity to multi-billion dollar markets, and its enviable world-class universities and institutions – Providence is poised for growth. In the last year, a first-ever Rhode Island EB-5 Center was established in Providence, closely supervised by the U.S. Office of Homeland Security, it opens opportunities for new development while satisfying the burgeoning demand for visas. From July 1, 2011 through July 31, 2014, some \$640,261,825 in construction occurred with an accompanying \$12,116,982 in permit fees, according to the Department of Inspections and Standards.

And in the November 2014 issue of Travel + Leisure Magazine, we were named the first-ever and number one "America's Favorite City" among 38 cities nationwide (which had been whittled down from an original 1200) and in the top five listings for categories such as bakeries, diners, notable restaurants, Gay-friendly vacations, food trucks, pizza, sandwiches, being hip/cool, art scene, galleries, cocktail bars, brunch, coffee, intelligence, quirkiness, wine and theatre, architecture and more. Other publications have singled us out for achievement, too: Architectural Digest "America's Best Small City," London Telegraph for "New England's Coolest City:" Sherman's Travel, "Top Under-rated Cities," and dozens more by Huff Post, Livability.com, and again, Travel and Leisure.

## **Infrastructure Improvements**

By the end of the year, the Providence Road Improvement Project will have rebuilt and repaired more than 60 miles of city-owned roads, more than in the past decade combined. The road improvement work is funded by a \$40 million bond that was overwhelmingly approved by city voters in November 2012.

## **Improving Public Education**

Plans to grow the City's economy can never be divorced from efforts to improve our schools. The City is working to provide every child in Providence with a first-class education. In total, Providence has received more than \$11 million in private, philanthropic awards, and has received multiple awards for its leadership in educational reform.

- Providence Reads In the fall of 2012, the City launched Providence Reads an initiative in partnership with more than a dozen businesses and organizations to increase grade-level reading, promote school readiness, improve school attendance and support summer learning in Providence. Mayor Taveras secured financial and volunteer support for Providence's schools from such private partners as GTECH.
- Children and Youth Cabinet The City is working closely with the Providence Children and Youth Cabinet (CYC), a diverse team of more than 100 community leaders helping to guide the future of education in Providence. Every fall since 2012, the CYC releases its 'Educate Providence' annual report to measure the City's progress in educating children from cradle to career.
- Evidence2Success Pilot Site In July 2012, the Casey Foundation chose Providence as the first site for Evidence2Success because of the City and State's commitment to investing in children and youth, and for their collaborative efforts to improve the outcomes of children in low-income neighborhoods.

- Leyendo! bilingual tutoring program In October 2012, Cities of Service awarded Providence a \$25,000 grant supported by Bloomberg Philanthropies to implement Leyendo!, a service-based initiative to increase the grade level reading proficiency of English Language Learners in Providence Public Schools. Leyendo! achieved all of its impact goals, with 94% of students seeing significant improvement in literacy.
- Together for Tomorrow School Improvement Grant (U.S. Dep. of Education) In October 2012, the Providence Children and Youth Cabinet was among the national winners of the Together for Tomorrow School Improvement Grant. Providence received the national recognition for its efforts to turn around low-performing schools and raise student achievement in every public school.
- 2012 All America City, National League of Cities the City's plan to dramatically raise the percentage of children who are reading on grade level by the end of third grade earned recognition from the National League of Cities as a 2012 All America City.
- "Pacesetter" Community In January of 2014, Providence was named a "Pacesetter" Community by the Campaign for Grade Level Reading.
- Providence Talks In March of 2013, the City became the \$5 million grand prize winner of Bloomberg Philanthropies' Mayors Challenge for its innovative proposal to set low-income children on a path toward lifelong achievement by increasing the number of words they hear in their earliest years.
- U.S. Dep. of Education Investing in Innovation Fund (i3) In February of 2014, the Providence Schools and Read to Learn Providence received a \$3 million from the U.S. Department of Education to strengthen family engagement and create opportunities for families and school professionals to learn together.
- Providence PROMISE In the summer of 2014, Mayor Taveras partnered with Brown University, Providence College, Johnson & Wales, and RISD to expand the portfolio of no-cost, high-quality summer learning experiences available to youth in Providence. The initiative was designed to stem summer learning loss and expose Providence high school students to a university environment.
- Carnegie's Opportunity by Design Challenge In July of 2014, the Carnegie Corporation of New York awarded the Providence Schools a \$3 million grant to support the development of two small, innovative high schools.

## **Healthy Communities**

In August 2012, Mayor Taveras signed an executive order establishing the Healthy Communities Office. The office is charged with improving the health and wellness of Providence residents by improving nutrition and increasing access to healthy foods, promoting physical activity and recreation, and preventing substance abuse among young people, among other efforts.

The Healthy Communities Office, along with other City departments, has worked to make Providence a healthier community for all.

- Healthy Eating: the HCO has worked in partnership with the Providence Schools and the Parks and Recreation department to expand participation in federally funded meals programs, with a special emphasis in underutilized programs like Afterschool Meals and Snacks, as well as Summer Meals. The HCO has also spearheaded the city's Lots of Hope urban agriculture project, with three urban farms in place or in process on city land and two more being planned.
- Active Living: the HCO led three Cyclovia events in FY14, and a total of six events in the summers of 2013 and 2014 that spanned between Fiscal Years 2013, 2014 and 2015. These events shut down roads in four different city neighborhoods to make way for bicycling, pedestrian and other exercise. The office has also organized a series of free Zumba classes in city parks and community centers.
- Healthy Schools: The HCO helped lead the rewriting of the Providence Schools' wellness policy, which was approved by the School Board in the fall of 2013. Since then the office has coordinated an effort to develop a toolkit for teachers and administrators to assist them in bringing the policy to life every day in city schools and classrooms. The office also organized a series of substance abuse presentations for students and some for parents at a range of schools.
- Substance Abuse Prevention: The HCO organized two prescription drug take back days in FY14. We worked to conduct a range of educational programs to reduce youth use of alcohol, tobacco and other drugs. We developed a policy approved by the Board of Park Commissioners in May 2014 to make city parks tobacco-free, as well as developing other policy proposals for the city and state level aimed to reduce and prevent youth substance use.

#### **Sustainability**

• Providence Composts: With a generous grant from the Rhode Island Foundation and the Local Sustainability Matching Fund, the City of Providence launched Providence Composts! in partnership with the Southside Community Land Trust (SCLT). With the goals of providing residents a simple, affordable, and sustainable way to divert solid waste, building healthy soils in Providence, and extending the life of the landfill, the City and SCLT worked with neighborhood organizations and farms to establish three neighborhood composting locations. The 2013 pilot diverted over two tons of food scraps from the landfill. Building on the initial success, the pilot has continued in 2014 and expanded to three locations serving more than 100 families.

- Big Green Can for Business: In June 2013, the Department of Public Works, the Office of Sustainability and the Hope Street Merchants Association launched the 'Big Green Can for Business' recycling pilot program, an effort to expand the City's residential recycling initiative to the small business community. Groups of small businesses located on residential routes and with similar recyclable materials to a resident are eligible to participate. Each businesses receives a recycling bin and City-sponsored weekly collection service for a onetime fee of \$50. The City is now looking to partner with other business districts to expand the Big Green Can for Business and to develop strategies to support small business recycling by encouraging the use of shared recycling dumpsters.
- Earth Day Spring Cleaning: In April 2014, Mayor Taveras has hosted an annual event: a citywide celebration of Earth Day, dedicated to cleaning up green spaces and neighborhoods. This event brought 2,200 volunteers to nearly 40 events in Providences parks in collaboration with neighborhood organizations and community groups across the city. Volunteers spend the morning cleaning up a park, planting trees, or beautifying a neighborhood. There are also educational activities for children and families at several parks.
- Textile Recycling Collection Program: The Department of Public Works and the Office of Sustainability have partnered with Goodwill Industries to collect used textiles for recycling and reuse at ten locations around the city. The donation collection bins help those who receive the clothing as well as divert clothing and other textiles from the city's trash and recycling collection program. Goodwill pays the City \$100 per ton of textiles collected. The City also may count the tonnage toward our state waste diversion goal. The proceeds fund recreation programs in Providence parks.
- Lots of Hope: Lots of Hope is the City of Providence's urban agriculture initiative, which transforms unused city property into productive urban farms for use by limited resource and socially disadvantaged urban farmers. Lots of Hope seeks to improve access to locally grown produce in Providence markets, expand the City's portfolio of green space, and contribute to improvements in air quality, public health, and local property values. To date, the city has three farms in operation through the program.

- Bike Providence: In November 2013, Mayor Taveras and the Providence Bicycle and Pedestrian Advisory Commission unveiled the *Bike Providence* master plan, a blueprint for identifying, prioritizing and introducing bicycle facilities throughout the city. Building off of the partial infrastructure built as a result of the Providence Bicycle Network plan, *Bike Providence* calls for the establishment of a comprehensive network of bicycle lanes and parking facilities. In addition to engineering solutions, the plan also highlights the importance of the rest of the Five Es: Education, encouragement, enforcement, and evaluation. The plan is intended to be a living document that is open to public comment and can be modified from time to time.
- Mashapaug Pond Green Infrastructure Project: The City of Providence received a \$75,000 value technical assistance grant from the U.S. Environmental Protection Agency to construct a green infrastructure project at J.T. Owen's Park near Mashapaug Pond. The system uses vegetation and soil to clean the polluted rainwater before it flows into the pond. The project will capture over 2 million gallons of polluted stormwater run-off each year and prevent over six pounds of phosphorous from being released into the pond system.
- Renewable Energy Feasibility Study: With a grant from Commerce RI, the City is conducting a feasibility study to set priorities for investments in renewable energy development, while also creating initiatives that will help develop and maintain funding streams to expand the City's long term sustainability initiatives. The first phase of the study currently underway is assessing twenty city-owned properties for both the technical and financial viability for deploying solar photovoltaic panels.

Energy Efficiency in Public Properties: Since 2010, the City has completed lighting retrofits, gas conversions and other energy efficiency and conservation measures at 24 of the 41 school buildings, and 30 additional City-owned and operated buildings. In FY 2012, Providence's total energy use (electric, oil and gas) was down 15% from the previous three-year average use. The investments in 19 lighting retrofits in school buildings have saved an average of \$231,000 per year, and reduced carbon pollution the equivalent of planting more than 33,000 trees. Significant opportunities for energy efficiency projects still remain on City-owned properties, in buildings as well as streetlights.

## **Debt Administration**

Outstanding government- and business-type activity bonds at June 30, 2014 totaled \$531,794,000. (Note 7 of this report represents more detailed information about the City's debt position.) The City has the following bond ratings:

Moody's Investor Services – Baa1 Standard and Poors – BBB Fitch – BB

### Long-Term Financial Planning

As part of the annual budget process, the Finance and Planning Departments present a five-year Capital Improvement Plan. This plan identifies costs and financing methods for those capital projects the City expects to fund over the next five years.

The 2013-2017 Fiscal Year Capital Improvement Plan projects needs through FY2016. The plan provides for the needs of the general government and addresses issues such as infrastructure, major equipment replacement, school facilities, public safety, recreation, and public lands and parks.

#### Acknowledgment

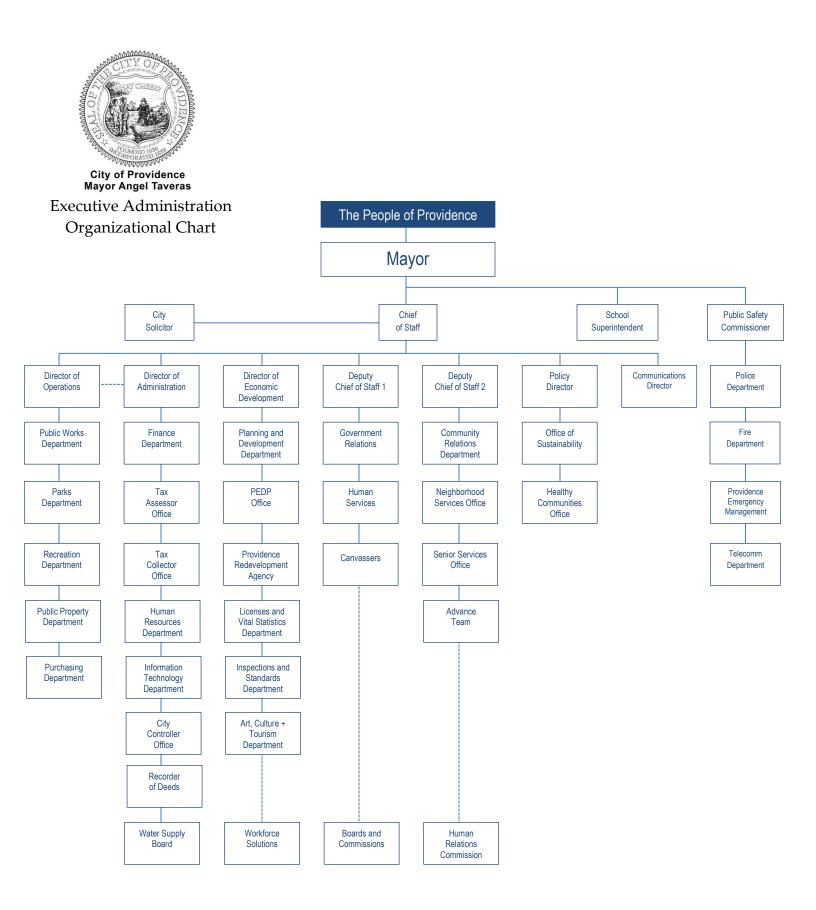
The preparation of this report could not have been accomplished without the dedication and hard work of the Finance, Planning & Development, Policy and Communications professionals who work for the City of Providence. I would like to express my appreciation and gratitude to all of the staff members who assisted and contributed to its preparation. I also appreciate the assistance and dedication of the audit team at Marcum LLP.

Finally, I would like to thank Mayor Angel Taveras and the Providence City Council for their steady and responsible stewardship of all aspects of City government.

Respectfully Submitted,

Mancini Inerice

Lawrence J. Mancini, Acting Director of Administration/Finance Director



#### City Officials As of June 30, 2014

#### Mayor Angel Taveras

#### **City Council**

Ward 1 – Seth Yurdin Ward 2 – Samuel D. Zurier Ward 3 – Kevin Jackson Ward 4 – Nicholas A. Narducci Ward 5 – Michael A. Solomon Ward 6 – Michael J. Correia Ward 7 – John J. Igliozzi Ward 8 – Wilbur W. Jennings, Jr. Ward 9 – Carmen Castillo Ward 10 – Luis A. Aponte

Ward 11 – Davian Sanchez Ward 12 – Terrence M. Hassett Ward 13 – Brian Principe Ward 14 – David A. Salvatore Ward 15 – Sabina Matos

#### **Department Directors**

Richard A. Caruolo General Manager of Water Supply Chief of Fire Department Clarence A. Cunha Chief of Police Department Col. Hugh T. Clements, Jr Gonzalo A. Cuervo Chief of Staff City Clerk Lori L. Hagen, Second Deputy Clerk J. Michael D'Antuono, CPA City Controller Jeffrey M. Padwa, Esq **City Solicitor** James J. Lombardi, III **City Treasurer** Lawrence J. Mancini, Acting Director of Administration Lynne A. McCormack Director of Arts, Culture, and Tourism Director of Emergency Management Col. Peter T. Gaynor (ret) Lawrence J. Mancini Director of Finance James A. Silveria Director of Information Technology Jeffrey L. Lykins, RA Director of Inspections and Standards Alan R. Sepe Director of Operations Director of Personnel Sybil F. Bailey Ruben Flores-Marzan Director of Planning and Development William C. Bombard, P.E., Acting Director of Public Works **Director of Telecommunications** William B. Trinque Matthew M. Clarkin, Jr Internal Auditor John A. Murphy, Acting Recorder of Deeds Serena A. Conley **Registrar of Vital Statistics** Superintendent of Parks and Recreation Robert F. McMahon Dr. Susan F. Lusi Superintendent of Schools Tax Assessor David L. Quinn John A. Murphy Tax Collector William C. Bombard, P.E. Traffic Engineer



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Providence Rhode Island

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2013

Executive Director/CEO

xvii

# **CITY OF PROVIDENCE**

## **Financial Section**

- Report of Independent Auditors
- Management's Discussion and Analysis
- Basic Financial Statements
- Supplementary Information



#### **REPORT OF INDEPENDENT AUDITORS**

To the Honorable Mayor and Members of the City Council Providence, Rhode Island

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Providence, Rhode Island, as of and for the year ended June 30, 2014, and the related notes to the financial statements which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Providence, Rhode Island, as of June 30, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, Schedules of Funding Progress, Funding Status, Changes in Net Pension Liability and Related Ratios, Contributions and Investment Returns on Pages 3–11 and pages 58-69, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Providence, Rhode Island's basic financial statements. The introductory section and the accompanying financial information listed as supplemental schedules in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements and capital assets schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America, In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole. The introductory section and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 30, 2014, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Providence, Rhode Island's internal control over financial reporting and compliance.

Marcune LLP

Providence, Rhode Island December 30, 2014

This Management's Discussion and Analysis of the City of Providence, Rhode Island's Basic Financial Statements provides a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2014.

#### **Financial Highlights – Primary Government**

#### **Government – Wide Highlights**

*Net Position* – The liabilities of the City's governmental activities exceeded its assets for the fiscal year ending June 30, 2014 by \$142.9 million (presented as "total net position"). Of this amount, a negative of \$341.9 million was reported as "unrestricted". The net investment in capital assets was \$199 million. The assets of the City's business-type activities exceed its liabilities by \$268.8 million. Of this amount, \$225.5 million represents the City's business-type activities net investment in capital assets.

*Change in Net Position* – The City's total net position increased by 16.8 million in fiscal year 2014. Net position of governmental activities increased by 6 million, while net position of business-type activities increased by 10.8 million.

#### **Fund Highlights**

*Governmental Funds* – *Fund Balances* – As of June 30, 2014, the City's governmental funds reported a combined ending fund balance of \$71.0 million, a \$20.4 million decrease from the prior year. Of the total fund balance reported, a negative \$8.7 million represents "unassigned fund balance".

#### Long-Term Obligations

The City's total long-term obligations related to its government activities had a net decrease of \$17.2 million during the current fiscal year.

The total long-term obligations of the City's proprietary activities decreased \$0.5 million during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Providence's basic financial statements. The City's basic financials statements include three components: 1) government – wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains additional supplementary information (budget schedules) and other supplementary information (combining financial statements). These components are described in this next section of this analysis.

#### **Basic Financial Statements**

The basic financial statements include two types of statements that present different views of the City's financial information. These statements are the **Government-Wide and the Fund Financial statements**. These financial statements are accompanied by **Notes to the financial Statements**, which provide detailed information about financial statement items.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the city's operations in a manner similar to a business operating in the private sector. The statements provide short-term and long-term information about the City's financial position, which assists in assessing the City's economic condition at the end of the fiscal year. These are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. This basically means they follow methods that are similar to those used by most businesses. They take into account all revenues and expenses connected with the fiscal year even if cash involved has not been received or paid. The government-wide financial statements include two statements:

- The *Statement of Net Position* presents all of the government's assets and liabilities, with the difference between the two reported as "net position." Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.
- The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported, as soon as, the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as, uncollected taxes and earned, but unused vacation leave). This statement also presents a comparison between direct expenses and program revenues for each function of the City.

Both of the above financial statements have separate sections for two different types of the City's programs or activities. These activities are defined below:

- Governmental Activities The activities in this section are supported mostly by tax revenues and intergovernmental revenues (federal and state grants). Most services normally associated with City government fall into this category, including the executive, legislative and judicial, financial administration, human resources, public safety, building inspections, public works, recreation, parks, schools, public property, planning, other general government, judgment and claims, retirement costs, debt service, and other employee benefits.
- Business-Type Activities These functions normally are intended to recover all or a significant portion
  of their costs through user fees and charges to external users of goods and services. The City's
  business-type activities include the operations of the Water Supply Board and The Providence Public
  Building Authority. The City does not have any discretely presented component units.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Like other local Governments, the City uses fund accounting to ensure and demonstrate compliance with finance-regulated legal requirements.

The fund financial statements focus on individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. All of the funds of the City can be divided into three categories. It is important to note that these fund categories use different accounting approaches and should be interpreted differently. The three categories of funds are described below:

1. Governmental Fund Financial Statements – Most of the basic services provided by the City are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable recourses. They also focus on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed, short-term view of the City's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the City.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-side financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The City has four governmental funds considered to be major funds for financial statement presentation. That is, each major fund is presented in a separate column in the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances. The City's four major governmental funds are comprised of the following: (1) the General Fund, (2) the School Fund, (3) the School Grant Fund, and (4) the Capital Projects Fund. All nonmajor governmental funds are presented in single column. The basic governmental fund financial statements can be found immediately following the government-wide statements.

2. Proprietary Fund Financial Statements – These funds are used to show activities that operate more like those of commercial enterprises. Because these funds charge fees for services provided to outside customers, including local governments, which are known as enterprise funds. Proprietary funds provide the same type of information as the government-wide financial statement, only in more detail. Like the government-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. There is no reconciliation needed between the government-wide financial statements for business-type activities and proprietary fund financial statements. The City has two major enterprise funds: The Water Supply Board and the Providence Public Buildings Authority. Financial statements for the Providence Public Buildings Authority may be obtained from the City of Providence Finance Department.

The Internal Service Fund is maintained to account for the self-insured health claims and potential legal claims of the City.

The basic proprietary fund financial statements can be found immediately following the governmental fund financial statements.

3. *Fiduciary Fund Financial Statements* – These funds are used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's own programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. They use the accrual basis of accounting.

The City's fiduciary funds are the Employee Retirement Fund, various Private-Purpose Trust Funds, and Agency Funds.

The fiduciary financial statements can be found immediately following the proprietary fund financial statements.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund basis financial statements. The notes to the financial statements can be found immediately following the fiduciary fund financial statements.

#### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information. This section includes budgetary comparison schedules for the general and school funds – the only governmental funds for which legal budgets are adopted annually. In fiscal year 2014, there were no significant modifications to the budgets originally adopted for each fund.

#### **Other Supplementary Information**

#### **Combining Financial Statements and Schedules**

Combining financial statements are presented for nonmajor governmental funds and combining schedules are presented by individual grant within the school department. These are presented following the required supplementary information. The total columns of these combining financial statements and schedules are presented in the applicable fund financial statement.

#### **Government-Wide Financial Analysis**

#### **Net Position**

As earlier noted, net position may serve as a useful indicator of the government's financial position over time. The City's combined net position (government and business-type activities) totaled \$125.9 million at the end of 2014, compared to \$112.4 million at the end last year.

The largest portion of the City's net position, \$424.5 million, reflect its investment in capital assets, like land, buildings, equipment, and infrastructure (roads, bridges, and other immovable assets) less any outstanding related debt used to acquire that asset. The City uses these capital assets to provide services to citizens; consequentially, these assets are not available for future spending. Although the City's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets can not be used to liquidate these liabilities.

