



**BOARD OF CONTRACT AND SUPPLY
CITY OF PROVIDENCE, RHODE ISLAND**

REQUEST FOR PROPOSALS

Item Description: OVERDOSE EDUCATION AND NALOXONE DISTRIBUTION (OEND) AND ANTI-STIGMA TRAINING; ONE-YEAR CONTRACT WITH TWO ONE-YEAR EXTENSION OPTIONS

Procurement/MinuteTraq #: 54423

Date to be opened: 10/19/2026

Issuing Department: Housing & Human Services

QUESTIONS

- Please direct questions related to the process, how to fill out forms, and how to submit an application(Pages 1-8) to the Purchasing Department.
 - Email: purchasing@providenceri.gov
 - Please use the subject line “**Solicitation Question**”
- Please direct questions relative to the Minority and Women’s Business Enterprise Program and the corresponding forms (Pages 10-11) to the MBE/WBE Outreach Director for the City of Providence, Grace Diaz
 - Email: gdiaz@providenceri.gov
 - Please use subject line “**MBE WBE Forms**”
- Please direct questions relative to the specifications outlined (beginning on page 14) to the issuing department’s subject matter expert:
 - Name: Mikaela Byers
 - Title: Program Manager – Human Services
 - Email Address: mbyers@providenceri.gov

Pre-submission Conference

There is no pre-bid conference scheduled for this item.

Deadline for questions submissions: 10/2/2026

INSTRUCTIONS FOR SUBMISSION

<u>Meeting Date: 10/19/2026</u>
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Bids may be submitted up to **2:15 P.M.** on the above meeting date at the **Department of the City Clerk, Room 311, City Hall, 25 Dorrance Street, Providence.** At 2:15 P.M. all bids will be publicly opened and read at the Board of Contract Meeting in Conference Room 305, on the 3rd floor of City Hall.

- Bidders must submit **2 copies** of their bid in sealed envelopes or packages labeled with the captioned **Item Description** and the **City Department to which the solicitation and bid are related and must include the company name and address on the envelope as well.** (On page 1).
- If required by the Department, please keep the original bid bond and check in only one of the envelopes.
- Communications to the Board of Contract and Supply that are not competitive sealed bids (i.e. product information/samples) should have “**NOT A BID**” written on the envelope or wrapper.
- Only use form versions and templates included in this solicitation. If you have an old version of a form do not recycle it for use in this bid.
- The bid envelope and information relative to the bid must be addressed to:

**Board of Contract and Supply
Department of the City Clerk – City Hall, Room 311
25 Dorrance Street
Providence, RI 02903**

****PLEASE NOTE:** This bid may include details regarding information that you will need to provide (such as proof of licenses) to the issuing department before the formalization of an award.

*This information is **NOT** requested to be provided in your initial bid by design.*

All bids submitted to the City Clerk become public record. Failure to follow instructions could result in information considered private being posted to the city’s Open Meetings Portal and made available as a public record. The City has made a conscious effort to avoid the posting of sensitive information on the City’s Open Meetings Portal, by requesting that such sensitive information be submitted to the issuing department only at their request.

BID PACKAGE CHECKLIST

Digital forms are available in the City of Providence Purchasing Department Office or online at <http://www.providenceri.gov/purchasing/how-to-submit-a-bid/>

The bid package **MUST** include the following, in this order:

- Bid Form 1: Bidder's Blank as the cover page/ 1st page (*see page 6 of this document*)
- Bid Form 2: Certification of Bidder as 2nd page (*see page 7 of this document*)
- Bid Form 3: Certificate Regarding Public Records (*see page 8 of this document*)
- Bid Form 4: Affidavit of City Vendor (*see pages 9 and 10 of this document*)
- Forms from the Minority and Women Business Enterprise Program: Based on Bidder Category. *See forms and instructions enclosed (pages 10-11) or on:*
<https://www.providenceri.gov/purchasing/minority-women-owned-business-mbewbe-procurement-program/>

***Please note: MBE/WBE forms must be completed for EVERY bid submitted and must be inclusive of ALL required signatures. Forms without all required signatures will be considered incomplete.**

- Bidder's Proposal/Packet: Formal response to the specifications outlined in this RFP, including pricing information and details related to the good(s) or service(s) being provided. Please be mindful of formatting responses as requested to ensure clarity.
- Financial Assurance, *if requested* (as indicated on page 5 of this document under "Bid Terms")

All of the above listed documents are REQUIRED. (With the exception of financial assurances, which are only required if specified on page 5.)