		June 30, 2014		June 30, 2013							
	Governmental Activities	Business-type Activities	Total	Governmental Business-type Activities Activities Total							
Current and other assets	\$ 258,026	\$ 60,725	\$ 318,751	\$ 275,678 \$ 64,006 \$ 339,684							
Capital assets	700,262	299,811	1,000,073	685,985 295,297 981,282							
Total Assets	958,288	360,536	1,318,824	961,663 359,303 1,320,966							
Deferred Outflows of Resources	363	<b></b>	363								
Current liabilities	225,188	13,421	238,609	220,182 22,256 242,438							
Long-term liabilities	876,450	75,559	952,009	887,794 78,322 966,116							
Total Liabilities	1,101,638	88,980	1,190,618	1,107,976 100,578 1,208,554							
Deferred Inflows of Resources		2,709	2,709								
Net Position:	100.000	005 544									
Invested in capital assets, net of related debt	199,002	225,544	424,546 -	117,449 217,210 334,659							
Restricted		36,627	36,627	35,112 35,112							
Unrestricted	(341,989)	) 6,676	(335,313)	(263,762) 6,403 (257,359)							
Total Net position	\$ (142,987)	\$ 268,847	\$ 125,860	\$ (146,313) \$ 258,725 \$ 112,412							

Restricted net position of \$36.6 million primarily represent water restricted funds that are subject to external restrictions on how they may be used. Internally imposed designations of resources are not presented as restricted net position.

#### **Changes in Net Position**

The City's net position increased by \$6 million for governmental activities and increased by \$10.8 million for business-type activities. General fund revenues increased due to the success of increased tax collections and higher than budgeted departmental revenues, while expenditures for healthcare and pension costs came in higher than the budgeted amounts. Business-type activities increased due to large commitment to the replacement of infrastructure included in water rates in FY2014. Approximately 47.5% of the City's total governmental revenues were generated from taxes and payments in lieu of taxes. 34.6% resulted from grants and contributions, including Federal Aid. Charges for various goods and services provided 12.9% of total revenues, while other revenues and investment and rental income accounted for 4.9% of total revenues, respectively. The City's expenses cover a range of services. The largest expenses were for school, public safety, retirement costs, and employee benefits. Revenues from business-type activities in fiscal year 2014 exceeded expenses by \$11.4 million. The Business-type activities reported an increase in revenue of 3.1%, while expense increased 5.5% over the prior year.

		Jı	ine 30, 2014		June 30, 2013 Business-						
			Business-								
		rernmental	type			vernmental	type				
	A	ctivities	Activities	 Total		Activities	Activities		Total		
Revenues:											
Program revenues:											
Charges for service	\$	97,506	\$ 97,938	\$ 195,444	\$	98,334	\$ 96,214	\$	194,548		
Operating grants and contributions		260,964		260,964		261,254			261,254		
Capital grants and contributions			662	662			852		852		
General revenues:		0.50 0.40		0.50 0.40		251 (05			251 605		
Property taxes		358,243		358,243		351,605			351,605		
Grants not restricted for a specific purpose		18,158		18,158		19,296	0.42		19,296		
Miscellaneous		18,871	-	18,871		18,047	243		18,290		
Unrestricted investment earnings		1	3,304	 3,305		84	2,100		2,184		
Total revenues	<u></u>	753,743	101,904	 855,647		748,620	99,409		848,029		
Expenses:											
Executive, legislative and judicial		36,036		36,036		32,662			32,662		
Finance		49,261		49,261		58,429			58,429		
Public safety		169,742		169,742		165,773			165,773		
Builiding inspection		4,381		4,381		4,264			4,264		
Public works		23,965		23,965		21,889			21,889		
Recreation		2,131		2,131		1,903			1,903		
Public lands and parks		20,825		20,825		20,415			20,415		
Education		402,539	15,448	417,987		395,994	14,422		410,416		
Community development		18,901		18,901		24,297			24,297		
Interest on long-term debt		19,984		19,984		30,796			30,796		
Economic development			19,322	19,322			19,396		19,396		
Water			56,271	56,271			52,553		52,553		
Total expenses		747,765	91,041	 838,806		756,422	86,371		842,793		
Change in net position		5,978	10,863	16,841		(7,802)	13,038		5,236		
Net position- beginning		(148,965)	257,984	 109,019		(138,511)	245,687		107,176		
Net position- ending	\$	(142,987)	\$ 268,847	\$ 125,860	\$	(146,313)	\$ 258,725	\$	112,412		

#### **Business-Type Activities**

The business-type activities increased the City's net position by \$10.8 million. This resulted primarily from a \$10 million increase in net position of the Water Supply Board, an increase of net position of \$1.0 million by the Providence Public Building Authority, and a decrease of \$340 thousand by the school lunch program.

#### Financial Analysis of the City's Individual Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was a negative \$8.7 million, an increase of 1.1 million from \$9.8 million the prior year. The increase in fund balance is due to increased tax collections and higher than budgeted departmental revenues. As a measure of the general funds' liquidity, it may be useful to compare both unassigned fund balance and total fund balance.

*School Grants*-Fund Balance – The school grant funds account for federal and state grants received and expended by the school system. The fiscal year 2014 school grants fund balance is reported at \$2.4 million, a \$.38 million decrease from fiscal year 2013. The inclusion of all state aid in fiscal 2014 was included in the School's general fund and excluded from the school grants fund.

School Fund – The school fund ended the year with a 0 fund balance in accordance with City charter regulations. The expenditures were 336.8 million as compared to 337.9 million in the prior year. The inclusion of all state aid in fiscal 2014 was included in the School's general fund and excluded in the school grants fund.

*Capital Projects Fund-Fund Balance* – The capital projects fund accounts for resources to be used for the acquisition or construction of capital assets for housing and community improvement activities in the City, other than those financed by proprietary funds. The fiscal year 2014 capital projects fund balance is \$15.6 million. The \$23.9 million decrease from fiscal year 2013 is attributable most notably to capital outlays related to the \$40 Million Road Bond Paving Initiative.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. As discussed in the business-type activities above, the City's proprietary net position increased by \$10.8 million as a result of operations in the individual enterprise funds. This resulted primarily from a \$10 million increase in net position of the Water Supply Board, an increase of net position of \$1.0 million by the Providence Public Building Authority, and a \$340 thousand decrease in the school lunch program.

#### **General Fund Budgetary Highlights**

The general fund incurred an uncombined surplus in FY 2014 of \$1.0 million. This will increase the cumulative uncombined general fund balance to a negative \$16.9 million. The GASB 54 requirement for combining funds shows a cumulative general fund balance as a negative \$8.6 million. Total general fund revenues and transfers for the fiscal year were \$452.5 million and total general fund expenditures and transfers for the fiscal year were \$451.4 million.

Further details of favorable and unfavorable variances of revenue and expense items can be found in the Required Supplementary Information on pages 58 to 64 of the Comprehensive Annual Financial Report.

#### **Capital Asset and Debt Administration**

#### **Capital Assets (Note 5 to the Basic Financial Statements)**

			June	2014			June 30, 2013											
	Governmental Activities								Business-type Activities		Total		Governmental Activities			siness-type Activities		Total
Land	\$	46,767	\$	21,958	\$	68,725	\$	46,768	\$	21,918	\$	68,686						
Land Improvements Building and				18,682		18,682				18,682		18,682						
Improvements		168,433		201,186		369,619		144,398		181,904		326,302						
Machinery and Equipment		20,106		335		20,441		16,704		1,026		17,730						
Infrastructure		103,693				103,693		102,817				102,817						
Leased Assets		338,734		10,041		348,775		347,703		10,041		357,744						
Construction in Progress	•	22,529		47,609		70,138		27,595		61,726		89,321						
	\$	700,262	\$	299,811	\$	1,000,073	\$	685,985	\$	295,297	\$	981,282						

The City's investment in capital assets for its governmental activities as of June 30, 2014 amounts to \$1,104 million, net of accumulated depreciation of \$403 million, leaving a net book value of \$700 million. This investment in capital assets included land, buildings, improvements, equipment, infrastructure and construction in progress. Infrastructure assets are items that are normally immovable and of value only to the City, such as roads, bridges, streets and sidewalks, drainage systems, lighting systems, and similar items.

#### **Debt Administration**

			Jun	e 30, 2014			June 30, 2013								
	Governmental Business-type Activities Activities Total		Total		overnmental Activities	Business- type Activities			Total						
General Obligation Bonds	\$	99,501			\$	99,501	\$	105,661			\$	105,661			
Revenue Bonds		59,799		74,269		134,068		65,934		78,087		144,021			
Tax Increment Obligations		6,170				6,170		9,450				9,450			
Capital Notes Payable		30,506				30,506		35,127				35,127			
Notes Payable		2,474				2,474		2,777				2,777			
PPBA Debt				333,343		333,343				363,919		363,919			
	\$	198,450	\$	407,612	\$	606,062	\$	218,949	\$	442,006	\$	660,955			

The authority of the City to incur debt is governed by federal and state laws, which restrict the amounts and purposes for which a municipality can incur debt.

General obligation bonds are backed by the full faith and credit of the City, including the City's power to levy additional taxes to ensure repayment of the debt. Accordingly, all general obligation debt currently outstanding was approved by a vote of the City Council.

The City's total outstanding notes and bonds decreased by \$54.9 million during the current fiscal year.

The 2004 State legislative session authorized the City to issue variable rate debt and to participate in interest rate swaps. The City is developing policies that will set guidelines and procedures and define permitted instruments. It will set participant requirements and limitations on exposure, as well as ongoing management and reporting requirements.

The City of Providence maintains the following ratings from Wall Street's credit agencies for general obligation debt: a Baa1 rating from Moody's Investors Service, a BBB rating from Standard and Poor and a BBB rating from Fitch. The City of Providence continues to perform long-term strategic planning in a proactive attempt to control costs: examples of these costs are health insurance, pension costs, education, salaries and benefits and debt service. The City has negotiated with all of its unions to increase employee contributions for health insurance.

Additional information on the City's long-term debt obligations can be found in Notes 7 and 8 to the Financial Statements.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Providence's finances for all of the City of Providence's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: City of Providence, Finance Department, Providence City Hall, Providence, RI 02903.

# **CITY OF PROVIDENCE**

**BASIC FINANCIAL STATEMENTS** 

#### CITY OF PROVIDENCE

## Statement of Net Position June 30, 2014 (in thousands)

		ernmental ctivities	Business-Ty Activities	Totals*	
ASSETS:					
Current Assets:					
Cash and cash equivalents	\$	96,429		,137 \$	123,566
Restricted cash and cash equivalents				,147	27,147
Investments		29,581		,943	37,524
Restricted investments			6	,961	6,961
Taxes receivable (net of allowance)		24,326			24,326
Intergovernmental receivable		39,669	1	,037	40,706
Loan receivable (net of allowance)		26,789			26,789
Restricted receivables				12	12
Other receivable		18,055			18,055
Charges for service receivable (net of allowance)			g	,981	9,981
Internal balances		20,405	(20	,405)	-
Other assets		2,772		912	3,684
Total current assets		258,026	60	,725	318,751
Noncurrent assets					
Capital assets, nondepreciable		69,296		,249	157,545
Capital assets, depreciable, net		630,966		,562	842,528
Total noncurrent assets		700,262	299	,811	1,000,073
TOTAL ASSETS		958,288	360	,536	1,318,824
DEFERRED OUTFLOWS OF RESOURCES		363			363
Deferred charges on refunding		363		-	363
Total deferred outflows of resources					505
LIABILITIES:					
Current Liabilities:					
Warrants and accounts payable		30,587	7	,575	38,162
Payable to retirement plan		53,907		•	53,907
Due to other governments		494			494
Accrued liabilities		34,876			34,876
Other		,		42	. 42
Unearned revenue		16,576			16,576
Amounts payable with current restricted assets		10,010	1	,709	1,709
Long term debt due within one year		89,111		,095	93,206
Total current liabilities		225,551		3,421	238,972
Noncurrent liabilities:					
Due in more than one year		876,087		5,559	951,646
Total noncurrent liabilities		876,087	75	5,559	951,646
TOTAL LIABILITIES		1,101,638	88	3,980	1,190,618
DEFERRED INFLOWS OF RESOURCES Unavailable revenue from impact fees			2	2,709	2,709
Net Position					
Net investment in capital assets		199,002	225	5,544	424,546
Restricted for Water Quality Protection				2,410	32,410
Restricted for debt service				1,217	4,217
Unrestricted		(341,989)		3.676	(335,313)
TOTAL NET POSITION	\$	(142,987)		3,847 \$	125,860
TOTAL NET FOSTION	<u></u>	(142,007)	÷ 200	,,,, ψ	120,000

\* After internal receivables and payables have been eliminated

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 12

#### CITY OF PROVIDENCE, RHODE ISLAND

#### Statement of Activities For the Year Ended June 30, 2014 (in thousands)

	Program Revenues							Net (Expense) Revenue and Changes in Net Position																	
Functions/Programs	Exponent		Expenses		<b>-</b>		<b>-</b>		-		<b>F</b>		<b>-</b>			arges for ervices	•	rating Grants and ntributions	•	oital Grants and ntributions		ernmental ctivities	Business-type Activities		Total
Primary government:																									
Governmental activities:																									
Executive, legislative, and judicial	\$	36,036	\$	198					\$	(35,838)	\$	\$	(35,838)												
Finance	Ψ	49,261	•	67,590					•	18,329			18,329												
Public Safety		169,742		12,050	\$	51				(157,641)			(157,641)												
Building inspection		4,381		4,036	¥	•••				(345)			(345)												
Public Works		23,965		516						(23,449)			(23,449)												
Recreation		2,131		196		395				(1,540)			(1,540)												
Public land and parks		20,825		321						(20,504)			(20,504)												
Education		402,539		12,599		252,226				(137,714)			(137,714)												
Community development		18,901		-		8,292				(10,609)			(10,609)												
Interest on long-term debt		19,984		-		-,				(19,984)			(19,984)												
Total governmental activities		747,765		97,506		260,964		-		(389,295)	-		(389,295)												
Business-type activities:																									
PPBA		19,322		19,652							330		330												
Water Supply Board		56,271		62,872			\$	3,304			9,905		9,905												
Non-major School lunch program		15,448		15,414							(34)		(34)												
Total business-type activities		91,041		97,938				3,304			10,201		10,201												
Total primary government		838,806	\$	195,444	\$	260,964	\$	3,304		(389,295)	10,201		(379,094)												
	Gene	eral revenues es:																							
	F	roperty taxes								331,133			331,133												
		Payments in lie	u of taxe	s						27,110			27,110												
	Gra	nts and contrib	utions n	ot restricted	to spe	cific programs	;			18,158			18,158												
	Inve	estment income	;							1.	662		663												
	Mis	cellaneous								18,871			18,871												
	Т	otal general re	venues							395,273	662		395,935												
	C	hange in net p	osition							5,978	10,863		16,841												
		osition-beginn								(148,965)	257,984		109,019												
	Net	osition-ending							\$	(142,987)	\$ 268,847	\$	125,860												

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Balance Sheet- Governmental Funds June 30, 2014 (in thousands)

Major	Funde
wajor	Funds

				inajui	i un	45						
	Gen	eral Fund	Sch	ool Fund	Sc	hool Grants Fund		Capital Projects		er Non-major vernmental Funds		Total ernmental Funds
ASSETS: Cash and cash equivalents	\$	19,670	\$	32,701	¢	8,076	¢	19,421	¢	11,924	\$	91,792
Investments	Ψ	13,070	Ψ	52,701	Ψ	0,070	Ψ	10,421	Ψ	29,581	Ψ	29,581
Receivables, net:		-										
Taxes		24,326										24,326
Loans		-								26,789		26,789
Intergovernmental		31,888		712		4,649		75		2,345		39,669
Other		14,031		404		-				81		14,516
Due from other funds		42,633		15,785		725		2		21,465		80,610
Other assets		-								504		504
TOTAL ASSETS	\$	132,548	\$	49,602	\$	13,450	\$	19,498	\$	92,689	\$	307,787
LIABILITIES AND FUND BALANCES: LIABILITIES:												
Warrants and accounts payable	\$	3,800	\$	15,909	\$	2,868	\$	3,471	\$	3,620	\$	29,668
Accrued liabilities	Ψ	4,490	¥	25,391	+	2,000		-,	*	260	Ŧ	30,148
Other payables		53,901		7								53,908
Unearned revenues-other		9,103				2,583				8,311		19,997
Due to other funds		45,119		8,295		5,607		383		18,836		78,240
Due to other governments		481				13						494
TOTAL LIABILITIES	_	116,894		49,602		11,078		3,854		31,027	· · · · · · · · · · · · · · · · · · ·	212,455
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue - taxes	-	24,326		-		-		-				24,326
inflows of resources		24,326		-		-				-		24,326
FUND BALANCES:												
Nonspendable										18,770		18,770
Restricted						2,372		15,644		33,362		51,378
Committed										9,530		9,530
Unassigned	-	(8,672)								-		(8,672)
TOTAL FUND BALANCES		(8,672)		•		2,372		15,644		61,662	<u> </u>	71,006
TOTAL LIABILITIES AND FUND												
BALANCES	_\$	132,548	\$	49,602	\$	13,450	\$	19,498	\$	92,689		
Amounts reported for governmental a net position are different because: Capital assets used in government and therefore, are not reported in Net pension obligations and other p	al acti the fu	vities are no nds.	t finar	ncial resourc	ces							700,262 (358,495)

 Net pension obligations and other post employment benefits
 (358,495)

 Deferred charges
 363

 Long-term liabilities, including bonds payable, are not due and payable
 (583,870)

 Deferred revenues (net of an allowance for uncollectibles)
 (583,870)

 are recorded in the funds, but are not deferred under the
 27,747

 Net position of governmental activities (A-1)
 \$ (142,987)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS

### Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds For the Year Ended June 30, 2014 (in thousands)

		-	

		Major	Funds			
	General Fund	School Fund	School Grants Fund	Capital Projects	Other Non-major Governmental Funds	Total Governmental Funds
REVENUES:					•	• • • • • • •
Taxes	\$ 330,449		\$-	\$-	\$ -	\$ 330,449
Departmental revenue	78,593	177		-	9,272	88,042
Federal and state grants and reimbursements	35,110	211,556	40,670	758	18,138	306,232
Investment and rental income	563			-	3,795	4,358
Fines and forfeitures	6,066			-		6,066
Other	96	12,038	384	3	1,993	14,514
TOTAL REVENUES	450,877	223,771	41,054	761	33,198	749,661
EXPENDITURES: Current:						
Executive, legislative, and judicial	10,009				1,081	11,090
Finance	44,514				26	44,540
Public safety	151,999				9,867	161,866
Building inspection	4.096				•	4,096
Public works	18,852					18.852
Recreation	710			282	1,012	2,004
Public lands and parks	20,411				1,004	21,415
Other departments	9,203				.,	9,203
Grants	4,233					4,233
Education	4,200	348,919	39,570		-	388,489
Community development	-	010,010	00,010		14,668	14,668
Noncurrent:	-				,	
Capital outlays	-			23,341	-	23,341
Debt Service:	_			20,011		
Principal	42,363				2,798	45,161
Interest and other costs	20,110			1,000	2,100	21,118
TOTAL EXPENDITURES	326,500	348,919	39,570	24,623	30,464	770,076
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	124,377	(125,148)	1,484	(23,862)	2,734	(20,415)
OTHER FINANCING SOURCES (USES)						
Transfers in	1,675	125,997	1,449	-	496	129,617
Transfers out	(124,897)	(849)	(2,549)	(60)	(1,262)	(129,617)
TOTAL OTHER FINANCING						
SOURCES (USES)	(123,222)	125,148	(1,100)	(60)	(766)	
NET CHANGE IN FUND BALANCES	1,155	-	384	(23,922)	1,968	(20,415)
FUND BALANCES AT BEGINNING OF YEAR,	(9,827)		1,988	39,566	59,694	91,421
FUND BALANCE AT END OF YEAR	\$ (8,672)	\$ -	\$ 2,372	\$ 15,644	\$ 61,662	\$ 71,006

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 15

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds For the Year Ended June 30, 2014 (in thousands)

Net Change in Fund Balances - Total Governmental Fund (B-2)	\$	(20,415)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
This is the amount by which capital outlays exceeded depreciation in the current period.		14,277
Governmental funds do not present revenues that are not available to pay current obligations.		
In contrast, such revenues are reported in the Statement of Activities when earned.		4,082
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment		
of long-term debt and related items.		46,758
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		(38,724)
Change in net position of Governmental Activities in the Statement of Activities (A-2)	_\$	5,978

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS

B-3

## Statement of Net Position-Proprietary Funds June 30, 2014 (in thousands)

Busi	ness-Type Acti	vities-Enterprise	e Funds	Governmental Activities
Water Supply Board	РРВА	Non-major School Lunch Program	Totals	Internal Service Fund
		· · · · · · · · · · · · · · · · · · ·		
\$ 5.935	5 17.673	\$ 3.529	\$ 27,137	\$ 4,637
		• 0,020		• ,,
	7,943		7,943	
6,961			6,961	
		102		3,539
12		1 0 2 7		
	446 756	1,037		
	440,700	351	•	26,865
880			880	,
32			32	2,268
50,846	472,372	5,019	528,237	37,309
21,958			21.958	
79,135			79,135	
297,055			297,055	
30,877			30,877	
299,011			299,011	
350,657	472,372	5,019	828,048	37,309
	536	-	536	
2 746	2 028	2 801	7 575	919
2,110	2,020	2,001	.,	8,38
1,378		207	1,585	28,00
	9,083		9,083	
1,709			1,709	
4 005	05 050		00.047	
		3.008		37,309
9,920	30,903	3,000	48,088	
	101 570		604 744	
	431,570			
75,559	431,570		507,129	
85,487	468,533	3,008	557,028	37,309
				1
2,709			2,709	
225,544			225,544	
32,410			32,410	
4 507	4,217	0.044	4,217	
	158	2,011	6,676	
4,507 \$ 262,461 \$		\$ 2,011	\$ 268,847	\$.
	Water Supply Board           \$ 5,935           27,147           6,961           9,879           12           880           32           50,846           21,958           79,135           297,055           30,877           66,291           495,316           195,505           209,811           350,657	Water Supply Board         PPBA           \$ 5,935 \$ 17,673 27,147         7,943           6,961 9,879 12         7,943           446,756         880 32           50,846         472,372           21,958 79,135 297,055 30,877         446,756           299,811         350,657           495,316         195,605           299,811         350,657           350,657         472,372           536         -           536         -           2,746         2,028           1,378         9,083           1,709         36,963           70,174         431,570           5,385         75,559           9,928         36,963           2,709         225,544           32,410         -	Water Supply Board         PPBA         Non-major School Lunch Program           \$ 5,935         \$ 17,673         \$ 3,529           27,147         7,943         6,961           9,879         102         1,037           446,756         351         880           32         1,037         446,756           380         322         5,019           21,958         79,135         297,055           297,055         30,877         66,291           495,316         195,505         299,811           350,657         472,372         5,019           536         -         536           -         536         -           2,746         2,028         2,801           1,378         9,083         1,709           4,095         25,852         9,928           9,928         36,963         3,008           70,174         431,570         5,365           75,559         431,570         5,368           2,709         225,544         3,008	$\begin{array}{c c c c c c c c c c c c c c c c c c c $

#### Statement of Revenue, Expenses and Changes in Net Position-Proprietary Funds For the Year Ended June 30, 2014 (in thousands)

	Busir	ness-Type Acti	vities-Enterprise Non-major	Funds	Governmental Activities
	Water Supply Board	PPBA	School Lunch Program	Totals	Internal Service Fund
OPERATING REVENUES: Charges for sales and services Lease receipts Other Total operating revenues	\$ 62,872 \$ 	17,923 1,729 19,652	\$	\$ 63,958 17,923 16,057 97,938	\$
OPERATING EXPENSES: Cost of sales and services Health claims Administration Depreciation	28,269 13,481 12,644	1,827 - 292	15,448	45,544 - 13,773 12,644	100,900
Total operating expenses OPERATING INCOME (LOSS)	54,394 8,478	2,119 17,533	15,448 (34)	71,961 25,977	100,900
NON-OPERATING REVENUES (EXPENSES): Investment income Interest expense Total non-operating expenses	314 (1,877) (1,563)	348 (17,203) (16,855)		662 (19,080) (18,418)	-
NET INCOME (LOSS) BEFORE CONTRIBUTIONS	6,915	678	(34)	7,559	-
Capital grants and contributions	3,304	-		3,304	
Change in net position	10,219	678	(34)	10,863	-
NET POSITION, BEGINNING	252,242	3,697	2,045	257,984	-
NET POSITION, ENDING	\$ 262,461 \$	6 4,375	\$ 2,011	\$ 268,847	<u>\$                                    </u>

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 18 \_\_\_\_\_

#### CITY OF PROVIDENCE

## Statement of Cash Flows-Proprietary Funds For the Year Ended June 30, 2014 (in thousands)

		Busin	iess	-Type Activ	ities	s-Enterprise Fur	nds		ernmental ctivities
		Water Supply Board		РРВА	N Scl	lon-major hool Lunch Program	Totals	Internal Servic Fund	
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers and other Cash received from intergovernmental sources	\$	65,904 \$	6	39,033 1,612	\$	1,146 \$ 14,165	106,083 15,777	\$	100,403
Cash paid to vendors Cash paid to employees		(40,966) (14)		(1,045)		(13,330) (476)	(55,341) (490)		(103,100)
Net cash provided by (used for) operating activities	. <u> </u>	24,924		39,600		1,505	66,029		(2,697)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES									
Transfers Due from (to) other funds		(418)		(1,118)		59 29	(1,059) (389)	. <u> </u>	1,338
Net cash provided by (used for) noncapital financing activities		(418)		(1,118)		88	(1,448)		1,338
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							(24, 272)		
Acquisition of capital assets Interest paid on debt Proceeds from bond issuance		(17,158) (1,877)		(4,115) (17,382) 74,597			(21,273) (19,259) 74,597		
Repayment of long-term debt and capital leases Capital grants		(6,818) 3,304		(100,281)			(107,099) 3,304		
Net cash (used for) capital and related financing activities		(22,549)		(47,181)			(69,730)		•
CASH FLOWS FROM INVESTING ACTIVITIES Purchase of investment securities		(350)		(7,482)			(7,832)		
Sale of investment securities Investment income		315		8,237 348			8,237 663		
Net cash provided by (used for) investing activities		(35)		1,103		_	1,068		-
Net increase (decrease) in cash and cash equivalents		1,922		(7,596)		1,593	(4,081)		(1,359
Cash and Cash Equivalents Beginning		31,160		25,269		1,936	58,365		5,996
Ending	\$	33,082	\$	17,673	\$	3,529 \$	54,284	\$	4,637
Cash and Cash Equivalents Inrestricted	\$	5,935	\$	17,673	\$	3,529 \$	27,137		
Restricted Total	\$	27,147 33,082	\$	17,673	\$	3,529 \$	27,147 54,284		

(CONTINUED)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 19

### Statement of Cash Flows-Proprietary Funds For the Year Ended June 30, 2014 (in thousands)

	 Bu	sine	ess-Type Acti	viti	es-Enterprise	Fu	nds		ernmental ctivities
	er Supply Board		PPBA		Non-major hool Lunch Program		Totals	Internal	Service Fund
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities									
Operating income (loss) Adjustments to reconcile operating income to net cash provided by (used in) operating activities:	\$ 8,478	\$	17,533	\$	(34)	\$	25,977	\$	-
Depreciation	12,644						12,644		
Change in allowance for doubtful accounts	52						52		
Transfer			1,118				1,118		
Changes is assets and liabilities:									
Receivables	3,012		20,994		(103)		23,903		518
Inventories	(234)						(234)		
Other assets	(32)						(32)		
Due from other funds									
Accounts payable and accrued expenses	292		(45)		1,642		1,889		(2,200)
Due to other funds									
Unearned revenue	 712						712		(1,015)
Net cash provided by (used in)	 								
operating activities	\$ 24,924	\$	39,600	\$	1,505	\$	66,029	\$	(2,697)

(CONCLUDED)

C-3

Statement of Fiduciary Net Position-Fiduciary Fun	ds
June 30, 2014 (in thousands)	

		nployee tirement Plan	Ρι	Private urpose Trust Funds	Agen	cy Fund
ASSETS						
Investments, at fair value:						
U.S. Government securities	\$	7,195				
Corporate and foreign bonds		40,191				
Corporate equity securities		218,347	٠	4 690		
Mutual funds Total investments	<b></b>	265,733	\$	<u>1,682</u> 1,682	I.	
Total investments		200,700		1,002	ı	
Cash and cash equivalents		2,450		4	\$	1,281
Receivables:						
Loans receivable		26,528				
Other		63,058				14
Total receivables		89,586		-		14
Total assets		357,769		1,686		1,295
LIABILITIES Accounts payable		56				
Due to student groups						645
Other payables		1				650
Total liabilities		57		-	\$	1,295
NET ASSETS						
Held in Trust for Pension Benefits and other purposes	\$	357,712	\$	1,686		

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 21

	mployee etirement Plan	ate Purpose ust Funds
ADDITIONS:		 
Contributions:		
Employer	\$ 62,140	
Employees	10,873	
Donations		\$ 19
Total contributions	 73,013	 19
Investment Earnings		
Net appreciation (depreciation) in the fair value of investments	41,549	289
Interest	2,233	
Dividends	 3,221	
Total investment earnings	 47,003	289
Total additions	 120,016	308
DEDUCTIONS:		
Benefits	96,570	25
Administrative expenses	1,523	
Total deductions	 98,093	 25
Change in net assets	21,923	283
Net position - beginning	 335,789	 1,403
Net position - ending	\$ 357,712	\$ 1,686

### Statement of Changes in Fiduciary Net Position-Fiduciary Funds For the Year Ended June 30, 2014 (in thousands)

SEE NOTES TO THE BASIC FINANCIAL STATEMENTS 22 D-2

#### 1. SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The City of Providence, Rhode Island (the "City") was incorporated in 1832. The City covers 18.5 square miles located in southeastern New England, at the head of the Narragansett Bay on the Atlantic sea coast. The City is approximately 45 miles from Boston and approximately 3 1/2 hours from New York by automobile or rail.

The City operates under a Mayor-Council form of government. A Home Rule Charter was adopted in November 1980 and became fully effective on January 3, 1983. The Mayor is elected by the voters of the City to a four-year term. City Council members are also elected to four-year terms, which coincide with the term of the Mayor. Most department heads and other City officials are appointed by the Mayor.

The City complies with generally accepted accounting principles (GAAP), including all relevant Governmental Accounting Standards Board (GASB) pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

All dollar values disclosed herein are in thousands (000 omitted).

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement No. 61. Under GASB Statement No. 61, a legally separate entity is required to be included as a component unit if it is fiscally dependent upon the primary government and there is a financial benefit or burden relationship present. The primary government is financially accountable if it appoints the voting majority of the organization's governing board and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. A potential component unit has a financial benefit or burden relationship with the primary government if, for example, any one of the following conditions exists:

- a. The primary government is legally entitled to or can otherwise access the organization's resources.
- b. The primary government is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization.
- c. The primary government is obligated in some manner for the debt of the organization.

The criterion has been considered and the blended component units discussed below are included in the City's reporting entity because of the significance of its operational or financial relationships with the City.

#### Individual Component Unit Disclosure

The component unit provides services entirely or almost entirely to the City or otherwise exclusively or almost exclusively benefits the City, even though they do not provide services directly to it. The component unit has been reported as if it was part of the primary government through a method of inclusion known as blending. A description of the component unit, criteria for inclusion and its relationship with the City is as follows:

#### Providence Public Buildings Authority

The Providence Public Buildings Authority ("PPBA") was created by an act of the Rhode Island General Assembly and was empowered by resolution of the Providence City Council on August 13, 1987, and by resolution of the Public Finance Board, created under Section 42-10.11 of the General Laws of Rhode Island, on February 12, 1988. Membership is comprised of 5 members appointed by the Mayor and approved by the City Council. The PPBA is presented as a blended enterprise fund.

Notes to Financial Statements

June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Individual Component Unit Disclosure (Continued)

#### Providence Public Buildings Authority (Continued)

The purpose of the PPBA is to acquire, construct, maintain, renovate, repair and operate public facilities and public equipment through the use of public financing for the City. These activities are structured as financing leases between the PPBA and the City. The future payments to be received on these leases is presented as "Due from Primary Government" on the PPBA Statement of Net Position. These activities allow the PPBA to provide for the conduct of the executive, legislative and judicial functions of the government. The PPBA is obligated to pay the principal and interest on any financing solely from the rents, revenues and receipts derived under the lease agreements with the City or from receipts on the disposition of the assets being financed. The PPBA's administrative expenses are paid on an annual basis by the lessee in the form of additional rent.

Complete financial statements of the PPBA can be obtained through the City of Providence Finance Department, City Hall, Providence, Rhode Island 02903.

#### The Providence Redevelopment Agency

The Providence Redevelopment Agency ("PRA") was formed on December 20, 1946 pursuant to R.I.G.L. 45-31 (the Act) by a duly enacted resolution of the City Council of the City. Under the Act, the PRA constitutes a body corporate and politic, exercising public and essential government functions, and having a distinct legal existence from the City. As such, the PRA has the authority to acquire, develop as a building site, administer, sell and lease property, has the power of eminent domain, and the power to issue bonds, notes and other evidence of indebtedness. The PRA does not have the power to levy taxes.

The PRA was created to eliminate and prevent blighted and substandard areas and replace such areas through redevelopment of well-planned, integrated stable, safe and healthful neighborhoods.

The Powers of the PRA are vested in eight members, including the Mayor of the City ex officio, five members appointed by the Mayor of the City and two members who are also members of the City Council, appointed by the City Council. All appointed members of the PRA must be resident electors of the City. The PRA is presented as a blended special revenue fund.

#### **Recently Issued Accounting Standards**

The City has implemented the following governmental accounting standards during fiscal year ended June 30, 2014:

- GASB Statement No. 65 Items Previously Reported as Assets and Liabilities, effective for the Corporation's fiscal year ending June 30, 2014.
- GASB Statement No. 66 Technical Corrections an amendment of GASB Statements No. 10 and No. 62, effective for the Corporation's fiscal year ending June 30, 2014.
- GASB Statement No. 67 Financial Reporting of Pension Plans and amendment of GASB Statement No. 25, effective for the Corporation's fiscal year ending June 30, 2014.
- GASB Statement No. 70 Accounting and Financial Reporting for Nonexchange Financial Guarantees, effective for the fiscal year ending June 30, 2014.

The City will adopt the following new accounting pronouncements in future years:

June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Recently Issued Accounting Standards (Continued)**

- GASB Statement No. 68 Accounting and Financial Reporting for Pensions an amendment of GASB Statement No. 27, effective for the Corporation's fiscal year ending June 30, 2015.
- GASB Statement No. 69 Government Combinations and Disposals of Government Operations, effective for the fiscal year ending June 30, 2015.
- GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date an amendment of GASB Statement No. 68, effective for the fiscal year ending June 30, 2015.

The impact of these pronouncements on the City's financial statements has not been determined.

#### Government-Wide Fund Financial Statements

The Statement of Net position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. For the most part, the effect of interfund activity has been removed from these statements. The statements distinguish between governmental and businesstype activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and proprietary funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year when levied for. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Notes to Financial Statements June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the "current financial resources" measurement focus and the modified accrual basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred as under accrual accounting, however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due (matured).

Property taxes when levied for, intergovernmental revenue when eligibility requirements are met, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual (measurable) and so have been recognized as revenues of the current fiscal period, if available. All other revenue items, primarily permits and fees, are considered to be measurable only when cash is received by the City.

All proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of net income, financial position and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position. Proprietary funds distinguish operating revenues and expenses from non-operating items.

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and the government's internal service funds are charges to customers for sales and services. Operating expenses for proprietary funds, including both enterprise funds and internal service funds, include the cost of operations, maintenance, sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Revenues from charges for services of the Providence Water Supply Board are recognized on the accrual basis, net of estimated uncollectibles. Depending upon consumption, metered water sale customers are billed monthly, quarterly or annually for water usage. Large commercial customers and other local water suppliers are billed more frequently.

Fund financial statements of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a) Total assets and deferred outflow of resources, liabilities and deferred inflow of resources, revenues, or expenditures/expenses of that individual, governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b) Total assets and deferred outflow of resources, liabilities and deferred inflow of resources, revenues, or expenditures/expenses of the individual, governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

Notes to Financial Statements

June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The City reports the following major governmental funds:

- The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

- The *School Fund* accounts for operations of the Providence school system. Revenue is derived primarily from State and Federal Aid and transfers from the City.

- The School Grants Fund accounts for federal, state, and private grants received and expended by the school system

-The *Capital Projects Fund* accounts for resources to be used for the acquisition or construction of capital assets for the housing and community improvement activities in the City.

The City reports the following major proprietary funds:

- The *Water Supply Board* accounts for the activities of the Providence Water Supply Board.

- The *Providence Public Buildings Authority* accounts for the activities related to acquisition, construction and leasing of capital assets to the City.

Additionally, the City reports the following fund types:

- The *Pension Trust Fund* accounts for the activities of the City of Providence Employees Retirement System, which accumulates resources for pension benefit payments to qualified employees.

- The *Private-Purpose Trust Fund* is used to account for resources legally held in trust for the benefit of individuals, organizations or other governments.

- The *Agency Fund* accounts for assets held by the City in a purely custodial capacity. Since agency funds are custodial in nature (i.e. assets equal liabilities), they do not involve the measurement of results of operations.

- The Internal Service Fund is used by management to charge the costs of self-insurance and legal claims to individual funds.

#### Interfund Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### Pension Plan Accounting

#### Employee Retirement Plan

The Employee Retirement Plan (Pension Trust Fund) is reported on the accrual basis of accounting. Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the City has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Administrative costs are financed through investment earnings.

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value, based on value of underlying assets.

Notes to Financial Statements

June 30, 2014

#### 1, SIGNIFICANT ACCOUNTING POLICIES (Continued)

The net pension obligation, the cumulative difference between annual pension cost and the City's contributions to the plan since 1986, is calculated on an actuarial basis consistent with the requirements of Government Accounting Standards Board Statement No. 27. Expenditures are recognized when they are paid or are expected to be paid with current available resources. The net pension obligation is recorded as a non-current liability in the government-wide financial statements.

#### Funding Policy

The City makes contributions at the discretion of management.

#### Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses and expenditures during the reporting period. Actual results could differ from those estimates.

#### Property taxes

The City's property tax is levied each year on July 1 based on the assessed property value, as of the prior December 31, for all real property, tangible property, equipment and motor vehicles located in the City. Assessed values of real property were established by the City Assessor's office at 100% of appraised market value based on 2012 State mandated statistical updated valuations less exemptions. Assessed values of tangible property and equipment and motor vehicles are determined annually at 100% of market value, and a \$1,000 exemption on motor vehicle assessments. Payments on the gross levy are due in equal quarterly installments in July, October, January, and April. Property taxes attach as an enforceable lien on property when levied.

#### Cash equivalents

For purposes of the cash flow statement, the City considers certificates of deposits and highly liquid short-term investment funds with original maturities of three months or less, when purchased, to be cash equivalents, including amounts reported as restricted.

#### Investments

Investments and pooled fixed income investments are stated at fair value, based on quoted market prices.

#### Inventories and prepaid assets

Proprietary fund inventory is stated at the lower of weighted average cost or market using the first-in, first-out method. Inventory consists primarily of materials and supplies. Inventory is not maintained in governmental funds, but is recorded as an expenditure at the time of purchase. Inventory on hand at year-end is not material.

Any material payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

Notes to Financial Statements

June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary fund financial statements. Capital assets are defined by the government as all computer equipment and assets with an initial, individual cost of more than a range of \$5,000 to \$100,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital asset, as applicable.

Capital assets of the governmental activities are depreciated using the straight-line method over the following estimated useful lives:

Assets	Year
Buildings	45
Building improvements	20
Public domain infrastructure	45
System infrastructure	30
Vehicles	6
Office equipment	7
Computer equipment	5
Machinery and equipment	15

Capital assets are reported as expenditures and no depreciation expense is reported in the governmental fund financial statements.

Property, plant and equipment of the business-type activities and proprietary funds are depreciated using the straightline method over the following estimated useful lives:

	Water Supply Board
Buildings, source of supply, structures, and improvements Improvements other than buildings Machinery and equipment	5 – 75 years 3 – 75 years 3 – 50 years

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds from project specific debt issued over the same period.

#### Self-Insurance

The City is self-insured in most areas of risk, subject to certain third-party "stop loss" coinsurance. Self-insured risks include general liability, property and casualty, workers' compensation, unemployment and employee health insurance claims. Claims incurred but not paid, including those which have not been reported, are accrued as long-term obligations in the government-wide and internal service fund financial statements. Obligations are paid out of the General Fund and the Internal Service Funds.

Notes to Financial Statements

#### June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Allowance for Collection Losses

The allowance for possible loan losses is maintained at a level believed adequate by management to absorb potential losses for outstanding loans. Management's determination of the adequacy of the allowance is based on an evaluation of the portfolio, past loan loss experience and current economic conditions.

All trade and property tax receivables for governmental and proprietary funds are reported net of an allowance for uncollectibles totaling \$63,477 and \$1,517 respectively. The majority of amounts relate to property taxes and water usage. Amounts determined to be uncollectible are based on the type and age of the related receivable and the ability of the debtor to pay.

#### **Compensated Absences**

Under the terms of various contracts and policies, employees are granted vacation and sick leave based on length of service. The City's policy is to recognize the cost of vacation and sick leave in governmental funds when paid (matured). The liability for vacation and sick leave is recognized when earned in the government-wide and proprietary fund financial statements. For governmental activities the general fund is used to satisfy this liability as it becomes due, while each enterprise fund accounts for all its settlement of business-type liabilities for compensated absences.

#### Long-term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond proceeds, premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Payments of bond principal are recognized as expenditures as it comes due.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet can report deferred outflows of resources. Deferred outflow of resources represents a consumption of net position that applies to a future period which will not be recognized as an outflow of resources (expense/expenditure) until that later date. At June 30, 2014 the City of Providence, Rhode Island had one item qualifying as a deferred outflow of resources; deferred charge on debt refunding reported in the government-wide statement of net position. The deferred charge on the refunding of \$363 represents the unamortized balance of the difference between the carrying value of the refunded debt and its reacquisition price.

In addition to liabilities, the statement of net position and/or balance sheet can report deferred inflows of resources. Deferred inflows of resources represent the acquisition of net position that applies to a future period and which will not be recognized as an inflow of resources (revenue) until a later date. At June 30, 2014 the City of Providence, Rhode Island had one item qualifying as a deferred inflow of resources in the governmental funds balance sheet. Unavailable tax revenue represents taxes receivables which are assessed on December 31, 2012 and prior and is not collected within 60 days of June 30, 2014. Net unavailable tax revenue included in the fund financial statements was \$24,326 at June 30, 2014. This amount is deferred and will be recognized as an inflow of resources in the year(s) in which the amounts become available.

Notes to Financial Statements

June 30, 2014

#### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fund Equity and Net position

In the government-wide and proprietary fund financial statements, net position is classified in the following categories:

*Net investment in capital assets* - This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.

*Restricted Net position* - This category represents the net position of the City, which are restricted by outside parties or enabling legislation.

*Unrestricted Net position or Deficits* - This category represents the net position of the City, which do not meet the definition of "restricted" or "invested in capital assets, net of related debt". Deficits require future funding.

Governmental fund equity is classified as fund balance. Fund balance is classified into one of the following five categories: non-spendable, restricted, committed, assigned, or unassigned. These categories are defined below.

- (a) Non-spendable Fund Balance includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash.
- (b) Restricted Fund Balance includes amounts that are restricted to specific purposes. Fund balance is reported as restricted when constraints placed in the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.
- (c) Committed Fund Balance includes amounts that can be used only for the specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts usually through city ordinance. The City Council is the highest level of decision-making authority for the City of Providence and utilizes City Ordinances to vote on the City's budget and resolutions proposed by the various committees.
- (d) Assigned Fund Balance includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes. The City of Providence does not currently have a spending policy regarding the order in which restricted, committed, assigned, and unassigned fund balances are spent when more than one amount is available for the expenditures incurred. Accordingly, by default, the City is following the policy prescribed by GASB Statement No. 54 which specifies that fund balance is reduced first by committed, then by assigned, then by unassigned when expenditures are incurred for purposes for which any unrestricted fund balance could be used.
- (e) Unassigned Fund Balance is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Notes to Financial Statements

June 30, 2014

# 2. RECONCILIATION OF GOVERNMENTAL ACTIVITIES AND GOVERNMENTAL FUND FINANCIAL STATEMENTS

The governmental fund balance sheet includes a reconciliation between fund balances — total governmental funds and net position — governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$583,870 difference are as follows:

Bonds and notes payable	\$	(501,288)
Leases payable		(9,663)
Capital notes payable		(20,843)
Accrued interest payable		(4,727)
Compensated absences		(35,270)
Workers' compensation		(4,297)
Unspent PPBA bond proceeds		19,171
Claims and judgments		(26,953)
Net adjustment to reduce fund balance - total governmental funds	·	
to arrive at net assets - governmental activities	\$	(583,870)

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances — total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$14,277 difference is as follows:

Capital outlay - governmental funds	\$	36,121
Depreciation expense	·	(21,844)
Net adjustment to decrease net changes in fund balance - total governmental funds to arrive at changes in net position of governmental activities		14,277

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$46,758 difference are as follows:

June 30, 2014

# 2. RECONCILIATION OF GOVERNMENTAL ACTIVITIES AND GOVERNMENTAL FUND FINANCIAL STATEMENTS (Continued)

Bond and note proceeds	\$	(69,705)
Principal repayments:		
General obligation bonds		111,539
Capital leases		3,491
Capital notes		1,130
Notes payable		303
Net adjustment to increase net changes in fund balances - total	<u></u>	
governmental funds to arrive at changes in net position of		
governmental activities	\$	46,758

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$38,724 difference are as follows:

\$ (1,636)
(104)
(359)
768
(2,515)
 (34,878)
\$ (38,724)

#### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

#### Deposits

The City's custodial credit risk policy is in accordance with RI General Laws, Chapter 35-10.1, depository institutions holding deposits of the State, its agencies or governmental subdivisions of the State, shall at a minimum, insure or pledge eligible collateral equal to 100% of time deposits with maturities greater than sixty days. Any of these institutions which do not meet minimum capital standards prescribed by federal regulators will insure or pledge eligible collateral equal to 100% of deposits, regardless of maturities.