******Failure to meet specified deadlines, follow specific submission instructions, or enclose all required documents with all applicable signatures will result in disqualification, or in an inability to appropriately evaluate bids.***

NOTICE TO VENDORS

1. The Board of Contract and Supply will make the award to the lowest qualified and responsible bidder.
2. In determining the lowest responsible bidder, cash discounts based on preferable payment terms will not be considered.
3. Where prices are the same, the Board of Contract and Supply reserves the right to award to one bidder, or to split the award.
4. No proposal will be accepted if the bid is made in collusion with any other bidder.
5. Bids may be submitted on an "equal in quality" basis. The City reserves the right to decide equality. Bidders must indicate brand or the make being offered and submit detailed specifications if other than brand requested.
6. A bidder who is an out-of-state corporation shall qualify or register to transact business in this State, in accordance with the Rhode Island Business Corporation Act, RIGL Sec. 7-1.2-1401, et seq.
7. The Board of Contract and Supply reserves the right to reject any and all bids.
8. Competing bids may be viewed in person at the Department of the City Clerk, City Hall, Providence, immediately upon the conclusion of the formal Board of Contract and Supply meeting during which the bids were unsealed/opened. Bids may also be accessed electronically on the internet via the City's [Open Meetings Portal](#).
9. As the City of Providence is exempt from the payment of Federal Excise Taxes and Rhode Island Sales Tax, prices quoted are not to include these taxes.
10. In case of error in the extension of prices quoted, the unit price will govern.
11. The contractor will **NOT** be permitted to: a) assign or underlet the contract, or b) assign either legally or equitably any monies or any claim thereto without the previous written consent of the City Purchasing Director.
12. Delivery dates must be shown in the bid. If no delivery date is specified, it will be assumed that an immediate delivery from stock will be made.
13. A certificate of insurance will normally be required of a successful vendor.
14. For many contracts involving construction, alteration and/or repair work, State law provisions concerning payment of prevailing wage rates apply ([RIGL Sec. 37-13-1 et seq.](#))
15. No goods should be delivered, or work started without a Purchase Order.
16. **Submit 2 copies of the bid to the City Clerk, unless the specification section of this document indicates otherwise.**
17. Bidder must certify that it does not unlawfully discriminate on the basis of race, color, national origin, gender, gender identity or expression, sexual orientation and/or religion in its business and hiring practices and that all of its employees are lawfully employed under all applicable federal, state and local laws, rules and regulations. (See Bid Form 2.)

BID TERMS

1. Financial assurances may be required in order to be a successful bidder for Commodity or Construction and Service contracts. If either of the first two checkboxes below is checked, the specified assurance must accompany a bid, or the bid will not be considered by the Board of Contract and Supply. The third checkbox indicates the lowest responsible bidder will be contacted and required to post a bond to be awarded the contract.
 - a) ☐ A certified check for \$_____ must be deposited with the City Clerk as a guarantee that the Contract will be signed and delivered by the bidder.
 - b) ☐ A bid bond in the amount of _____ per centum (%) of the proposed total price, must be deposited with the City Clerk as a guarantee that the contract will be signed and delivered by the bidder; and the amount of such bid bond shall be retained for the use of the City as liquidated damages in case of default. Any person signing a bid bond as an attorney-in-fact shall include with the bid bond an original, or a photocopy or facsimile of an original, power of attorney.
 - c) ☐ A performance and payment bond with a satisfactory surety company will be posted by the bidder in a sum equal to one hundred per centum (100%) of the awarded contract.
 - d) ☒ No financial assurance is necessary for this item.
2. Awards will be made within **nighty (90) days of bid opening**. All bid prices will be considered firm, unless qualified otherwise. Requests for price increases will not be honored.
3. Failure to deliver within the time quoted or failure to meet specifications may result in default in accordance with the general specifications. It is agreed that deliveries and/or completion are subject to strikes, lockouts, accidents, and Acts of God.