#### Investments

The City policy for pension investments is under the oversight of the Board of Investment Commissioners. The Board contracts with an investment advisory firm and approves any new investment vehicles presented by the consultant. The Board follows all applicable state statutes and Section 17-189 of the City Ordinance, which states, "The Board of Investment Commissioners is authorized and empowered to execute the disposition and investment of the funds which are within its control in any securities and investments as would be acquired by prudent persons of discretion and intelligence in these matters, who are seeking a reasonable income and the preservation of their capital."

June 30, 2014

#### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Interest Rate Risk

The City does not have a formal investment policy for its pension funds that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The City's policy is to limit its exposure to fair value losses arising from changes in interest rates by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity, and investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools.

#### **Concentrations**

The City's policy is to maintain a diversified portfolio to minimize the risk of loss resulting from over concentration of assets in a specific issuer.

#### **Custodial Credit Risk**

#### **Deposits**

This is the risk that, in the event of failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2014 \$39,657 of the city's bank balance of \$180,239 was uninsured and uncollateralized. (Amounts do not include PPBA, as such amounts cannot be separated.)

#### Investments

This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City does not have a custodial credit risk policy.

#### Notes to Financial Statements

June 30, 2014

### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Cash and investments of the City consist of the following at June 30, 2014:

Cash and Cash Equivalents			
Deposits with financial institutions	\$	100,164	
PPBA deposits with financial institutions		17,673	
Water Supply Board deposits with financial institutions		33,082	
School Lunch Program deposits with financial institutions		3,529	_
Total cash and cash equivalents		154,448	-
Investments			
Non-major Governmental Funds			
Mutual Funds		29,581	
		29,581	-
Private Purpose Trust Funds			
Mutual Funds		1,682	-
PPBA Investments			
Guaranteed Investment Contracts		7,943	_
		7,943	-
Water Supply Board			
Equity Mutual Funds	<u> </u>	6,961	-
Pension Trust Funds			
U.S. Government Securities		7,195	*
Corporate and Foreign Bonds		40,191	*
Common and Preferred Stocks	<del></del>	218,347	-*
	• • • •	265,733	_
Total investments		311,900	_
Total cash, cash equivalents and investments	\$	466,348	=

\* These investments are uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent, in the City's name.

Notes to Financial Statements

June 30, 2014

#### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

Cash, cash equivalents, and investments are classified in the accompanying financial statement as follows:

Cash and Cash Equivalents	
Statement of Net Position	
Cash and cash equivalents	\$ 123,566
Restricted cash and cash equivalents	27,147
	150,713
Fiduciary Funds	
Cash and cash equivalents	3,735
	3,735
Total cash and cash equivalents	\$ 154,448
Investments	
Statement of Net Position	
Investments	\$ 37,524
Restricted investments	 6,961
	44,485
Fiduciary Funds	
Investments	267,415
	 267,415
Total investments	\$ 311,900

#### Interest Rate Risk

This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Information about the exposure of the entity's debt type investments to this risk using the segmented time distribution model is as follows:

	Investment Maturities (in Years)									
	Fair		Less Than		1-5		6-10		Over	
Type of Investment		Value 1 Yea		ar	Years		Years		10 Years	
U.S. Government Securities	\$	7,195	\$		\$	5,839	\$	1,356		
Corporate and Foreign Bonds		40,191		-		20,015		10,164	\$	10,012
PPBA-Guaranteed Investment		7,943						7,754		189
TOTAL	_\$	55,329	\$	-	\$	25,854	\$	19,274	\$	10,201

Notes to Financial Statements

June 30, 2014

#### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating of a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. Presented below is the minimum rating as required for each debt type investment:

	PPBA-					
	С	orporate	Guaranteed			
Average	and	1 Foreign	Inv	estment		
Rating		Bonds	Co	ontracts		
AAA	\$	3,523				
AA+		1,962				
AA		915				
AA-		1,589	\$	272		
A3				7,482		
A+		1,300				
А		4,332				
A-		3,436		189		
BBB+		3,314				
BBB		3,119				
BBB-		3,073				
BB+		645				
BB		321				
BB-		875				
B+		261				
В		41				
В-						
CCC-						
Unrated		11,485				
	\$	40,191	\$	7,943		

Notes to Financial Statements

June 30, 2014

#### 4. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

As of June 30, 2014, inter-fund receivables and payables that resulted from various inter-fund transactions were as follows (in thousands):

		Due from Other Funds	Due to Other Funds
General Fund	\$	42,633	\$ 45,119
School Fund		15,785	8,295
School Grants		725	5,607
Capital Projects		2	383
Non-Major Governmental Funds		21,465	18,836
Water Supply Board			1,378
School Lunch Program		351	207
Internal Service Fund		26,865	28,001
Tota	1\$	107,826	\$ 107,826

Amounts owed among funds result principally from timing of payments to the City's general fund of \$42.6 million, payments to the City's health insurance and legal claims fund of \$26.9 million, and amounts owed to the school fund for current year expenditures of \$15.8 million. All of these amounts were paid subsequent to year-end. All other amounts owed are expected to be paid within one year.

Inter-fund transfers during the year ended June 30, 2014 were as follows (in thousands):

	Transfers from		Transfers to					
	0	Other Funds		Other Funds		Other Funds Other		Other Funds
General Fund	\$	1,675	\$	124,897				
School Fund		125,997		849				
School Grants		1,449		2,549				
Capital projects		-		60				
Non-Major Governmental Funds		496		1,262				
Total	\$	129,617	\$	129,617				

The most significant transfer in fiscal year 2014 was the appropriated operating subsidy from the City's general fund to the school fund.

# CITY OF PROVIDENCE, RHODE ISLAND Notes to Financial Statements June 30, 2014

#### 5. **CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2014 was as follows: (in thousands):

	Beginning Balance	Increases	Decreases/ Transfers	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:		<b>^</b>	<b>.</b>	ф. 4 <i>с</i> в с в
Land	\$ 46,768	\$-	\$ 1	\$ 46,767
Construction in progress-City	5,491	425	5,491	425 22,104
Construction in progress-PPBA Total capital assets, not being depreciated	22,104	425	5,492	69,296
Total capital assets, not being depreciated	74,303	423	5,494	09,290
Capital assets, being depreciated:				
Buildings	190,137	3,842	167	193,812
Improvements other than buildings	33,057	25,536	328	58,265
Machinery and equipment	75,411	8,562	5,755	78,218
Infrastructure	278,886	4,445	77	283,254
Building - leases-PPBA	420,804	2,368	2,368	420,804
Total capital assets being depreciated	998,295	44,753	8,695	1,034,353
Less accumulated depreciation for:				
Buildings	67,390	3,415		70,805
Improvements other than buildings	11,406	1,433	-	12,839
Machinery and equipment	58,641	4,601	5,130	58,112
Infrastructure	176,069	3,492	-	179,561
Building - leases	73,167	8,903	-	82,070
Total accumulated depreciation	386,673	21,844	5,130	403,387
Total capital assets, being depreciated, net	611,622	22,909	3,565	630,966
Governmental activities capital assets, net	\$ 685,985	\$ 23,334	\$ 9,057	\$ 700,262
Governmental activities capital assets, net	\$ 005,705	φ <u>2</u> 5,55 <del>4</del>	\$ 7,037	\$ 700,202
	Beginning Balance	Increases	Decreases/ Transfers	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:		<b>.</b>		
Land	\$ 21,918	\$ 40	\$ -	\$ 21,958
Construction in progress-City	61,726	26,792	40,909	47,609
Other land improvements	18,682	0( 022	- 40.000	18,682
Total capital assets, not being depreciated	102,326	26,832	40,909	88,249
Capital assets, being depreciated:				
Buildings and improvements	74,388	4,820	73	79,135
Improvements other than buildings	270,994	26,061	-	297,055
Machinery and equipment	30,450	427	-	30,877
Total capital assets being depreciated	375,832	31,308	73	407,067
Loss security lated domination for				
Less accumulated depreciation for:	48,421	6,847	-	55,268
Buildings	108,385	4,679	-	113,064
Improvements other than buildings Machinery and equipment	26,055	1,118	-	27,173
Total accumulated depreciation	182,861	12,644		195,505
i otar accumulated depreciation	102,001	12,044		1,0,000
Total capital assets, being depreciated, net	192,971	18,664	73	211,562
Business-type activities capital assets, net	\$ 295,297	\$ 45,496	\$ 40,982	\$ 299,811

Notes to Financial Statements

June 30, 2014

#### 5. CAPITAL ASSETS (Continued)

The leased assets reported in the table above represent assets, principally buildings and related improvements, leased by the City from the Providence Public Building Authority. For the government-wide statements, the capital assets and related PPBA debt is presented principally in the governmental activities column and the related transactions are eliminated.

Depreciation expense was charged to functions/programs of the primary government as follows:

Executive, legislative and judicial	\$ 6
Finance	83
Public safety	1,597
Public works	4,023
Recreation	5
Public lands and parks	1,548
Other departments	10,784
Education	 3,798
Total depreciation expense	\$ 21,844

#### 6. UNEARNED REVENUE

Governmental funds report unearned revenue in connection with receivables for revenues that are not available to liquidate liabilities of the current period. Governmental funds and governmental activities report unearned revenue in connection with resources that have been received, but not yet earned. At year-end, the various components of unearned revenue reported in governmental funds and governmental activities were as follows:

	 earned
<i>General Fund:</i> Advance collections	 2,735
Charges for services	\$ 6,368 9,103
School Grants Fund	\$ 2,583
Other Non-Major Governmental Funds	\$ 8,311

# CITY OF PROVIDENCE, RHODE ISLAND Notes to Financial Statements

June 30, 2014

#### 7. LONG-TERM OBLIGATIONS

Long-term liability activity for the year ended June 30, 2014 was as follows:

	eginning Balance	I	ncreases	D	ecreases	Ending Balance		Within e Year
Governmental activities	 ,							
Bonds payable:								
General obligation bonds	\$ 105,661	\$	-	\$	6,160	\$ 99,501	\$	7,745
Revenue bonds	65,934				6,135	59,799		4,778
Special obligation tax increment	 9,450				3,280	6,170		3,445
Total bonds payable	181,045				15,575	165,470		15,968
Notes payable	2,777				303	2,474		92
Capital leases	13,154				3,491	9,663		2,848
Capital notes	21,973				1,130	20,843		1,185
Total bonds and notes payable	 218,949				20,499	198,450		20,093
Other Long-Term Liabilities:								
Claims and judgments	42,660				3,021	39,639		39,639
Compensated absences	33,634		4,560		2,924	35,270		3,527
Net pension obligation	151,884		2,515			154,399		-
Other post employment liability	169,218		34,878			204,096		-
Total other long-term liabilities	397,396		41,953		5,945	433,404		43,166
Governmental activity long-term liabilities								
before PPBA reclassification	 616,345		41,953		26,444	631,854		63,259
PPBA Debt	 363,919		69,705		100,280	333,344		25,852
Government activity	 				101 100	<b>*</b> 0/8/100	<u>ф</u>	00.111
long-term liabilities	\$ 980,264	\$	111,658	\$	126,724	\$ 965,198	\$	89,111

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities.

Notes to Financial Statements

June 30, 2014

#### 7. LONG-TERM OBLIGATIONS (Continued)

		eginning Balance	Increases	1	Decreases		Ending Balance	ie Within Die Year
Business-type activities:								
Bonds payable:								
Revenue bonds - water	\$	78,087		\$	3,818	\$	74,269	\$ 4,095
PPBA - CITY		363,919	\$ 69,705		100,280		333,344	25,852
Total bonds		442,006	 69,705		104,098		407,613	 29,947
PPBA- net bond premium	. <u> </u>	1,788	4,892		404		6,276	 607
PPBA - PAP Loans*		136,915			19,113		117,802	-
Other post employment liability		4,053	1,332				5,385	<b>b</b> +
Business-type activity								
long-term liabilities		584,762	\$ 75,929	\$	123,615	:	537,076	30,554
Less PPBA Eliminations							(457,422)	 (26,459
Business-type activity long-term liabilities						\$	79,654	\$ 4,095

\* - Amount represents internal loans between the City and the PPBA and is therefore eliminated on the entitywide statements. The \$124,078 difference between business type PPBA eliminations and governmental PPBA eliminations consists of \$117,802 of PAP loans between the City and PPBA and \$6,276 of net bond premium.

The Water Supply Board long-term debt is general obligation debt of the City. However, because it is the intent of the City to have the Board meet the debt service requirements of this debt, such amounts are recorded in the enterprise funds of the City. Similarly, debt of the PPBA that will be met by the Water Supply Board has been recorded as the Water Supply Board's debt.

# **CITY OF PROVIDENCE, RHODE ISLAND** Notes to Financial Statements June 30, 2014

#### LONG-TERM OBLIGATIONS (Continued) 7.

Debt service requirements for bonds and notes payable at June 30, 2014 were as follows:

		Gov	ernm	ental Act	ivitie	5				PPBA		Total	Gove	ernment Entit	y-Wid	-Wide	
	I	Principal	Ir	nterest		Total	Р	rincipal	I	nterest	 Total	 Principal		Interest		Total	
2015	\$	15,969	\$	7,613	\$	23,582	\$	25,852	\$	16,098	\$ 41,950	\$ 41,821	\$	23,711	\$	65,532	
2016		15,822		6,898		22,720		26,343		15,085	41,428	42,165		21,983		64,148	
2017		12,950		6,195		19,145		27,448		13,903	41,351	40,398		20,098		60,496	
2018		13,509		5,604		19,113		27,134		12,697	39,831	40,643		18,301		58,944	
2019		13,128		4,983		18,111		27,629		11,387	39,016	40,757		16,370		57,127	
2020-2024		45,697		17,497		63,194		112,378		39,640	152,018	158,075		57,137		215,212	
2025-2029		37,775		6,954		44,729		86,560		15,763	102,323	124,335		22,717		147,052	
2030-2034		10,620		1,013		11,633					-	10,620		1,013		11,633	
2035-2039 2040-2044		-				-		-		-	-	-		-		-	
	\$	165,470	\$	56,757	\$	222,227	\$	333,344	\$	124,573	\$ 457,917	\$ 498,814	\$	181,330	\$	680,144	

			Bı	isiness-Typ	e A	ctivities	
		1	ARR.	A Principal			
	P	rincipal	For	giveness	I	nterest	 Total
2015	\$	29,947	\$	(307)	\$	18,105	\$ 47,745
2016		30,640		(372)		17,162	47,430
2017		31,006		(186)		15,922	46,742
2018		30,775		(189)		14,635	45,221
2019		31,203		(193)		13,237	44,247
2020-2024		131,479		(1,002)		47,473	177,950
2025-2029		108,111		(1,061)		20,721	127,771
2030-2034		12,857		(915)		2,117	14,059
2035-2039		1,595		(91)		24	1,528
2040-2044		-				-	 -
		407,613		(4,316)		149,396	552,693
Less amount representing							
the PPBA		333,344				124,573	 457,917
		74,269	\$	(4,316)	\$	24,823	\$ 94,776

Notes to Financial Statements

June 30, 2014

### 7. LONG-TERM OBLIGATIONS (Continued)

#### **Bonds Payable**

Total interest expense paid on general long-term liabilities for the year ended June 30, 2014 was approximately \$20,000.

	Date of Issue	Amount Issued	Interest Rate	Maturity Date	Balance June 30, 2013	Additions	Retirements	Balance June 30, 2014
December 2001- Taxable	12/1/2007	\$ 13,000	3.00-6.84%	1/15/2026	\$ 9,435		\$ 485	\$ 8,950
Judgement Bond	8/1/2000	\$ 6,825	4.75-5.375%	8/15/2015	1,890		595	1,295
Revenue Refunding Bonds 2005 Series A	3/1/2005	\$ 67,315	3.0-5.0%	4/1/2029	50,950		2,570	48,380
GO Refunding Bonds 2004 Series A	9/16/2004	\$ 34,395	2.5-5.5%	7/15/2019	19,065		2,360	16,705
GO Refunding Bonds 2004 Series B	9/16/2004	\$ 12,135	2.37-5.41%	7/15/2019	6,905		840	6,065
Special Obligation Bonds Series E	6/1/2006	\$ 24,465	4-5%	6/1/2016	9,450		3,280	6,170
Refunding Bonds 2010 Series A	12/21/2010	\$ 30,545	4.625-5%	6/30/2026	30,545		1,830	28,715
PRA Taxable Lease Revenue Bonds 2010 Series 1	8/27/2010	\$ 12,600	4.15%	10/15/2018	9,612		1,589	8,023
PRA Taxable Lease Revenue Bond 2010 Series 1	6/30/2011	\$ 3,145	4.90%	6/30/2021	3,045		50	2,995
PRA Taxable Lease Revenue Bond 2010 Series 2	6/30/2010	\$ 1,605	3.30%	6/30/2015	803		401	402
GO Road Bond 2013 Series A	1/15/2013	\$ 39,345	5.00%	1/15/2033	39,345		1,575	37,770
Total governmental activities bonds payable				•	\$ 181,045	\$ -	\$ 15,575	\$ 165,470

# CITY OF PROVIDENCE, RHODE ISLAND Notes to Financial Statements

June 30, 2014

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#### LONG-TERM OBLIGATIONS (Continued) 7.

#### Bonds Payable (continued)

	Date of	Amo	ount	Interest	Maturity	Balance				Bala	ince
	Issue	Issu	ued	Rate	Date	June 30, 2013	Additions	Ret	tirements	June 3	0, 2014
Revenue Bonds						\$ 78,087		\$	3,818	\$	74,269
1995 Series B	6/1/1995	\$	7,500	4.70-7.10%	12/1/2014	1,220			1,220		
1996 Series B	12/1/1996	\$ 2	1,225	5.375-6.50%	12/1/2017	6,235			6,235		
1998 Series A	5/1/1998	\$ 23	8,270	3.85-5.10%	12/1/2018	10,620			9,390		1,230
1999 Series A	7/1/1999	\$ 39	9,750	4.10-5.5%	12/1/2019	18,605			17,220		1,385
2001 Series A	12/1/2001	\$	9,995	3.25-5.125%	12/1/2021	5,805			4,595		1,210
2003 Series A	3/1/2003	\$ 3	1,000	2.5-5.0%	12/1/2023	19,745			19,745		
2003 Series B	6/1/2003	\$ 3	1,000	3.0-5.0%	12/1/2023	19,820			19,820		
2006 Series A	9/1/2006	\$ 60	0,000	4.0-5.0%	5/1/2027	48,430			2,475		45,955
2007 Series A	11/7/2007	\$ 7:	5,000	3.75-5.5%	5/15/2028	64,245			3,000		61,245
2007 Series B	11/7/2007	\$ 10	6,470	3.75-5.5%	5/15/2021	10,255			1,120		9,135
2007 Series C	12/20/2007	\$ 73	5,000	3.5-5.0%	5/15/2028	63,875			3,030		60,845
2009 Series A	6/30/2009	\$ 12	2,000	6.25%	6/30/2021	9,157			1,105		8,052
2009 Series B	6/30/2009	\$	1,000	5.01%	6/30/2014	273			273		
2009 Series A QSCB	12/30/2009	\$ 22	2,320	1.92%	6/15/2025	17,880			1,480		16,400
2010 Series 1	11/15/2010	\$ 1	9,500	4.25%	12/1/2018	14,044			2,312		11,732
2011 Series A	4/28/2011	\$ 3	5,000	3.0-5.875%	6/15/2026	31,765			1,810		29,955
2010 Series A QSCB	12/7/2010	\$ 12	2,280	2.51%	5/15/2029	12,280					12,280
2010 Series B QSCB	12/7/2010	\$	9,665	2.51%	5/15/2029	9,665					9,665
2013 Series A	11/19/2013	\$ 6	9,705	3.0-5.0%	5/15/2024		69,705		5,450		64,255
Total business-type activities bonds payable					-	\$ 442,006	\$ 69,705	\$	104,098	\$	407,613

#### **Capital Notes**

Date of Issue	Amount Issued	Interest Rate	Maturity Date	_	Balance e 30, 2013	Additions	Re	etirement	Balance e 30, 2014
5/1/2003	\$ 20,820	1.70 - 4.25%	2024	\$	15,115		\$	1,130	\$ 13,985
5/1/2006	\$ 6,858	5.34 - 5.56%	2036	<del></del>	6,858				6,858
				\$	21,973	\$-	\$	1,130	\$ 20,843

#### 7. LONG-TERM OBLIGATIONS (Continued)

#### Notes Payable

At June 30, 2014, the City had notes outstanding relating to planning and development activities. These notes included \$2,474 of Section 108 loans payable through 2032 with interest rates ranging from .2% to 7.18%; \$303 was paid in 2014.

#### **PPBA Eliminations**

The Providence Public Building Authority (PPBA) issues long-term bonds for the acquisition and construction of capital assets. Upon acquisition or completion, these capital assets are leased to the City. Because the PPBA is included as a blended component unit in the accompanying statements, the capital assets and related debt are reported as part of the governmental activities and business-type activities columns in the government-wide statements as presented below. The respective amounts in the PPBA statements have been eliminated in the business-type activities column in order to properly reflect the debt and assets. The annual requirements to amortize the debt payable at June 30, 2013 are as follows:

		Ci	ity	
	I	Principal		Interest
2015	\$	25,852	\$	16,098
2016		26,343		15,085
2017		27,448		13,903
2018		27,134		12,697
2019		27,629		11,387
2020-2024		112,378		39,640
2025-2029		86,560		15,763
		-		-
	\$	333,344	\$	124,573

The City and the Water Supply Board entered into lease agreements with the PPBA relating to various capital projects. In connection with these lease agreements, the PPBA issued revenue bonds that will be repaid by the Water Board with the \$0.01 per hundred gallons Water Quality Protection Charge. The City repays the PPBA as lease payments from general revenues. The PPBA debt to be repaid by the proprietary funds has been shown as debt in those funds' financial statements. PPBA debt to be repaid by the City is presented as debt of the governmental activities in the government-wide statement of net position.

#### Debt Limit

Except as explained below, under Rhode Island law, the City may not, without special statutory authorization, incur any debt which would increase its aggregate indebtedness not otherwise excepted by law to an amount greater than 3% of the taxable property of the City. Deducted from the computation of aggregate indebtedness is the amount of any borrowing in anticipation of taxes authorized by law and the amount of any borrowing in anticipation of taxes authorized by law and the amount of any borrowing debt of the City subject to the 3% debt limit is \$39.1 million and the current 3% debt limit of the City is \$323.2 million based on taxable property as of December 31, 2013, of approximately \$10.8 billion, leaving a remaining borrowing capacity of approximately \$284.1 million.

The State of Rhode Island General Assembly (General Assembly) may, by special act permit the City to incur indebtedness outside the 3% debt limit. Bonds issued either within the 3% debt limit or by special legislation adopted by the General Assembly authorizing the City to incur debt are subject to referendum by the electors of the City. On June 30, 2014, the total outstanding debt of the City issued outside the 3% debt limit was \$60.4 million, excluding water bonds and sewer bonds which are deemed self-supporting.

#### 7. LONG-TERM OBLIGATIONS (Continued)

#### Debt Limit (Continued)

In addition to debt authorized within the 3% debt limit and debt authorized by special act of the General Assembly, Rhode Island General Laws Section 45-12-11 authorizes the State Director of Administration, upon petition by a municipality, to authorize such municipality to incur indebtedness in excess of the 3% debt limit whenever the Director shall determine that the sums appropriated by the municipality or its funds available are insufficient to pay the necessary expenses of the municipality. The City has not requested the State Director of Administration to authorize indebtedness of the City under Section 45-12-11.

#### **Bond Anticipation Notes**

The City had no bond anticipation transactions for the fiscal year ended June 30, 2014.

#### 8. LEASE COMMITMENT

Property and equipment carried at approximately \$98,000 with approximately \$97,000 in accumulated depreciation, in the governmental activities is being acquired under capital lease arrangements.

The City is obligated under various capital and operating leases to make the following aggregate annual lease payments (in thousands): Lease expenditures approximated \$2,030 for fiscal year ended June 30, 2014.

	Op	berating		Capital
2015	\$	2,030	\$	3,136
2016		2,030		2,369
2017		2,030		2,412
2018				2,458
	\$	6,090	-	10,375
Less: Interest				696
Present Value of minimum payments			\$	9,679

#### Sale-Leaseback

During fiscal year 2010, the City entered into a sale-leaseback transaction involving certain streetlights within the City. The transaction resulted in the City receiving \$14.5 million in payments and committing to a future stream of lease payments.

#### 9. RESTRICTED ASSETS AND RELATED LIABILITIES

The State of Rhode Island enacted the Public Drinking Water Protection Act of 1987 (the Act) that empowers suppliers of public drinking water to levy a surcharge (the Water Quality Protection Surcharge) of \$0.01 per hundred gallons of water for all customers. The Act was amended numerous times and effective July 1, 2002, the surcharge increased to \$0.0292 per hundred gallons of water for all customers. In addition to the increase, the Water Supply Board will retain 36.1% of the surcharge in its Water Quality Protection fund, remit 57% to the State Water Resources Board and retain 6.9% for general operations.

Notes to Financial Statements

#### June 30, 2014

#### 9. RESTRICTED ASSETS AND RELATED LIABILITIES (Continued)

The restricted assets are pooled with the cash and cash equivalents and investments of other funds maintained by the City. The earnings from pooled cash and cash equivalents and investments are allocated in proportion to each funds' balance.

#### *10.* FUND EQUITY

The following non-major fund had a deficit as of June 30, 2014:

#### Governmental: Federal funds.....\$49

This deficit is expected to be eliminated through transfers from the City's general fund and from other revenue sources.

As stated in Note 1, Fund Balance may be classified as one of five categories: Nonspendable, Restricted, Committed, Assigned, or Unassigned. Committed Fund Balance represents that amount of fund balance which can only be used for specific purposes pursuant to constraints imposed by formal action of the District's highest level of decision-making authority. The City's Council is considered to be the highest level of decision making authority. In accordance with the City Charter, the Council votes on the annual budget and on any resolutions proposed by the Committees. The passage of the Council's annual budget and proposed resolutions may result in the commitment of fund balance.

The City of Providence does not currently have a spending policy regarding the order in which restricted, committed, assigned, and unassigned fund balances are spent when more than one amount is available for the expenditures incurred. Accordingly, by default, the City is following the policy prescribed by GASB Statement No. 54 which specifies that fund balance is reduced first by committed, then by assigned, then by unassigned when expenditures are incurred for purposes for which any unrestricted fund balance could be used. In all situations, the City considers restricted fund balance to be used first when available and when expenditures are incurred that meet the requirements of the restricted fund balance.

At June 30, 2014 Non-Spendable Fund Balance consisted of the following:

Loans receivable	\$ 18,482
Trust agreements	288
	\$ 18,770
At June 30, 2014 Restricted Fund Balance consisted of the following:	
Public lands and parks	1,423
Law enforcement and fire prevention	908
Education	2,372
Federal programs	14,512
Trust agreements	16,519
Various future capital projects	15,644
Total Restricted Fund Balance	\$ 51,378
At June 30, 2014 Committed Fund Balance consisted of the following:	
Committed for various capital projects	\$ 9,080
Committed for public lands and parks	450
Total Committed Fund Balance	\$ 9,530

The Water Supply Board has restricted net position of \$18 million at June 30, 2014. This represents the excess of restricted assets over liabilities payable from restricted assets unexpended water quality protection revenue.

Notes to Financial Statements

June 30, 2014

#### 11. GASB – 67 FINANCIAL REPORTING FOR PENSION PLANS

The City has adopted GASB Statement No. 67, Financial Reporting for Pension Plans- an amendment of GASB Statement No. 25. The Statement enhances the City's footnote disclosures and expands the Required Supplemental Information (RSI) data with new schedules. It was issued to improve financial reporting by state and local government pension plans. The following provides information required to be disclosed under Statement No. 67 that is not discussed as part of the information disclosed in Note 12.

The City contributes to two defined benefit pension plans - the Employees' Retirement System of the City of Providence (ERS), a single employer plan; and the Employees' Retirement System of the State of Rhode Island (the System), a costsharing multiple employer plan. The ERS is presented in the accompanying financial statements as a pension trust fund. A separate financial statement is not issued. The System is not included in the basic financial statements.

#### (a) Employees' Retirement System of the City of Providence (ERS)

• Plan Description and Contribution Information

Membership of the ERS plan consisted of the following at July 1, 2013, the date of the latest actuarial valuation:

Inactive plan members or beneficiaries currently receiving benefits	3,094
Inactive employees entitled to but not yet receiving benefits	407
Active employees	<u>2,998</u>
Total	<u>_6,499</u>

#### Plan Description

ERS is a single-employer defined benefit pension plan that covers most management employees of the City, except school teachers. The Plan provides retirement, disability and death benefits to plan members and their beneficiaries. Cost-of-living adjustments (COLA) are provided to retirees and beneficiaries at varying percentages ranging from 0% to 3%. Benefits are paid at varying amounts not to exceed 100% of final compensation for Class A (city) employees or 100% of final compensation for Class B at age 60 (police and fire). Final compensation is the average of the highest three years of base compensation including longevity pay earned by a member during his total service as an employee.

ERS is governed by an Employee Retirement Board provided by the Providence Home Rule Charter. The ERS consists of elected officials, management and employee representation and provides for establishing rules and regulations and is responsible for the administration and operation of the city employee retirement system. The Board has the discretion and authority to interpret the Plan and to determine the eligibility and benefits of Participants and beneficiaries pursuant to the provisions of the Plan. On all such matters, the decision of a majority of the then members of the Board shall govern and be binding upon the Employer, Participants, and beneficiaries.

#### **Contributions**

Class A members and police officers are required to contribute 8% of their salary to the Plan. Class B members, other than police officers, are required to contribute 9.5% of their salary to the Plan. The Mayor and City Council contribute to the Plan at a rate of \$350 per year. Additionally, the City shall contribute from time to time amounts sufficient with the contributions of elected officials to provide the special pensions granted to them. The City's contributions to the ERS for the years ended June 30, 2014, 2013 and 2012 were \$62,140, \$58,145, and \$48,454, respectively.

#### June 30, 2014

#### 11. GASB – 67 FINANCIAL REPORTING FOR PENSION PLANS (Continued)

#### (a) Employees' Retirement System of the City of Providence (ERS) (Continued)

#### Investment Policy

The City policy for pension investments is under the oversight of the Board of Investment Commissioners. The Board contracts with an investment advisory firm and approves any new investment vehicles presented by the consultant. The Board follows all applicable state statutes and Section 17-189 of the City Ordinance, which states, "The Board of Investment Commissioners is authorized and empowered to execute the disposition and investment of the funds which are within its control in any securities and investments as would be acquired by prudent persons of discretion and intelligence in these matters, who are seeking a reasonable income and the preservation of their capital."

Asset Class	Target Allocation
Equities	79%
Fixed Income	18%
Cash and Cash Equivalents	3%
Total	100%

#### Net Pension Liability

The components of the net pension liability of the Retirement System at June 30, 2014 were as follows:

Total fiduciary net position	\$ 1,230
Plan fiduciary net position	\$ 358
City's net position liability	\$ 873
Plan fiduciary net position as a percentage of the total pension liability	29.08%

Additional information as of the latest actuarial valuation follows:

Valuation Date Actuarial cost method	1-Jul-13 Individual entry age method
Amortization cost method	Approximate level percent of payroll-open
Remaining amortization period Asset valuation method	27 years 5-year smoothed market value Actuarial assumptions:
Investment rate of return	8.25%
Inflation rate	3.5% (formerly 3%)
Projected salary increases	3.50%
Cost of living adjustments	No COLA for next 9 years, 3% thereafter

Notes to Financial Statements

June 30, 2014

#### 11. GASB – 67 FINANCIAL REPORTING FOR PENSION PLANS (Continued)

#### (a) Employees' Retirement System of the City of Providence (ERS) (Continued)

Mortality rates for healthy retirees were based on RP-2000 Combined Healthy Mortality Table projected 21 years with Scale AA from 2000 for Class A employees and RP-2000 Combined Healthy Blue Collar Mortality Table projected 21 years with Scale AA from 2000 for Class B employees. Disabled retiree mortality rates were based on RP-2000 Combined Healthy Mortality Table set forward 3 years.

The long-term expected rate of return on pension plan investments was determined using a building-block system in which best—estimate ranges of expected future real rates of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2014 are summarized in the following table:

	Long-Term Expected
Asset Class	Real Rate of Return
Domestic equity	6.6%
Core fixed income	2.2%
High yield fixed income	4.7%
Short-term governmental money market	1.8%

*Discount Rate:* The discount rate used to measure the total pension liability was 8.25%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that the City of Providence's contributions will be made at the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the Retirement System, calculated using the discount rate of 8.25%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.25%) or 1-percentage-point higher (9.25%) than the current rate:

	Current					
	 1% Decrease (7.25%)		Discount (8.25%)		6 Increase (9.25%)	
	• • • • • • • • • •					
Net pension liability	\$ 1,001,927	\$	872,577	\$	763,951	

#### 11. GASB – 67 FINANCIAL REPORTING FOR PENSION PLANS (Continued)

#### (a) Employees' Retirement System of the City of Providence (ERS) (Continued)

#### Funded Status of Plan

The required supplementary information, which follows the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing overtime relative to the actuarial accrued liability for benefits. Listed below are the details of the funding progress of the ERS with a valuation date of June 30, 2012, which is the most recent report available.

Actuarial value of assets	\$ 380,484
Actuarial accrued liability	\$ 1,212,008
Unfunded (excess) actuarial accrued liability	\$ 831,524
Funded ratio	31.39%
Annual covered payroll	\$ 139,893
UAAL (excess) as a percentage of payroll	594.40%

#### Annual Pension Cost and Net Pension Obligation (NPO)

The City's annual pension cost and net pension obligation to ERS for the current and two preceding years were as follows:

	FY 2014		FY 2013		F	Y 2012
Annual required contribution	\$	61,615	\$	58,145	\$	58,929
Interest on NPO		12,530		12,332		11,229
Amortization of NPO		(9,490)		(9,926)		(8,341)
Annual pension cost		64,655		60,551		61,817
Contributions made		(62,140)		(58,145)		(48,454)
Increase in net pension obligation		2,515		2,406		13,363
Net pension obligation, beginning of year		151,884		149,478		136,115
Net pension obligation, end of year	\$	154,399	\$	151,884	\$	149,478
Percentage of annual pension cost contributed		96.11%		96.03%		78.38%

#### (b) Employees Retirement System of the State of Rhode Island

#### 12. EMPLOYEE RETIREMENT SYSTEM (ERS) – DEFINED BENEFIT PLAN

Effective July 1, 2012, the State administered retirement system which covers local teachers and certain municipal employees was modified to include both defined benefit and defined contribution plan components.

#### **Plan Description**

All full-time teachers, principals, school nurses and certain other school officials (including the superintendent) in the City's school system must participate in ERS, a cost-sharing multiple-employer defined benefit plan administered by the Employees' Retirement System of Rhode Island (the "System"). The plan provides retirement, death and disability benefits (as well as annual cost of living allowances if certain conditions have been met) as outlined in Chapters 36-10 and 16-16 of the Rhode Island General Laws (RIGL). The benefits may be amended by the Rhode Island General Assembly.

#### 12. EMPLOYEE RETIREMENT SYSTEM (ERS) – DEFINED BENEFIT PLAN (Continued)

#### Funding Policy

The funding policy is outlined in RIGL sections 16-16-22 and 36-10-2 (which can be amended by the Rhode Island General Assembly). Active plan members must contribute 3.75% of his/her compensation. The City and the State are collectively required to contribute at an actuarially determined rate expressed as a percentage of total compensation paid to the active membership. The employer contribution is split and paid 40% by the State and 60% by the City with the exception of teachers who work in federally funded programs where 100% is paid by the City and reimbursed by the federal government. For fiscal 2014, the total employer rate was 20.68% (8.42% State share and 12.26% local share). The State share of the employer contribution rate includes the total cost of prior contribution deferrals which was .24% for fiscal 2014.

#### (b) Employees Retirement System of the State of Rhode Island (Continued)

The City contributed approximately \$17.4 million, \$16.2 million, and \$17.9 million during the fiscal years 2014, 2013 and 2012, respectively, equal to 100% of the actuarially required contributions for those respective years. For financial reporting purposes, the State's share of contributions are reflected as on behalf-payments and are included as both revenue and expenditures in the accompanying financial statements. The on-behalf contributions for the defined benefit plan for the fiscal year ended June 30, 2014 amounted to approximately \$12 million.

The System issues an annual financial report that includes financial statements and required supplementary information for all of the plans it administers. The reports can be obtained at www.ersri.org

#### **Teachers Defined Contribution Pension Plan**

#### Plan Description

Employees participating in the defined benefit plan(s), as described above, also participate in a defined contribution plan of the Employees' Retirement System as authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF and the Employees' Retirement System of Rhode Island (the System). Employees may choose among various investment options available to plan participants.

Employee contributions are immediately vested while employer contributions are vested after three years of contributory service. Contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Amounts in the defined contribution plan are available to participants in accordance with the Internal Revenue Service guidelines for such plans.

#### Plan Funding Policy

The funding policy is outlined in RIGL chapter 36-1.3 (which can be amended by the Rhode Island General Assembly). Active plan members must contribute 5% of his or her compensation and the City is required to contribute 1%. The plan members and the City contributed approximately \$7.5 million and \$1,507, respectively, during the fiscal year ended June 30, 2014.

The System issues an annual financial report that includes financial statements and required supplementary information for all of the plans it administers. The reports can be obtained at www.ersri.org

Although the City is required to contribute 1% towards the plan for certified teachers, the City receives reimbursement from the State of Rhode Island for 0.4% of 1% of the required contributions. For financial reporting purposes, the State's share of the contribution is reflected as on-behalf payments and is included as both revenue and expenditures in the accompanying financial statements. The on-behalf contributions for the defined contribution plan for the fiscal year ended June 30, 2014 amounted to approximately \$600.

#### 12. EMPLOYEE RETIREMENT SYSTEM (Continued)

#### (c) Other City Pension Costs

The City is required to make contributions to the National Pension Plan of the Laborers' International Union of North America, a multi-employer plan. The pension cost charged to the general fund for these purposes amounted to \$4 million for the year ended June 30, 2014.

#### 13. POSTEMPLOYMENT BENEFITS

#### Plan Description

The City's Post-Employment Medical Benefit Plan is a single-employer defined benefit postretirement health insurance program administered by the City. The City provides for a portion of the lifetime health care benefits to substantially all retired employees and their spouses. Health care benefits were paid to approximately 4,139 retired participants and spouses during the fiscal year ended June 30, 2014 and are paid substantially on a pay as you go basis. Health care benefits are provided through the City's self-insured health insurance program covering both active and retired employees. The financial activity of these programs is reported as an internal service fund. The Plan does not issue a separate financial report. These benefits are provided for and amended under various provisions of Rhode Island General Law, City Ordinances and the terms of collective bargaining agreements.

#### **Funding Policy**

The contribution requirements of plan members and the City are established and may be amended through provisions of Rhode Island General Law, City Ordinances and through collective bargaining. The required contribution is based on pay as you go financing requirements. For fiscal year 2014 the City contributed approximately \$29,620 to the health insurance program on behalf of retirees. Plan members contributed approximately \$2,745 or 9.3% of the total contributed. The plan can cover 100% of the costs of the benefit, however, retirees and their spouses are potentially required to fund a portion of the Plan costs depending upon the class an employee has been assigned and their date of hire. Current employee co-share for the retiree health insurance benefit requires a co-share of .01 of final average salary with a maximum limit of \$400.

#### Annual OPEB Cost and Net OPEB Obligation

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the provisions of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation (amounts in thousands):

Annual contribution	\$ 65,210
Interest on net OPEB obligation	6,931
Adjustment to annual required contributions	 (6,311)
Annual OPEB cost (expense)	 65,830
Contributions made	 29,620
Increase in net OPEB obligation	36,210
Net OPEB obligation - beginning of year	173,271
Net OPEB obligation - end of year	\$ 209,481

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014 and the two preceding years were as follows (dollar amounts in thousands):

Notes to Financial Statements

June 30, 2014

#### 13. POSTEMPLOYMENT BENEFITS (Continued)

Fiscal			Percentage of		Net
Year		Annual	Annual OPEB		OPEB
Ended	OPEB Cost		Cost Cost Contributed		Obligation
6/30/2014	\$	65,830	45%	\$	209,481
6/30/2013	\$	74,246	48.72%	\$	173,271
6/30/2012	\$	70,635	47.91%	\$	135,200

#### Funding Status and Schedule of Funding Progress

The unfunded actuarial accrued liability was determined using the level dollar thirty year open amortization basis.

Actuaria Valuatio Date	.1	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b)-(a)]/(c)
7/1/2013	3 \$		\$ 1,032,887	\$ 1,032,887	0.00%	\$ 267,341	386.36%
7/1/2012	2 \$	-	\$ 1,190,552	\$ 1,190,552	0.00%	\$ 260,546	456.95%
7/1/201	1 \$	-	\$ 1,149,115	\$ 1,149,115	0.00%	\$ 266,731	430.81%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

Projections of the benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2012 actuarial valuation, the projected unit credit method was used. The actuarial assumptions included a 4.0% rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate of 9% initially, reduced by decrements to an ultimate rate of 5% after five years. Both rates included a 3.5% inflation assumption (formerly 4.5%). The actuarial value of the assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at July 1, 2012, was 30 years.

Notes to Financial Statements

June 30, 2014

#### 14. CONTINGENCIES

The City is involved in numerous lawsuits, claims and grievances arising in the normal course of business, including claims for property damage, personal injury and personnel practices, disputes over property condemnation proceedings and suits contesting the legality of certain taxes. In the opinion of City officials, the ultimate disposition of these matters will not have a material adverse effect on the City's basic financial statements. Included in the government-wide financial statements is a provision for claims that are deemed probable.

The City participates in a number of federally-assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. In the opinion of City officials, liabilities resulting from such disallowed expenditures, if any, will not be material to the accompanying basic financial statements.

The City is committed under contracts for outstanding projects approximating \$18 million as of June 30, 2014.

#### 15. RELATED PARTY TRANSACTIONS

The City leases certain properties from the PPBA. The estimated future minimum lease payments required under these agreements coincide with the principal and interest payments on bonds issued by the PPBA. The leases terminate between 2015 and 2028. The City, in turn, subleases a portion of this property to the School Department. At the expiration of the leases, the City, at its option, can purchase the properties for a nominal amount (see Notes 5 and 7).

#### 16. RISK MANAGEMENT

The City is self-insured in most areas of risk; due to "stop loss" insurance, the city is responsible for a maximum of \$1million per claimant per year for health care claims. Self-insured risks include general liability, property and casualty, workers' compensation, unemployment and employee health insurance claims. The City does, however, purchase commercial insurance for all buildings leased from the PPBA. The City's Counsel defends the City in any lawsuits that arise from the normal course of operations. At no time during the past three years have insurance settlements exceeded coverage.

The City's health insurance program provides coverage to the City's employees and retirees through United Healthcare and Blue Cross - Blue Shield of Rhode Island (BCBS). In 1997, the City first went to a self-insured program with BCBS and United Health Care. BCBS and United Health Care act as third-party agents for the City in the payment of the various claim plans used by the City. Costs incurred for the operation of BCBS and United Health Care plans are accounted for in an internal service fund. Costs to the City are paid by all funds based on "working rates" established by a third party medical consultant.

The City is required to record liabilities for self-insured claims if it is probable that a loss has been incurred and the amount can be reasonable estimated. The City has established a liability based on historical trends of previous years, where available, and attorney's estimates of pending matters and lawsuits in which the City is involved.

Changes in the risk management liability for the fiscal years ended June 30, 2014 and June 30, 2013 are below. Legal claims and incurred but not reported claims for health benefits are recorded in the City's internal service fund. Accrued workers' compensation claims are recorded on the entity-wide statements. This schedule presents the activity for all self-insured risks.

	<u>2014</u>	<u>2013</u>
Beginning of year	\$42,660	\$41,261
Incurred claims	100,900	99,443
Less: payments of claims attributable to events of both the current and prior fiscal years:	,	
Health, legal and workers' compensation	103,921	98,044
Total	\$ 39,639	\$42,660
Legal claims	\$29,188	\$33,154
Health – IBNR	6,154	5,631
Workers' compensation	<u>4,297</u>	3,875
Total	<u>\$ 39,639</u>	<u>\$42,66</u>
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Notes to Financial Statements

June 30, 2014

#### 17. RESTATEMENT

The net position of the Governmental Activities has been restated as of June 30, 2013 to reflect the implementation of GASB Statement #65 – *Items Previously Reported as Assets and Liabilities.* Implementation of this new Standard resulted in the removal of bond issuance costs as an asset from the Statement of Net Position (formerly the Statement of Net Assets). Under GASB Statement #65 bond issuance costs, are to be recorded as an expense in the year the costs are incurred rather than amortizing those costs over the life of the bond obligation. As a result, the unamortized bond issuance costs as of June 30, 2013, have been retroactively removed from the opening net position balance. The following reflects the effect of implementation of GASB Statement #65:

Governmental activities	
Net Position, June 30, 2013 as originally stated	\$ (146,313)
Less write off of bond issuance costs, net	 (2,652)
Net Position, June 30, 2013 as restated	\$ (148,965)
Business-type activities	
Net Position, June 30, 2013 as originally stated	\$ 258,725
Less write-off of bond issuance costs, net	 (741)
Net Position, June 30, 2013 as restated	\$ 257,984

#### 18. SUBSEQUENT EVENT

Subsequent to fiscal year 2014, the City of Providence completed a \$23,765 General Obligation Refunding transaction:

\$17,480 General Obligation Refunding Bonds Series 2014A (Tax Exempt)

\$ 6,285 General Obligation Refunding Bonds Series 2014B (Federally Taxable)

Series 2014A refunded Series 2000 bonds in the amount of \$1,295 and refunded Series 2004A bonds in the amount of \$16,705. As of the date of closing, the series 2000 and Series 2004A bonds were escrowed in the redemption dated July 15, 2014. As of July 15, 2014, there are no series 2000 or Series 2004A bonds outstanding.

Series 2014B (Federally Taxable) refunded Series 2004B (Federally Taxable) bonds in the amount of \$6,065. As of the date of closing, the Series 2004B bonds were escrowed to the redemption date of July 15, 2014. As of July 15, 2014, there are no Series 2004B bonds outstanding.

In total, the \$23,765 Series 2014A and Series 2014B (Federally Taxable) refunding bonds refunded Series 2000, 2004A, and 2004B in the amount of \$24,065.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### Required Supplementary Information General Fund Revenues and Expenditures-Budgetary Basis Budget and Actual For the Year Ended June 30, 2014 (in thousands)

		Budgeted	l Amo	unts					
Revenues and Transfers		Original		Final		Actual	Variance With Final Budget Positive/ (Negative)		
		-						egativer	
Tax revenues:									
Property taxes	\$	326,058	\$	326,058	\$	325,803	\$	(255)	
Interest on overdue taxes	Ŧ	5,500	•	5,500	*	4,646	•	(854)	
		331,558		331,558		330,449		(1,109)	
Payments in lieu of taxes		22,846		22,846		27,110		4,264	
Tax stabilization plans		5,222		5,222		5,222		-,204	
State revenue		38,737		38,737		35,110		(3,627)	
Fines		7,300		7,300		6,066		(1,234)	
Rents		20		20		-		(1,201)	
Investment interest		25		25		1		(24)	
Miscellaneous		200		200		30		(170)	
moonanoouo		74,350		74,350		73,539		(811)	
Executive, legislative, and judicial:									
Law Department		_		_		11		11	
City clerk		_		-		12		12	
Probate court		169		169		144		(25)	
Housing court		25		25		34		(20)	
		194		194		201		7	
Finance:									
City collector		650		650		576		(74)	
City controller		-				8		8	
City assessor		-		-		1		1	
Personnel		-		-		1		1	
		650		650		586		(64)	
Public safety:									
Commissioner of public safety		58		58		82		24	
Police department		1,060		1,060		469		(591)	
Fire department		780		780		694		(86)	
Communications		694		694		627		(67)	
Traffic engineering		2,813		2,813		2,716		(97)	
		5,405		5,405		4,588		(817)	
Building inspection department:									
Building inspection administration		4,579		4,579		4,036		(543)	
Zoning board of review		-,575		-,075		53		(3)	
Building board of review		6		6		7		1	
	-	4,641		4,641		4,096		(545)	
				.,		.,220		<u></u>	

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#### Required Supplementary Information General Fund Revenues and Expenditures-Budgetary Basis Budget and Actual, Continued For the Year Ended June 30, 2014 (in thousands)

	Amounts		
Original	Final	Actual	Variance With Final Budget Positive/ (Negative)
2	2	7	5
186	186	1,302	1,116
9	9	7	(2)
197	197	1,316	1,119
-	_	40	40
-	-		247
-	-	287	287
2,479	2,479	2,460	(19)
	313	338	25
			(110)
			57
			(50)
		-	(398)
		-	(100)
		1 615	(203)
			42
	1,102		234
750	750		(748)
			(2,195)
	•		28
			20
			957
			357
		1,010	(336)
25,378	25,378	22,562	(2,816)
128	128		193
120	120	021	100
		0.507	
			(931)
	,	•	315
250	250		(190)
-	-		849
600	600		(250)
			588
7,005	7,005	7,386	381
\$ 449 506	\$ 449 506	\$ 445 331	\$ (4,175)
	2 186 9 197 - - - - - - - - - - - - - - - - - - -	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

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(CONTINUED)

### Required Supplementary Information General Fund Revenues and Expenditures-Budgetary Basis Budget and Actual, Continued For the Year Ended June 30, 2014 (in thousands)

	Budgeted Amounts						variance with		
Expenditures and Transfers		Original Final Actua		Actual	Final Pos ual (Neg				
Executive, legislative and judicial:									
Mayor's office	\$	2,487	\$	2,487	\$	2,342	\$	145	
City Council	Ψ	1,075	Ψ	1,075	Ψ	925	Ψ	150	
City sergeant		71		71		71		-	
City clerk		823		823		659		164	
Law department		3,973		3,973		2,937		1,036	
Municipal court		1,998		1,998		1,970		28	
Probate court		402		402		405		(3)	
Housing court		407		407		391		16	
Contingencies-Mayor		99		99		116		(17)	
		11,335		11,335		9,816		1,519	
Finance:									
Finance Director		576		576		492		84	
City controller		1,225		1,225		1,128		97	
Employees retirement office		371		371		436		(65)	
Data processing		2,580		2,580		2,386		194	
City collector		2,000		2,124		2,401		(277)	
City assessor		1,602		1,602		1,677		(75)	
Board of tax assessment review		14		14		15		(1)	
Treasury department		488		488		470		18	
Personnel		1,587		1,587		1,628		(41)	
Heat, light and power		6,200		6,200		6,967		(767)	
Debt service		66,446		66,446		62,473		3,973	
Employee Death Benefit		200		200		212		(12)	
Workers compensation		1,792		1,792		1,925		(133)	
Unemployment compensation		215		215		166		<b>`</b> 49	
Reserve for anticipated tax abatements				-		54		(54)	
Elected officials pension contribution		125		125		-		125	
		85,545		85,545		82,430		3,115	
Public safety:		4.050		4 050		4 674		0.4	
Commissioner of public safety		1,658		1,658		1,574		84 708	
Police department		65,471		65,471		64,763		708	
Fire department		67,775 8 750		67,775 9,750		69,490 8,638		(1,715) 121	
Communications department		8,759 1,083		8,759 1,083		0,030 1,198		(115)	
Traffic Engineering		144,746		144,746		145,663		(917)	
		144,740		144,740		140,000		(817)	

E-1

(CONTINUED)

#### Required Supplementary Information General Fund Revenues and Expenditures-Budgetary Basis Budget and Actual, Continued For the Year Ended June 30, 2014 (in thousands)

	Budgeted A	mounts		
Expenditures and Transfers	Original	Final	Actual	variance with Final Budget Positive/ (Negative)
Building inspection department:				
Building inspection administration	1,525	1,525	1,447	78
Structures and zoning division	1,406	1,406	1,186	220
Plumbing, drainage, and gas piping			,	-
division	226	226	306	(80)
Electrical installations division	243	243	272	(29)
Mechanical equipment and installation				-
division	304	304	88	216
Zoning board of review	17	17	20	(3)
Building and housing board of review	14	14	12	2
Building inspection code enforcement	395	395	544	(149)
Building inspection prosecution	187	187	221	(34)
	4,317	4,317	4,096	221
Public works:				
Public works administration	711	711	737	(26)
Engineering and sanitation	714	714	546	168
Environmental control	8,663	8,663	9,543	(880)
Highway	4,035	4,035	4,964	(929)
Snow removal	1,816	1,816	1,451	365
Sewer construction and maintenance	743	743	796	(53)
Garage maintenance and equipment				
repair	861	861	767	94
	17,543	17,543	18,804	(1,261)
Recreation:				
Recreation seasonal	703	703	710	(7)
	703	703	710	(7)
Public lands and parks: Grounds maintenance services	5,265	5,265	5,267	(2)
Forestry services	1,081	1,081	962	119
Zoological services	2,797	2,797	2,845	(48)
Park environmental services (Greenhouse)	533	533	557	(24)
Park programming (Roger Williams Park)	1,871	1,871	1,825	46
Superintendent of parks	1,044	1,044	1,137	(93)
North Burial Grounds	717	717	642	75
	13,308	13,308	13,235	73
Other departments: Recorder of deeds	501	501	486	15
Vital statistics	323	323	306	17
Board of canvassers	528	528	542	(14)
Bureau of licenses	698	698	696	2
	000	000	000	2

(CONTINUED)

### Required Supplementary Information General Fund Revenues and Expenditures-Budgetary Basis Budget and Actual, Continued For the Year Ended June 30, 2014 (in thousands)

	Budgeted Amounts							ance with al Budget	
Expenditures and Transfers	Or	iginal		Final		Actual	P	ositive/ egative)	
Other departments, Continued:									
Emergency Management		877		877		855		22	
Planning and urban development		5,387		5,387		3,513		1,874	
Administration to City Council		880		880		798		82	
Internal auditor		330		330		305		25	
Archives		253		253		235		18	
Human relations commission		71		71		64		7	
Department of human services		504		504		260		244	
Office of Arts, Culture, Film & Tourism		624		624		661		(37)	
Office of parking administration		339		339		396		(57)	
Providence Housing Authority		10		10		8		2	
League of Cities		12		12		12		-	
Ceremonies		9		9		4		5	
P.E.R.A.		74		74		62		12	
		11,420		11,420		9,203		2,217	
Grants:									
Providence Public Library		3,624		3,624		3,624		-	
Community centers		243		243		228		15	
Crossroads		109		109		109		-	
P.A.S.A		250		250		250		-	
Institute of Non-Violence		73		73		-		73	
Grants (Transfer to Mary Sharpe)		22		22		22		-	
Grant Expenditure		-		_				-	
		4,321		4,321		4,233		88	
Public properties		6,395		6,395		6,649		(254)	
Transfers:		404007		101007		404.007			
Transfers to School Department		124,897		124,897		124,897		-	
Transfer to Active Medical		-		-		1,509		(1,509)	
Transfer to Retiree Benefits		21,093		21,093		23,048		(1,955)	
Deficit Reduction		3,883		3,883		-		3,883	
		149,873		149,873		149,454		419	
Total	\$	449,506	\$	449,506	\$	444,293	\$	5,213	
·									

(CONCLUDED)

#### Required Supplementary Information Schedule of Revenues and Expenditures-Budget and Actual-School Fund For the Year Ended June 30, 2014 (in thousands)

	Budgeted	Amo	unts			
	 Original		Final	Actual	Variance With Final Budget Positive (Negative)	
Revenues: Federal and state revenue Other revenue Transfers from other funds Master lease proceeds <i>Total revenues</i>	\$ 210,538 1,985 124,897 337,420	\$	210,538 1,985 124,897 337,420	\$ 211,556 1,277 124,897 337,730	\$	1,018 (708) - - 310
Expenditures: Education Transfer to other funds <i>Total expenses</i>	 337,420 337,420		337,420 337,420	336,881 849 337,730		539 (849) (310)
Excess revenue over expenditures	\$ -	\$	-	\$ •	\$	

#### Schedules of Revenues and Expenditures - Budget and Actual - General and School Funds

The City employs the following procedures in establishing the General Fund budgetary data reflected in the accompanying required supplementary information:

- At least sixty days prior to July 1, the Mayor submits a proposed operating budget for the upcoming fiscal year to the City Council. The operating budget includes proposed expenditures and the means of financing appropriations over expected revenues.
- The final budget is legally enacted through passage of an ordinance.
- The Mayor is authorized to make minor transfers of budgeted amounts between departments. Significant budget revisions or transfers must be approved by the City Council.

The General and School funds are the only governmental funds that have legally adopted annual budgets. The "actual amounts" presented in the accompanying schedules are presented on a budgetary basis.

The budget for the School Fund is prepared annually and approved by the Providence School Board. The amount of the annual transfer from the General Fund is ultimately determined through the adoption of the General Fund budget. This appropriation does not lapse at year-end.

The difference between the amounts shown in the accompanying schedules and those shown in the basic financial statements relate solely to reclassifications made between revenues and expenditures as presented below(in thousands):

	(	General Fund	School Fund
Total budgetary revenues and transfers per schedule Reclassification of:	\$	445,331	\$ 337,730
On-behalf payments paid directly by the State of Rhode Island Teachers' Retirement System Revenue from various other special revenue funds combined			12,038
with General Fund per GASB 54 requirements	•••	7,221	 
Total revenues and transfers per financial statements	\$	452,552	\$ 349,768
Total budgetary expenditures and transfers per schedule Reclassification of:	\$	444,293	\$ 337,730
On-behalf payments paid directly by the State of Rhode Island Teachers' Retirement System Expenses and transfers of various other special reveune funds			12,038
combined with General Fund per GASB 54 requirements		7,104	
Total expenditures and transfers per	<u> </u>		 
financial statements	\$	451,397	\$ 349,768

#### CITY OF PROVIDENCE REQUIRED SUPPLEMENTARY INFORMATION – FUNDING PROGRESS JUNE 30, 2014

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest valuation follows:

#### Pension

#### SCHEDULE OF FUNDING PROGRESS (Dollar Amounts in Thousands)

Actuarial Valuation Date June 30	-	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)		Unfunded AAL (UAAL) (b-a)		Funded Ratio (a/b)	Ratio Payroll		UAAL as a Percentage of Covered Payroll ((b-a)/c)
2004	¢	272 100	ф	1005 245	¢	(52.017	26 2004	¢	115 549	565 200/
2004	\$	372,128	\$	1,025,345	\$	653,217	36.29%	\$	115,548	565.32%
2005	\$	376,690	\$	993,029	\$	616,339	37.93%	\$	118,600	519.68%
2006	\$	393,768	\$	1,052,805	\$	659,036	37.40%	\$	126,458	521.15%
2007	\$	426,055	\$	1,079,017	\$	652,962	39.49%	\$	132,719	491.99%
2008	\$	449,464	\$	1,165,183	\$	715,719	38.57%	\$	133,008	538.10%
2009	\$	405,217	\$	1,210,018	\$	804,801	33.49%	\$	135,516	593.88%
2010	\$	427,891	\$	1,256,375	\$	828,484	34.06%	\$	137,355	603.17%
2011	\$	421,963	\$	1,325,274	\$	903,311	31.84%	\$	135,474	666.78%
2012	\$	383,881	\$	1,142,494	\$	758,613	33.60%	\$	131,946	574.94%
2013	\$	380,484	\$	1,212,008	\$	831,524	31.39%	\$	139,893	594.40%

#### SCHEDULE OF CONTRIBUTIONS FROM THE CITY

Year Ended June 30	R	Annual equired ntribution	Percentage Contributed
2005	\$	49,329	92.15%
2006	\$ \$	51,454	96.22%
2007	\$	50,584	100.20%
2008	\$	54,200	100.00%
2009	\$	48,509	99.80%
2010	\$	51,299	97.66%
2011	\$	56,380	100.00%
2012	\$	58,924	82.23%
2013	\$	58,145	100.00%
2014	\$	62,140	100.85%

#### CITY OF PROVIDENCE REQUIRED SUPPLEMENTARY INFORMATION – FUNDING STATUS JUNE 30, 2014

### **Other Post-Employment Benefits**

Actuarial		tuarial alue of	Actuarial Accrued Liability		Unfunded AAL	Funded	(	Covered	UAAL as a Percentage of Covered
Valuation	A	ssets	(AAL) (UAAL)		Ratio	Payroll		Payroll	
Date		(a)	(b)		(b)-(a)	(a)/(b)		(c)	[(b)-(a)]/(c)
7/1/2013	\$	-	\$ 1,032,887	\$	1,032,887	0.00%	\$	267,341	386.36%
7/1/2012	\$	-	\$ 1,190,552	\$	1,190,552	0.00%	\$	260,546	456.95%
7/1/2011	\$	-	\$ 1,149,115	\$	1,149,115	0.00%	\$	266,731	430.81%
7/1/2010	\$	1,040	\$ 1,212,615	\$	1,211,575	0.09%	\$	267,593	452.77%
7/1/2009	\$	1,040	\$ 1,498,491	\$	1,497,451	0.07%	\$	268,871	556.94%
7/1/2008	\$	1,035	\$ 593,903	\$	592,868	0.17%	\$	274,827	215.72%
7/1/2007	\$	-	\$ 542,413	\$	542,413	0.00%	\$	256,157	211.75%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

JUNE 30, 2014

		2014
Total Pension Liability	· · · · · · · · · · · · ·	
Service cost	\$	18,844
Interest		96,007
Changes of benefit leans		
Differences between expected and actual expeience		
Changes of assumptions		
Benefit payments, including refunds of member contributions		(96,570)
Net Change in Total Pension Liability		18,281
Total Pension Liability - Beginning	<b></b>	1,212,008
Total Pension Liability - Ending (a)	\$	1,230,289
Plan Fiduciary Net Position		
Contributions - employer	\$	62,140
Contributions - member		10,873
Net Investment income		47,003
Benefit payments, including refunds of member contributions		(96,570)
Administrative expense		(1,519)
Not Change in Plan Fiduciary Net Position		21,927
Plan Fiduciary Net Position - Beginning		335,785
Plan Fiduciary Net Position - Ending (b)	\$	357,712
Net Pension Liability - Ending (a) - (b)	\$	872,577
Plan Fiduciary Net Position as a Percentage of the Total		
Pension Liability		29.08%
Covered Employee Payroll	\$	139,893
Net Pension Liability as a Percentage of		
Covered-Employee Payroll		623.75%

#### CITY OF PROVIDENCE REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS

June 30, 2014

	2014				
Actuarially determined contribution	\$	61,615			
Contributions in relation to the actuarially					
determined contribution	•	62,140			
Contribution deficiency (excess)	\$	(525)			
Covered-employee payroll	\$	139,893			
Contributions as a percentage or					
covered-employee payroll		44.42%			

#### Notes to Schedule:

Valuation date:

Actuarially determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method:	Entry age
Amortization method:	Level dollar for the 1995 deferral liability and increasing 3.5% per year for the remaining unfunded liability.
Remaining amortization period:	Market value of assets as reported by the City less unrecognized returns in each of the last five years plus the discounted contribution paid by the city in the following year. Unrecognized return is equal to the difference between the actual market return and the expected market return and is recognized over a five-year period, further adjusted, if necessary, to be within 20% of the market value.
Inflation:	3.5%
Salary increases:	3.5% per year before reflecting increases due to longevity compensation.
Investment rate of return:	8.25%, net of pension plan investment and administrative expenses, including inflation.
Cost of living adjustments:	10-year freeze as of January 1, 2013 and 3% thereafter.
Benefit changes:	There have been no changes in benefit provisions since GASB 67/68 implementation
Assumption changes:	The actuarial assumptions used to reflect the assumptions proposed in the Experience Investigation for the Five Year Period Ending June 30, 2011 submitted to the Board on April 2, 2012, with the following exception: The retirement rate for Class B participants is 100% at age 60.

#### CITY OF PROVIDENCE REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS June 30, 2014

2014

Annual money-weighted rate of return, net of investment expense 17.50%

**OTHER SUPPLEMENTARY INFORMATION** 

### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Neighborhood Housing Fund** – is used for Administrative and Program Expenses primarily related to Housing Repair Loan Programs and Downpayment/Closing Assistance Programs. Also income related to Tax Stabilization Agreements.

**Federal Funds Fund** – is used to account for Administrative and Program Expenses and Program Income primarily related to the following federally funded programs: Community Development Block Grant, Emergency Shelter Grant and Housing Opportunities for Persons with Aids.

**PEDC Fund** - is used to account for Administrative and Program Expenses and Program Income primarily related to loans and grants for business start-ups, expansion, and operating costs (Industrial, Commercial and Operating Accounts).

**PRA Fund** – Is used to account for Administrative and Program Expenses and Program Income primarily related to the sale, rent and upkeep of Providence Redevelopment Agency controlled land and buildings. Expenses related to implementation of redevelopment projects.

**Other P&D** – is used to account for Good Faith Deposits – Deposits to secure vacant lots of the PRA until closing. There is also the Lead Fund which is primarily for expenses and income related to federally funded programs that supply loans to homeowners for remediation work, income from federal grants and City Bond dollars.

**Other Special Revenue Funds** – is used to account for various smaller special revenue funds used by the City.

Skating Rink – is used to account for the operations of the Skating Rink.

**WDO** – is used to account for proceeds received from the federal government for workforce development services.

**Capital Proceeds Fund** – is used to account for various smaller operations. It primarily consists of a Trust Fund that has spending stipulations for various City operations, and proceeds received for public safety and seizure.

### **NONMAJOR GOVERNMENTAL FUNDS**

PERMANENT TRUST FUNDS

Other Nonmajor governmental funds are used to account for permanent trust funds.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2014 (in thousands)

	ighborhood Housing	Federal I	Funds	PEDC		PRA	0	ther P & D	Other Specia Revenue Fun		Skating Rink	w	IDO	Capital Proceeds Fund	Go	Other Ionmajor vernmental Funds	T	Totals
ASSETS Cash and cash equivalents Investments Receivables, net:	\$ 1,808	\$	873	\$ 2,359	\$	2,227 9,776	\$	302	\$ 2,38 16		\$ 164 \$	\$	534	\$ 3,301	\$	1,274 \$ 16,337	5	11,924 29,581
Loans Intergovernmental Other	5,798		8,160 884	12,831		16			77:				666	65				26,789 2,345 81
Due from other funds Other assets	343		3,875	2,565		322 504		494	5					13,542		269		21,465 504
Total assets	\$ 7,949	\$	13,792	\$ 17,755	\$	12,845	\$	796	\$ 3,40	0	\$ 164	\$	1,200	\$ 16,908	\$	17,880	5	92,689
LIABILITIES AND FUND BALANCES																		
Warrants and accounts payable Accrued liabilities Uneamed revenue	\$ 10 181 135	\$	1,283 8,117			709	\$	18		2	:	\$	614 77	\$ 37	\$	275 \$	5	3,620 260 8,311
Due to other funds	467		8,117 4,441	12 2,954		1,204		656		2	\$ 103		260	7,791		798		18,836
Total liabilities	 793		13,841	3,171		1,913		674	68	0	103		951	7,828		1,073		31,027
FUND BALANCES (DEFICITS) Nonspendable	5,663			12,819	ı											288		18,770
Restricted Committed Unassigned	1,493		(49)	1,765		10,932		122	2,27 45		61		249	9,080		16,519		33,362 9,530
Total fund balances (deficits)	 7,156		(49)	14,584		10,932		122	2,72	0	61		249	9,080		16,807		61,662
Total liabilities and fund balances (deficits)	\$ 7,949	\$	13,792	\$ 17,755	\$	12,845	\$	796	\$ 3,40	0	\$ 164	\$	1,200	\$ 16,908	\$	17,880 \$	\$	92,689

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#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds June 30, 2014 (in thousands)

	borhood using	Federal Funds	PEDC	PRA	Other P&D	Oth Special R Fun	levenue	Skating Rink	WDO	Capital Proceeds Fund	Other Nonmajor Governmental Funds	Totals
Revenues												
Departmental			\$	8,201		\$	503 \$	568			\$-\$	
Intergovernmental	\$ 27 \$	7,568 \$	13	\$	684		4,831	\$	4,916		99	18,138
Investment and rental income	1		272	1			320		S	69	3,132	3,795
Other	 	55	36	895	97		825		5	72	13	1,993
Total Revenues	 28	7,623	321	9,097	781		6,479	568	4,916	141	3,244	33,198
Expenditures <i>Current:</i>												
Executive, legislative, and judicial							194				887	1,081
Finance										26		26
Public safety							5,200	452	4,667			9,867
Recreation							560 902	452			102	1,012 1,004
Public lands and parks Community development	82	7,400	411	5,687	1,088		902				102	1,004
Debt service	62	7,400	411	5,007	1,000							14,000
Principal		311		2,487								2,798
Interest and other costs		8										8
Capital outlay												
Total expenditures	 82	7,719	411	8,174	1,088		6,856	452	4,667	26	989	30,464
Excess (deficiency) of revenue over expenditures	(54)	(96)	(90)	923	(307)		(377)	116	249	115	2,255	2,734
Other Financing Sources (Uses) Transfers in							360				136	496
Transfers out							(451)			(325)		(1,262)
Loan proceeds							(451)			(325)	(400)	(1,202)
Total other financing sources (uses)	 	·····				-,	(91)			(325)	(350)	(766)
Net change in fund balance (deficit)	(54)	(96)	(90)	923	(307)		(468)	116	249	(210)	1,905	1,968
Fund Balance (deficit), beginning of year	 7,210	47	14,674	10,009	429		3,188	(55)		9,290	14,902	59,694
Fund Balance (deficit), end of year	\$ 7,156 \$	(49) \$	14,584 \$	10,932 \$	122	\$	2,720 \$	61 \$	249 \$	9,080	\$ 16,807 \$	61,662

#### COMBINING BALANCE SHEET BY GRANT ACCOUNT JUNE 30, 2014 (in thousands)

	Federal Grants	Dir	ect Federal Grants	State Grants	-	rants From her Sources	Indirect Costs	Sports Complex	Totals
ASSETS									
Cash and investments	\$ 711	\$	243	\$ 2,971	\$	2,229	\$ 1,922		\$ 8,076
Receivables, net:									
Other governments Other	4,641			8					4,649 -
Due from other funds	104			143		131	152	\$ 195	725
Total assets	\$ 5,456	\$	243	\$ 3,122	\$	2,360	\$ 2,074	\$ 195	\$ 13,450
LIABILITIES AND FUND BALANCES									
LIABILITIES									
Accounts payable	\$ 1,034			\$ 20	\$	1,814			\$ 2,868
Accrued liabilities						7			7
Unearned revenue	18			2,071		494			2,583
Due to other funds	4,122	\$	243	128		14	\$ 1,100		5,607
Due to other governments	 13								13
Total liabilities	 5,187		243	 2,219		2,329	 1,100	\$ -	 11,078
FUND BALANCES (DEFICITS)									
Restricted:	269			903		31	974	195	2,372
Total fund balances (deficits)	 269		-	903		31	974	 195	 2,372
Total liabilities and fund balance (deficits)	\$ 5,456	\$	243	\$ 3,122	\$	2,360	\$ 2,074	\$ 195	\$ 13,450

#### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BY GRANT FUND JUNE 30, 2014 (in thousands)

	Federal	Direct Fede	ral	State	Grants From	Indirect		Sports	
	Grants	Grants		Grants	Other Sources	s Costs	(	Complex	Totals
REVENUES:									
Federal and state governments	\$ 40,263		\$	407				\$	
Miscellaneous					\$ _ 293		\$	91	384
Total revenues	 40,263	\$	-	407	293	3 \$	-	91	41,054
EXPENDITURES:									
Personnel services	16,601			(92)	8	3			16,517
Employee benefits	7,470			(7)	(	)			7,463
Other supplies									-
Equipment	1,260			281	47	7			1,588
Miscellaneous services	10,378			133	32	2			10,543
Other services	678				171	1		48	897
Pupil transportation	222			50	2	2			274
Repairs	2								2
Office supplies	2,176			23	34	1			2,233
Education supplies	3			26					29
Textbooks	24								24
Total expenditures	 38,814		-	414	294	1	-	48	39,570
OTHER FINANCING SOURCES (USES)									
Transfer to other funds	(1,449)					(1,	100)		(2,549)
Transfer from other funds	( ), ,						449 <sup>´</sup>		1,449
Total other financing sources (uses)	 (1,449)		-	-		-	349		(1,100)
Net change in fund balances (deficit)	-		-	(7)	(*	1) :	349	43	384
Fund balance, beginning of year	 269			910	32	2	625	152	1,988
Fund balance (deficit), end of year	\$ 269	\$	- \$	903	\$ 3 <sup>.</sup>	1\$	974 \$	195 \$	2,372

## **AGENCY FUNDS**

Agency funds are used to account for assets held by the government as an agent for others.

### Statement of Changes in Assets and Liabilities For the Year Ended June 30, 2014 (in thousands)

		Balance June 30, 2013		Additions	Deletions	Balance June 30, 2014
AGENCY FUND	( <u></u>		-			
Assets						
Cash and cash equivalents	\$	1,979	\$	1,317	\$ 2,015	\$ 1,281
Other receivables		58			44	14
Total Assets	\$	2,037	\$	1,317	\$ 2,059	\$ 1,295
Liabilities						
Other payables	\$	1,937			\$ 1,287	\$ 650
Due to student group		100	\$	545		645
Total Liabilities	\$	2,037	\$	545	\$ 1,287	\$ 1,295

**CAPITAL ASSETS** 

#### City of Providence

#### Capital Assets Used in the Operation of Governmental Funds For the Year Ended June 30, 2014 (in thousands)

Governmental funds capital assets, net of related

accumulated depreciation	
Land	\$ 46,767
Improvements other than buildings	45,426
Buildings and improvements	123,007
Buildings - leases	338,734
Infrastructure	103,693
Machinery and equipment	20,106
Construction in progress - City	425
Construction in progress - PPBA	22,104
	\$ 700,262
Investments in governmental funds capital assets:	
Assets put into service as of June 30, 2014	\$ 700,262

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## STATISTICAL SECTION

This part of the City of Providence, Rhode Island's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### Contents:

#### Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

#### Debt Capacity

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within the government's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

#### Schedule 1 Net Position By Component Last Ten Fiscal Years\* (accrual basis of accounting) (in thousands)

				•								
						Fisca	l Yea	ur			 	
		2005	 2006	2007	2008	2009		2010	2011	2012	2013	2014
Governmental activities:	-											
Invested in capital assets, net of related debt	\$	34,042	\$ 22,435	\$ 51,350	\$ 80,301	\$ 102,250	\$	122,820	\$ 127,340	\$ 122,997	\$ 117,449	\$ 199,002
Unrestricted		(4,820)	11,285	765	(29,054)	 (63,215)		(143,890)	(233,086)	(261,508)	(263,762)	 (341,989)
Total governmental activities												
net assets	\$	29,222	\$ 33,720	\$ 52,115	\$ 51,247	\$ 39,035	\$	(21,070)	\$ (105,746)	\$ (138,511)	\$ (146,313)	\$ (142,987)
Business-type activities:												
Invested in capital assets, net of related debt	\$	147,543	\$ 157,507	\$ 165,284	\$ 143,479	\$ 159,670	\$	179,800	\$ 201,281	\$ 213,758	\$ 217,210	\$ 225,544
Restricted		16,193	17,515	19,470	54,745	44,280		31,037	18,809	20,943	35,112	36,627
Unrestricted		(888)	7,431	8,178	8,465	6,622		3,503	11,661	10,986	6,403	6,676
Total business-type activities				 ····· ·								
net assets	\$	162,848	\$ 182,453	\$ 192,932	\$ 206,689	\$ 210,572	\$	214,340	\$ 231,751	\$ 245,687	\$ 258,725	\$ 268,847
Primary government:												
Invested in capital assets, net of related debt	\$	181,585	\$ 179,942	\$ 216,634	\$ 223,780	\$ 261,920	\$	302,620	\$ 328,621	\$ 336,755	\$ 334,659	\$ 424,546
Restricted		16,193	17,515	19,470	54,745	44,280		31,037	18,809	20,943	35,112	36,627
Unrestricted		(5,708)	18,716	8,943	(20,589)	(56,593)		(140,387)	(221,425)	(250,522)	(257,359)	(335,313)
Total primary government			· · · · ·									
net assets	\$	192,070	\$ 216,173	\$ 245,047	\$ 257,936	\$ 249,607	\$	193,270	\$ 126,005	\$ 107,176	\$ 112,412	\$ 125,860

#### Schedule 2 Changes In Net Position Last Ten Fiscal Years\* (accrual basis of accounting) (in thousands)

			(in tho	usands)						1
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
		2000	2007	2000	2007	2010		2012	2010	
xpenses:										
Governmental activities:										
Executive, legislative, and judicial	\$ 15,514	\$ 15,552	\$ 22,761	\$ 19,352	\$ 32,624	\$ 42,202	\$ 40,382	\$ 51,677	\$ 36,944	\$ 36,030
Finance	38,517	32,655	106,740	119,373	111,908	59,345	58,740	57,819	58,462	49,26
Public safety	152,354	170,273	110,246	111,183	106,243	182,787	178,374	157,676	170,854	169,74
Building inspection	4,578	5,455	2,495	2,717	2,946	4,806	4,636	4,126	4,264	4,38
Public works	28,223	30,275	21,992	18,384	17,079	23,030	28,451	25,754	15,752	23,96
Recreation	3,341	3,933	2,939	3,089	2,771	3,285	1,593	1,644	1,876	2,13
Public land and parks	22,484	23,992	17,535	17,249	5,523	21,069	24,572	19,437	21,941	20,82
Education	361,220	373,591	380,730	387,624	377,736	381,096	388,612	379,768	395,215	402,53
Community development	16,758	21,175	23,432	20,811	26,110	31,150	21,467	18,687	24,297	18,90
Interest on long-term debt	26,134	21,863	18,639	17,056	27,360	27,389	26,699	32,365	26,817	19,98
Total governmental activities expenses	669,123	698,764	707,509	716,838	710,300	776,159	773,526	748,953	756,422	747,76
Business-type activities:	0.020	0.214	11 700	14.000	17 000	17.000	10.040	10.002	10 206	10.22
PPBA	9,929	9,314	11,790	14,900	17,222	17,696	18,949	19,992	19,396	19,32
Water Supply Board	42,421	43,661	46,105	47,610	50,381	52,303	47,483	50,461	52,553	56,27
Civic Center	9,106	2,241					10.007		14 400	
Non-major School lunch program					12,044	12,194	12,836	13,908	14,422	15,44
Total business-type activities expenses	61,456	55,216	57,895	62,510	79,647	82,193	79,268	84,361	86,371	91,04
Total primary government expenses	730,579	753,980	765,404	779,348	789,947	858,352	852,794	833,314	842,793	838,80
rogram revenue:										
Governmental activities:										
Charges for services:										
Executive, legislative, and judicial	224	234	788	265	241	222	203	232	222	19
Finance	22,216	24,526	34,717	18,779	16,928	42,926	51,412	63,264	68,955	67,59
Public safety	19,412	16,336	14,831	20,867	22,222	19,515	16,252	11,384	11,776	12,05
Building inspection	4,660	4,817	6,379	4,993	4,240	3,599	3,405	4,112	4,503	4,03
Public works	258	244	2,259	202	213	219	132	193	229	51
Recreation	238	244 90	418	361	416	21)	226	206	211	19
	1,271	1,216	418	410	410	311	581	136	211	32
Public land and parks				1,621		11,691	11,704	12,558	12,174	12,59
Education	1,931 2,054	2,802	1,526 7,233	8,397	8,309 8,982	375	88	12,558	12,174	12,39
Community development	2,034	125	1,235	8,397	8,982	313	00	10	-	-
Operating grants and contributions:	10.6									
Executive, legislative, and judicial	136	142	1							
Finance	269	683	61							_
Public safety	1,696	3,039	2,702	4,924	7,348	3,084	2,200	3,183	183	5
Public works	3,044	3,171	-							
Recreation	570	599	703	743	329	349	296	261	442	39
Public land and parks	-	-	4,679	4,714	177					
Education	248,927	252,043	248,239	248,949	235,234	238,267	243,134	225,661	247,624	252,22
Community development	17,361	25,502	15,472	13,758	11,943	14,645	15,856	12,518	13,005	8,29
Capital grants and contributions:										
Finance										
	13,115	15,199	15,039	13,908	15,872					
Education	15,115	15,177	10,000	10,000	10,012					
Education Total governmental activities	15,115	15,177	10,007	10,000	10,072					

#### Schedule 2 Changes In Net Position, Continued Last Ten Fiscal Years\* (accrual basis of accounting) (in thousands)

			(in t	housands)						
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Program revenue:										
Business-type activities:										
Charges for services:										
PPBA	8,197	7,825	10,988	15,712	9,835	16,362	18,548	20,996	20,020	19,652
Water Supply Board	48,807	52,432	52,749	56,032	59,575	54,976	64,017	61,726	61,070	62,872
Civic Center	5,581	1,824	-	-	-	-	-	-	-	-
Non-major School lunch program	-				12,040	12,446	12,986	14,548	15,124	15,414
Capital grants and contributions:	1,464									
Water Supply Board	,	1,309	1,613	898	775	773	510	200	2,100	3,304
Total business-type activities		· · · ·					1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.			
program revenues	64,049	63,390	65,350	72,642	82,225	84,557	96,061	97,470	98,314	101,242
Total primary government program										
revenues	401,284	414,158	424,401	415,533	415,117	419,991	441,550	431,188	457,902	459,712
Jet (expense) revenue:										
Governmental activities	(331,888)	(347,996)	(348,458)	(373,947)	(377,408)	(440,725)	(428,037)	(415,235)	(396,834)	(389,295
Business-type activities	2,593	8,174	7,455	10,132	2,578	2,364	16,793	13,109	11,943	10,201
Total primary government net expense	(329,295)	(339,822)	(341,003)	(363,815)	(374,830)	(438,361)	(411,244)	(402,126)	(384,891)	(379,094)
General revenues and other changes in net assets	· ·									
Governmental activities:	3.									
Property taxes	258,213	260,629	257,776	272,366	284,775	289,837	286,998	320,591	325,960	331,133
Payments in lieu of taxes	17,656	26,879	20,124	19,575	19,680	19,103	23,115	23,461	25,645	27,110
Grants and contributions not restricted to	17,050	20,079	20,124	(),575	17,000	19,105	20,110	20,101	20,010	
specific programs	45,781	49,546	51,967	42,787	38,048	40,070	25,619	21,473	19,296	18,158
Investment income	4,465	8,033	19,779	19,905	1,230	252	153	100	84	1
	(31)	3,563	19,779	409	1,250	252	100	100		-
Gain (loss) on disposal Miscellaneous	(31)	5,503 696	17,207	18,037	21,525	31,358	17,473	16,846	18,290	18,871
	(245)	090	17,207	18,057	21,525	51,550	17,475	10,010	(243)	
Transfers Sale of building and land	(243)	3,148	_						(1.0)	
0	326,621	352,494	366,853	373,079	365,258	380,620	353,358	382,471	389,032	395,273
Total governmental activities		552,494	500,655	373,079	303,238	380,020			505,002	
Business-type activities:	1 (20	2 227	2 02 4	3,625	1,243	1,404	618	827	852	662
Investment earnings	1,670	2,227	3,024	3,025	1,243	1,404	010	041	832 243	002
Transfers	245	-	-						240	-
Special items:		0.004								
Sale of building and land	-	9,204		2 (25	1.242	1.404	618	-827	1,095	662
Total business-type activities	1,915	11,431	3,024	3,625	1,243	1,404	018	- 627	1,095	002
Total primary government	328,536	363,925	369,877	376,704	366,501	382,024	353,976	383,298	390,127	395,935
Changes in net assets:										
Governmental activities	(5,267)	4,498	18,395	(868)	(12,150)	(60,105)	(74,679)	(32,764)	(7,802)	5,978
Business-type activities	4,508	19,605	10,479	13,757	3,821	3,768	17,411	13,936	13,038	10,863
¥ 1	\$ (759)	\$ 24,103	\$ 28,874	\$ 12,889	\$ (8,329)	\$ (56,337)	\$ (57,268)	\$ (18,828)	\$ 5,236	\$ 16,841

#### Schedule 3 Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (in thousands)

						F	iscal Year				
	 2005	 2006	 2007	2008	2009		2010	2011	2012	 2013	2014
General Fund:											
Designated for future uses	\$ 401	\$ 433	\$ 550	\$ -	\$ -	\$	1,378	\$ -	\$ -	\$ -	\$ -
Unreserved/ Unassigned	 16,706	19,251	 21,614	22,361	17,361		2,080	 3,725	(11,399)	(9,827)	(8,672)
<b>Total General Fund</b>	\$ 17,107	\$ 19,684	\$ 22,164	\$ 22,361	\$ 17,361	\$	3,458	\$ 3,725	\$ (11,399)	\$ (9,827)	\$ (8,672)
All Other Governmental Funds:											
Nonspendable								\$ 16,428	\$ 19,818	\$ 19,932	\$ 18,770
Restricted								36,253	35,103	71,066	51,378
Committed								12,194	9,275	10,268	9,530
Unassigned								3,686	(262)	(18)	-
Reserved	\$ 11,758	\$ 10,885	\$ 10,157	\$ 11,729	\$ 14,183	\$	15,882				
Unreserved:											
Designated for future uses	11,146	11,146	16,026	18,045	16,754						
Special Revenue	-	-	-	-	-		9,311				
Undesignated:											
Capital Projects	24,930	23,541	14,513	7,394	9,807		7,081				
Special Revenue	57,228	95,918	76,976	57,678	42,400		20,041				
Permanent Trust	 -	-	18,223	14,932	 11,821		12,794				
Total all other government											
funds	\$ 105,062	\$ 141,490	\$ 135,895	\$ 109,778	\$ 94,965	\$	65,109	\$ 68,561	\$ 63,934	\$ 101,248	\$ 79,678

#### Schedule 4 Changes In Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (in thousands)

							Fis	cal Yea	n.				
	2005	i	2006	2007		2008	 2009		2010	 2011	2012	 2013	 2014
Revenues:													
Taxes		70,302 \$			.422 \$		\$	\$		\$ 290,704 \$	314,355	\$ 324,058	\$ <b>330,4</b> 49
Departmental revenue	3	2,911	33,877	67	,352	64,136	73,545		65,786	73,025	95,336	92,683	88,042
Federal and state grants and													
reimbursements	32	9,141	345,627	338	,863	334,533	298,742		302,272	305,814	285,120	306,195	306,232
Investment and rental income	1	5,628	21,305	19	,779	21,201	16,254		19,742	4,829	1,454	3,297	4,358
Fines and forfeitures		5.597	5,486	4	307	7,241	7,464		7,663	8,143	7,341	6,030	6,066
State Fiscal Stabilization Funds							10,209		13,246	4,406	1,437	-	-
Other		3,772	4,267	17	.207	15,628	15,491		11,867	12,796	15,492	15,076	14,514
Total revenues		57,351	696,528		.930	716,695	 705,336		710,934	 699,717	720,535	 747,339	 749,661
Total revenues		1,001	070,020	120		110.070	 102,220						
Expenditures:													
Current:													
Executive, legislative, and judicial	1	1.074	12,995	s	,852	10,264	11,100		14,239	12.695	15,364	11,649	11,090
Finance	11	9,565	124,814	106	,674	112,142	103,361		43,447	39,526	49,661	50,743	44,540
Public safety		5,110	108,146		.111	109,197	103,795		166.254	165,909	151,655	153,492	161,866
Building inspection		2,521	2,600		.462	2,686	2,838		4,391	4,308	3,901	3,931	4,096
Public works		2,866	13,919		,423	14,331	15,650		19.064	21,806	26,179	18,963	18.852
Recreation		2,470	2.939		.909	2,992	2,656		2,902	1,470	1,532	1,750	2,004
			16,211			14,884	14,582		19,138	21,716	21,034	20,458	21,415
Public lands and parks		14,446	10,211		.718				9,262	9,767	10,185	20,438	9,203
Other departments		-	-		742	5,394	5,947						
Grants		•	-		.331	4,148	4,086		4,529	4,185	4,297	4,231	4,233
Education		15,255	366,910		793	385,721	380,577		383,636	378,572	362,649	382,618	388,489
Community development	1	18,942	21,145	19	.101	16,663	22,024		26,621	17,282	14,390	20,066	14,668
Noncurrent:													
Capital outlays		5.709	6,279	15	.627	14,520	7,903		2,856	10,782	2,587	4,638	23,341
Debt service principal payments	1	1,915	10,000	32	,267	35,051	36,929		46,653	41,158	43 <b>,066</b>	42,844	45,161
Debt service interest and other payments	1	19,061	14,128	18	.978	14,622	20,591		26,201	28,706	32,427	26,669	21,118
Total expenditures	65	58,934	700,086	739	.988	742,615	732,039		769,193	757,882	738,927	749,929	770,076
Excess of revenues (under)													
expenditures		(1,583)	(3,558)	(1)	.058)	(25,920)	(26,703)		(58,259)	(58,165)	(18,392)	(2,590)	 (20,415)
Other financing sources (uses):													
Capital leases issued		7,435	9,145	-	547	-	6,952		14,500			-	-
Capital notes issued		-	9,081			_	-		1,000				-
		-	9,001							87,584	2,366	39,345	
Bond proceeds	0	11.980)	(28,244)	~	(514)					(29,425)	2,000	29,2,22	
Payment to refunding bonds escrow agent			· · · /	(25	,514)	•	-		-	(20,425)		2,125	
Premium on bond issued		3,013	778		-	-	-		-	-		250	-
Loan proceeds												200	-
Proceeds from sale of real estate		-	6,440		-	-	-		-				
Transfers in		12,305	138,153		458	156,231	145,201		165,765	139,461	133,903	129,707	1 <b>29,617</b>
Transfers out		12,550)	(138,270)		,458)	(156,231)	(145,201)		(165,765)	(139,461)	(133,903)	(129,950)	(129,617)
Proceeds on refunding bonds issued	<u> </u>	14,960	28,675	25	,910	-	-		-	•	-	-	 
Total other financing sources													
(uses)		13,183	25,758	2	.943	-	 6,952		14,500	58,159	2,366	41,477	
0													
Special Items			16 905							_			-
Proceeds from sale		-	16,805		-	-				 	-		 
Net changes in fund balance	\$	11.600	<u>\$ 39,005</u>	\$ (3	.115) \$	(25,920)	\$ (19,751)	\$	(43,759)	\$ (6) <b>S</b>	(16,026)	\$ 38,887	\$ (20,415)
Debt service as a percentage of noncapital													
													8.99

Schedule 5 Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (unaudited) (in thousands)

Tax Year	Real Estate	Tangible Taxes	Excise Taxes	Total
2005	203,258	28,378	17,131	248,767
2006	209,251	28,154	17,768	255,173
2007	211,732	28,440	15,685	255,857
2008	226,176	26,087	16,564	268,827
2009	231,186	30,080	16,963	278,229
2010	234,687	34,262	15,559	284,508
2011	234,519	34,032	16,221	284,772
2012	239,855	35,437	24,280	299,572
2013	248,593	35,185	25,939	309,717
2014	251,201	39,006	26,599	316,806
Change			55 20/	27.49/
2005-2014	23.6%	37.5%	55.3%	27.4%

Source: City records.

Schedule 6 Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years *(in thousands)* 

(unaudited)

Fiscal Year	 Real Property	Tangible Personal Property	 Motor Vehicle	Exemptions	Total Taxable Assessed Value	Percent Growth	 tal Direct ax Rate	 Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2005	\$ 9,484,121	\$ 638,720	\$ 222,344	\$ (3,055,179)	\$ 7,290,006	21.74%	\$ 34.75	\$ 8,570,428	85.06%
2006	\$ 9,496,709	\$ 636,126	\$ 241,061	\$ (3,139,525)	\$ 7,234,371	-0.76%	\$ 35.36	\$ 8,818,102	82.04%
2007	\$ 9,651,377	\$ 657,840	\$ 599,020	\$ (3,593,637)	\$ 7,314,600	1.11%	\$ 35.17	\$ 8,511,287	85.94%
2008	\$ 13,721,337	\$ 631,015	\$ 638,107	\$ (4,781,679)	\$ 10,208,780	39.57%	\$ 26.62	\$ 10,295,260	99.16%
2009	\$ 13,664,004	\$ 746,260	\$ 658,076	\$ (4,838,398)	\$ 10,229,942	0.21%	\$ 25.53	\$ 10,316,601	99.16%
2010	\$ 13,657,654	\$ 830,243	\$ 610,997	\$ (4,838,398)	\$ 10,260,496	0.30%	\$ 28.87	\$ 10,347,414	99.16%
2011	\$ 10,358,912	\$ 926,252	\$ 616,722	\$ (2,858,134)	\$ 9,043,752	-11.86%	\$ 35.37	\$ 9,120,363	99.16%
2012	\$ 10,346,045	\$ 850,314	\$ 644,247	\$ (2,960,325)	\$ 8,880,281	-1.81%	\$ 36.28	\$ 8,955,507	99.16%
2013	\$ 9,290,516	\$ 969,783	\$ 701,908	\$ (243,985)	\$ 10,718,222	20.70%	\$ 34.14	\$ 10,809,018	99.16%
2014	\$ 9,309,946	\$ 1,054,906	\$ 702,310	\$ 295,059	\$ 10,775,044	0.53%	\$ 34.62	\$ 10,891,457	98.41%

#### Source: City Records

		Weighted	Aver	age Rate Calc	ula	<u>tion</u>		
	Tot. R	Æ	\$	9,309,946				
	Tangit	ole		1,054,906				
	Excise			702,310				
	Tot. A	ssesment	\$	11,067,162				
			%	of Assesment		Tax Rate	<u>Tc</u>	t.Direct Rate
Tot. Res. R/E	\$	6,845,218		62%	\$	31.89	\$	19.72
Comm. R/E	\$	2,464,728		22%	\$	36.75		8.18
Tangible	\$	1,054,906		10%	\$	55.80		5.32
Excise	\$	702,310		6%	\$	60.00		3.81
				1.00			\$	37.04

### Schedule 7 Principal Property Taxpayers Current Year and Ten Years Ago *(unaudited)*

		20	14		200:	; ··		
				Percentage				Percentage
				of Total				of Total
				Taxes				City
				Percentage		Taxable		Taxable
		Taxable		of Total		Assessed		Assessed
Taxpayer	As	sessed Value	Rank	Taxes	Taxpayer	Value	Rank	Value
Narragansett Electric Company	\$	57,432,800	1	4.79596%	Narragansett Electric Co	163,834,024	1	1.54%
Westminster Partners LLC		58,470,700	2	0.97705%	Fleet Center Associates	87,946,400	2	0.82%
OMNI Rhode Island LLC		72,362,700	3	0.89095%	Capital Properties Inc	63,433,308	3	0.59%
Capital Properties Inc		65,179,336	4	0.76140%	RI Hospital Trust Natl Bank	36,440,000	4	0.34%
One Financial Holdings LLC		50,693,500	5	0.72578%	Blue Cross And Blue Shield Of Rhode Is	32,238,937	5	0.30%
One Citizens Plaza Holdings LLC		40,694,800	6	0.53117%	Textron Realty Corporation	31,233,600	6	0.29%
Textron Realty Corporation		41,539,000	7	0.47316%	Providence Gas Company	30,558,889	7	0.29%
Athena Providence Place		45,339,800	8	0.44168%	The Providence Journal Company	40,493,693	8	0.38%
Motiva Enterprises LLC		27,056,800	9	0.43338%	Laurelmead Cooperative	28,497,051	9	0.27%
Regency Plaza		39,376,800	10	0.42147%	Providence Realty Associates LP	27,895,600	10	0.26%
High Rock Westminster Street		29,686,200	11	0.41434%	Avalon Properties Inc	24,793,041	11	0.23%
10 Memorial Boulevard Owner LLC		29,931,973	12	0.34711%	Edward E Zuker (trstee)	24,003,398	12	0.23%
Avalon Properties Inc		31,984,300	13	0.34677%	One Twenty One South Main Street Llc	19,997,501	13	0.19%
Laurelmead Cooperative		32,092,310	14	0.33918%	Alpine Realty Providence LLC	18,929,800	14	0.18%
CJUFIII MJH Providence LLC		25,665,600	15	0.32181%	Home Depot Usa Inc	17,471,085	15	0.16%
ARC Hospitality Providence LLC		24,653,000	16	0.29240%	One Financial Center Plaza LLC	16,843,706	16	0.16%
AG-FINCOV Biltmore Owner LLC		21,905,100	17	0.28935%	Historic Hotel Partners Of Prov Lp	16,799,701	17	0.16%
261, LLC		26,356,626	18	0.27956%	Jefferson At Providence Place Apartment	16,769,568	18	0.16%
380 Westminster Street LLC		18,872,400	19	0.20057%	Foundry Parcel Fifteen Associates Llc	16,633,400	19	0.16%
One Financial Center Plaza LLC		18,660,500	20	0.19872%	Elizabeth T Corson Westminster Trust	15,641,892	20	0.15%
Total	\$	757,954,245		13.48%		5 730,454,592		6.85%

Source: City Records

total levy for 2014 tax roll \$346,472,563.72 total levy for 2004 tax roll \$256,688,743.04

### Schedule 8 Property Tax Levies And Collections Last Ten Fiscal Years *(unaudited)*

		Collected Wi Fiscal Year of			Total Collection	ns to Date
Fiscal Year Ended June 30:	Taxes Levied for the Tax Year	 Amount	Percentage of Levy	Collections in Subsequent Years	 Amount	Percentage of Levy
2005 \$	256,688,743	\$ 240,140,679	93.55%	\$ 8,669,275	\$ 248,809,954	96.93%
2006 \$	259,979,819	\$ 243,165,192	93.53%	\$ 10,031,655	\$ 253,196,847	97.39%
2007 \$	261,951,088	\$ 246,952,069	94.27%	\$ 9,822,963	\$ 256,775,032	98.02%
2008 \$	275,853,725	\$ 255,874,916	92.76%	\$ 13,124,276	\$ 268,999,192	97.52%
2009 \$	287,281,144	\$ 269,559,441	93,83%	\$ 11,230,416	\$ 280,789,857	97.74%
2010 \$	294,186,862	\$ 276,463,184	93.98%	\$ 9,986,307	\$ 286,449,491	97.37%
2011 \$	307,014,942	\$ 277,131,464	90.27%	\$ 7,621,693	\$ 284,753,157	92.75%
2012 \$	324,460,407	\$ 299,707,126	92.37%	\$ 9,431,294	\$ 309,138,420	95.28%
2013 \$	332,768,119	\$ 310,510,342	93.31%	\$ 14,879,354	\$ 325,389,696	97.78%
2014 \$	340,814,523	\$ 317,730,599	93.23%	\$ -	\$ 317,730,599	93.23%

Source: City Tax Collector Records

#### Schedule 9 Ratios of Net General Bonded Debt Outstanding by Type Last Ten Fiscal Years (unaudited) (in thousands)

				Governn	nental Activities				Busi	ness-Type Activi	ties				
Fiscal Year	General Obligation Bonds	Revenue Bonds	Special Obligation Tax Increment	PPBA Debt	Capital Notes and Leases	Notes Payable	Net Bond Premium	Deferred Items from Financing	Line of Credit	Revenue Bonds	Capital Leases	Total Primary Government	Percentage of Personal Income	Net Debt Per Capita	Net General Obligation Bonds to Estimated Actual Value
2005	127,250	67,315	27,675	182,930	50,987	4,974	-	(8,099)	1,104	22,437	5,009	481,582	**	719	1.48%
2006	119,215	66,500	28,285	173,474	59,994	4,215	-	(3,477)	385	18,070	3,865	470,526	**	674	1.35%
2007	112,845	64,525	26,260	222,415	58,453	3,434	-	(4,610)	300	11,879	2,950	498,451	**	638	1.33%
2008	105,075	62,445	23,755	361,011	49,300	2,546	-	(5,184)	-	45,043	2,000	645,991	**	1731	0.86%
2009	96,735	60,295	21,150	358,750	47,628	2,336	-	(4,666)	-	43,573	990	626,791	**	542	0.80%
2010	88,260	58,080	18,435	360,663	52,286	798	-	(4,184)	-	55,299	-	633,821	**	495	0,73%
2011	80,935	73,140	15,575	411,617	45,433	585	-	(3,792)	-	53,010	-	676,503	**	4826	0.67%
2012	73,815	68,860	12,585	388,487	39,554	2,776	1,906	(3,284)	-	52,489	-	637,188	**	**	0.61%
2013	105,661	65,934	9,450	363,919	35,127	2,777	1,788	(722)	-	78,087	-	662,021	**	**	0.88%
2014	99,501	59,799	6,170	333,344	30,506	2,474	6,276	(363)	-	74,269	-	611,976	**	**	0.83%

Note: Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.

\* Amounts were included in general obligation bonds.

\*\* Information not available.

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## Schedule 10 Direct Governmental Activities Debt For the Year Ended June 30, 2014 *(unaudited) (in thousands)*

Governmental Unit	Ou	Debt tstanding
General obligation debt:		
General obligation bonds	\$	99,501
Revenue bonds		59,799
Special obligation tax increment		6,170
Notes payable		2,474
Capital leases		9,663
Capital notes		20,843
PPBA debt-City		333,343
PPBA net bond premium		6,276
Deferred items from refunding	· · · · ·	(363)
Total direct debt	\$	537,706

Note: The City of Providence is not subject to the debt of overlapping governments.

Schedule 11 Legal Debt Margin Information For the Year Ended June 30, 2014 *(unaudited) (in thousands)* 

#### Legal Debt Margin Calculation for Fiscal Year 2014

Taxable Property	\$	10,785,712
Debt limit (3% of taxable property)		323,251
Debt applicable to limit:	1	
General obligaton bonds		99,500
Less: debt not subject to 3% limit		60,435
Total net debt applicable to limit		39,065
Legal debt margin	\$	284,186

	S	Schedule 12			
	Legal Deb	t Margin Inforr	nation		
Last Te	en Fiscal Years	and Current Y	ear Computation	on	
	(	(unaudited)			
	(ir	1 thousands)			. <u></u>
	Last To	Legal Deb Last Ten Fiscal Years		Legal Debt Margin Information Last Ten Fiscal Years and Current Year Computation (unaudited)	Legal Debt Margin Information Last Ten Fiscal Years and Current Year Computation (unaudited)

	2005	2006	2007	2008	2009	2010	2011	. 2012	2013	2014
Debt limit	\$ 206,500	\$ 210,700	\$ 219,400	\$ 294,163	\$ 306,899	\$ 309,438	\$ 266,408	\$ 273,279	\$ 321,547	\$ 323,251
Total net debt applicable to limit	27,500	23,400	19,400	16,247	13,078	9,914	6,750	4,340	41,235	39,065
Legal debt margin	179,000	187,300	200,000	277,916	293,821	299,524	259,658	268,939	280,312	284,186
Total net debt applicable to the limit as a percentage of debt limit	15%	<u> </u>	<u> </u>	6%	<u>6                                    </u>	<u>6 3%</u>	3%	<u> </u>	15%	14%
Debt outstanding issued outside the 3% debt limit*	\$ 99,800	\$ 95,700	\$ 93,400	\$ 88,828	\$ 83,657	<u>\$</u> 78,346	\$ 74,185	\$ 69,475	\$ 65,950	\$ 60,435

\* The State of Rhode Island General Assembly has, by Special Act, permitted the City to incur indebtedness outside the 3% debt limit. This amount excludes water and sewer bonds that are deemed self-supporting.

### Schedule 13 Pledged-Revenue Coverage Last Ten Fiscal Years *(unaudited) (in thousands)*

Water Supply Board								R	edevelopment	Revenue Bond	ls
Fiscal	Utility Service	Less Operating	Net Available	Debt S	Service		Fiscal		Debt S	ervice	
Year	Charges	Expenses	Revenue	Principal	Interest	Coverage	Year	Collections	Principal	Interest	Coverag
2005	48,807	40,871	7,936	516	207	11.00	2005	6,858	*	-	-
2006	52,432	42,446	9,986	509	183	14.43	2006	-	*	-	-
2007	52,749	45,181	7,568	537	158	10.89	2007	-	*	-	-
2008	56,032	46,410	9,622	561	131	13.90	2008	-	*	-	-
2009	59,575	48,796	10,779	590	102	15,58	2009	-	*	-	-
2010	54,976	50,845	4,131	618	71	6.00	2010	-	*	-	-
2011	64,017	46,054	17,963	61	24	211.33	2011	-	*	-	-
2012	61,726	49,212	12,514	115	41	80.22	2012	-	*	-	-
2013	61,070	50,305	10,765	na	na	na	2013	-	*	-	
2014	62,872	54,394	8,478	na	na	na	2014	•	*	-	

	Civic Center Bonds							Authority Revenue								
Fiscal		Operating	Net Available	Debt S	ervice		Fiscal		Debt S	ervice						
Year	Charges	Expenses	Revenues	Principal	Interest	Coverage	Year	Collections	Principal	Interest	Coverage					
2005	4,885	8,949	(4,064)	235	151	(10.4)	2005	8,197	9,838	9,189	0.43					
2006	1,824	2,241	(417)	***	-	-	2006	7,825	10,516	8,713	0.41					
2007	-	-	-	***	-	-	2007	10,988	11,058	9,829	0.53					
2008	-	-	-	***	-	-	2008	15,712	27,874	13,124	0.38					
2009	-	-	-	***	-	-	2009	9,835	15,261	16,675	0.31					
2010	-	-	-	***	-	-	2010	16,362	20,407	16,715	0.44					
2011	-	-	-	***	-	-	2011	18,548	25,491	17,429	0.43					
2012		-	-	***	-	-	2012	20,966	23,130	19,607	0.49					
2013	-	-	-	***	-	-	2013	20,020	24,568	18,368	0.47					
2014	-	-	-	***	-	-	2014	19,652	25,663	17,486	0.46					

Providence Public Building

\* Bond was fully refunded in 2005.

\*\* Not available.

\*\*\* Note: The Civic Center Authority was sold on December 5, 2005.

## Schedule 14 Demographic and Economic Statistics Last Ten Fiscal Years *(unaudited)*

Fiscal Year								
Ended		Personal		er Capita	Median	School	Unemployment(*)	
June 30	Population***	Income	In	come****	Age***	Enrollment**	Rate	
2005	176,862	(1)	\$	21,978	30.4	25,615	6.3%	
2006	176,862	(1)		(1)	30.4	25,190	6.9%	
2007	176,862	(1)		(1)	30.4	24,494	6.1%	
2008	178,400	(1)	\$	26,867	28.1	24,494	10.5%	
2009	178,400	(1)	\$	26,867	28.1	23,710	13.1%	
2010	178,400	(1)	\$	26,867	28.2	23,710	11.7%	
2011	178,400	(1)	\$	26,867	28.2	23,500	10.9%	
2012	178,042	(1)	\$	20,735	28.5	23,520	12,9%	
2013	178,042	(1)	\$	19,489	28.5	23,872	11.1%	
2014	178,432	(1)	\$	21,512	28.7	23,827	9.9%	

<sup>(1)</sup> Unavailable

\* Source: Rhode Island Department of Labor and Training

\*\* RI Department of Education

\*\*\* Source: U.S. Bureau of the Census

\*\*\*\* Source U.S. Bureau of Economic Analysis

### Schedule 15 Principal Employers 2013 and 2004 *(unaudited)*

		2013*	×		2004	
			Percentage of Total City			Percentage of Total City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Brown University	4,600	1	4.30%	3,251	2	2.78%
Rhode Island Hospital	4,200	2	3.93%	6,063	1	5.19%
Life Span (Mgmt, Svcs. including Miriam Mgmt Svcs.)	1,990	3	1,86%			
Women & Infants Hospital	1,800	4	1.68%	2,800	4	2.40%
Roger Williams Medical Center	1,470	5	1.38%	1,340	6	1.15%
The Miriam Hospital	1,263	6	1.18%	2,161	5	1.85%
Belo Corp/Providence Journal	870	7	0.81%	964	11	0.82%
Mars 2000	850	8	0.80%			
Providence College	799	9	0.75%			
AAA Southern New England	700	10	0.66%			
Johnson & Wales University	700	11	0.66%	1,200	8	1.03%
Butler Hospital	699	12	0.65%	800	16	0.68%
H. Carr & Sons Inc.	500	13	0.47%			
National Grid	450	14	0.42%	1,304	10	1.12%
Employment 2000	400	15	0.37%			
Verizon Wireless	400	16	0.37%			
Gilbane Building Co.	400	17	0.37%			
Wal-mart Stores	350	18	0.33%			
Jewel Case Corp.	300	19	0.28%			
Nordstrom Inc.	300	20	0.28%			

\* most recent information available

Sources: Commerce RI, (f/k/a Rhode Island Economic Development Corp.)

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#### Schedule 16 Full-Time Equivalent Employees By Functional Program Last Ten Fiscal Years *(unaudited)*

	Full-Time Equivalent Employees as of June 30										
	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005	
Functions/Program											
Executive, Legislative, Judicial and Finance:											
City Council	15	15	15	15	15	15	15	15	15	15	
City Council Administration	11	11	11	11	11	-	-	-	-	-	
Internal Auditor	2	2	2	2	4	-	-	-	-	-	
City Sergeant	1	1	1	1	1	1	1	1	1	1	
City Clerk	9	9	9	11	11	11	11	10	9	9	
Personnel	16	14	14	12	12	13	13	12	12	12	
Finance	19	23	18	24	24	22	22	30	23	30	
Computer Services	13	13	13	5	5	7	7	0	7	0	
Legal	27	25	26	25	24	23	23	22	22	22	
Courts	23	23	24	24	24	23	23	23	23	23	
Retirement	4	4	5	5	5	5	5	5	5	5	
Board Tax Assessment	4	5	5	5	5	5	5	5	5	5	
City Treasurer	5	5	6	7	6	6	5	5	5	5	
City Collector	15	15	15	15	15	13	14	18	16	18	
City Assessor	18	18	15	16	15	15	17	16	18	16	
Recreation and Public Land and Parks:											
Neighborhood Parks & Recreation Svs	57	56	60	61	44	44	44	44	47	52	
Recreation	-	-	-	-	21	21	20	20	20	20	
Zoo	31	31	31	31	31	31	31	31	37	37	
Forestry	13	15	15	15	14	14	14	14	14	16	
Parks	49	51	49	51	48	48	48	49	45	39	
Greenhouse	8	6	10	11	11	11	11	11	11	14	
Public Property	31	31	32	30	30	31	31	33	24	25	
Public Safety:											
Police Department	544	529	562	594	594	589	581	592	592	563	
Commissioner's Office	9	9	9	9	8	8	8	7	7	7	
Firefighters' Department	507	438	433	450	467	489	487	487	484	485	
Communication	69	69	73	76	76	76	76	78	78	78	
Emergency Mgmt./Homeland Security	5	5	6	6	6	-	-	-	-	-	
Public Works:	U U	-	C C								
Administration	8	8	8	8	8	8	7	10	10	10	
Engineering	7	8	8	8	8	7	7	7	7	8	
Environmental Control	8	8	11	12	12	13	12	12	12	12	
Highway and Bridge Maintenance	50	50	52	50	50	50	50	50	48	48	
Sewer Maintenance	9	9	10	12	12	12	10	10	9	10	
Miscellaneous	Ó	3	3	1	1	120	117	45	45	44	
Garage	· 7	7	9	9	9	9	9	9	8	9	
Traffic Engineering	9	9	8	13	13	13	13	12	12	11	
Building Inspection	57	42	55	60	60	49	49	13	12	13	
Miscellaneous:	51	42	55	00	00		.,	10			
Recorded Deeds	5	6	7	7	7	_	-	-	-	-	
	47	44	50	54	46	_	_	_	-	-	
Planning & Develoment				5	5	_	_	_	_	-	
Arts, Culture & Tourism	4	4	4 1	3	3	_	_	_	_	-	
Human Relations	1 7	1 7	3	2	4	-	-	_	-	-	
Human Services	1	/	3 2	2	4	-	-	-	-	-	
PERA	-	1		8	8	•	-	-	-	-	
Board of Canvassers	8	8	8	8 12	8 11	-	-	-	-	-	
Board of Licenses	11	11	13			-	-	-	-	-	
Vital Statistics	5	11	5	5 3	5 3	-	-	-	-	-	
City Archivist	3	3	3			2 204	3,300	2 245	3,333	- 3,342	
School Department	3,241	3,224	3,226	3,236	3,157	3,284		3,345	and the second se		
Total	4,993	4,887	4,945	5,023	4,952	5,086	5,086	5,041	5,016	5,004	

Source: City Records.

### Schedule 17 Operating Indicators By Function/Program Last Ten Fiscal Years (unaudited) (in thousands)

	Fiscal year												
Function/Program	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005			
Police:													
Calls for service	115	114	118	125	139	145	138	149	190	190			
Fire:													
Total fire calls	42	41	44	10	11	14	13	14	13	13			
Total rescue calls *	-	-	-	31	31	27	27	26	25	25			
Building safety:													
Total building permits	7	8	8	8	10	8	7	3,210	8,250	7,759			
Total value all permits	\$ 155,160	\$ 215,485	\$ 162,913	\$ 198,251	\$ 146,236	\$ 234,191	\$ 217,629	TBD		\$ 172,700			
Public service:													
Residential garbage collected (ton)	70	71	73	74	77	79	81	TBD	69	69			

Source: City Records

\* Reported as total fire and rescue

### Schedule 18 Capital Asset Statistics By Function/Program Last Ten Fiscal Years *(unaudited)*

Function/Program	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005
Public Safety:										
Fire, Fire Stations	15	15	15	15	15	15	15	15	15	15
Fire trucks	23	23	23	23	23	23	23	23	28	28
Public Works:										
Bridges	27	27	27	27	27	27	27	27	53	53
Streets (Miles)	370	370	370	370	370	370	370	370	417	417
Manholes	20	20	20	20	20	20	20	20	20	20
Catch Basins	12	12	12	12	12	12	12	12	12	12
Drain Inlets	4	4	4	4	4	4	4	4		
Parks & Recreation:										
Acreage	1,300	1,300	1,300	1,300	1,300	1,300	1,300	1,300		
Parks	124	124	124	124	124	124	124	124	141	141
Golf Course	2	2	2	2	2	2	2	2	1	1
Baseball/Softball Diamonds	40	40	40	40	40	40	40	40	1	1
Greenhouse	6	6	6	6	6	6	6	6	1	1
Soccer/Football Fields	11	11	11	11	11	11	11	11	1	1
Water Parks	9	9	9	9	9	9	9	9	3	3
Museum	1	1	1	1	1	1	1	1	1	1
Swimming pools	6	6	6	6	6	6	6	6	6	6
Recreation Centers	10	10	10	10	10	10	10	10	12	12
Zoo	1	1	1	1	1	1	1	1	1	1
Community Centers										
Water:										
Lakes	10	10	10	10	10	10	10	10	10	10
Wastewater:										
Sanitary Sewer Lines (miles)	300	300	300	300	300	300	300	300	415	415

Source: City Records