The following entry applies only for COMMODITY BID TERMS:

4. Payment for partial delivery will not be allowed except when provided for in blanket or term contracts.

The following entries apply only for CONSTRUCTION AND SERVICE BID TERMS:

5. Only one shipping charge will be applied in the event of partial deliveries for blanket or term contracts.
6. Prior to commencing performance under the contract, the successful bidder shall attest to compliance with the provisions of the Rhode Island Worker's Compensation Act, [RIGL 28-29-1, et seq.](#) If exempt from compliance, the successful bidder shall submit a sworn Affidavit by a corporate officer to that effect, which shall accompany the signed contract.
7. Prior to commencing performance under the contract, the successful bidder shall, submit a certificate of insurance, in a form and in an amount satisfactory to the City.

BID FORM 1: Bidders Blank

1. Bids must meet the attached specifications. Any exceptions or modifications must be noted and fully explained.
2. Bidder's responses must be in ink or typewritten, and all blanks on the bid form should be completed.
3. The price or prices proposed should be stated both in **WRITING** and in **FIGURES**, and any proposal not so stated may be rejected. **Contracts exceeding twelve months must specify annual costs for each year.**
4. Bids **SHOULD BE TOTALED** so that the final cost is clearly stated (unless submitting a unit price bid), however **each item should be priced individually**. Do not group items. Awards may be made on the basis of *total* bid or by *individual items*.
5. All bids **MUST BE SIGNED IN INK.**

Name of Bidder (Firm or Individual): _____

Contact Name: _____

Business Address: _____

Business Phone #: _____

Contact Email Address: _____

Agrees to bid on (Write the "Item Description" here): _____

If the bidder's company is based in a state other than Rhode Island, list name and contact information for a local agent for service of process that **is located within Rhode Island** _____

Delivery Date (if applicable): _____

Name of Surety Company (if applicable): _____

Total Amount in Writing*: _____

Total Amount in Figures*: _____

****If you are submitting a unit price bid, please insert "Unit Price Bid"***

Use additional pages if necessary for additional bidding details.

Signature of Representation

Title

BID FORM 2: Certification of Bidder
(Non-Discrimination/Hiring)

Upon behalf of _____ (Firm or Individual Bidding),

I, _____ (Name of Person Making Certification),

being its _____ (Title or "Self"), hereby certify that:

1. Bidder does not unlawfully discriminate on the basis of race, color, national origin, gender, sexual orientation and/or religion in its business and hiring practices.
2. All of Bidder's employees have been hired in compliance with all applicable federal, state and local laws, rules and regulations.

I affirm by signing below that I am duly authorized on behalf of Bidder, on

this _____ day of _____ 20_____.

Signature of Representation

Printed Name

BID FORM 3: Certificate Regarding Public Records

Upon behalf of _____ (Firm or Individual Bidding),

I, _____ (Name of Person Making Certification),

being its _____ (Title or "Self"), hereby certify an

understanding that:

1. All bids submitted in response to Requests for Proposals (RFP's) and Requests for Qualification (RFQ's), documents contained within, and the details outlined on those documents become public record upon receipt by the City Clerk's office and opening at the corresponding Board of Contract and Supply (BOCS) meeting.
2. The Purchasing Department and the issuing department for this RFP/RFQ have made a conscious effort to request that sensitive/personal information be submitted directly to the issuing department and only at request if verification of specific details is critical the evaluation of a vendor's bid.
3. The requested supplemental information may be crucial to evaluating bids. Failure to provide such details may result in disqualification, or an inability to appropriately evaluate bids.
4. If sensitive information that has not been requested is enclosed or if a bidder opts to enclose the defined supplemental information prior to the issuing department's request in the bidding packet submitted to the City Clerk, the City of Providence has no obligation to redact those details and bears no liability associated with the information becoming public record.
5. The City of Providence observes a public and transparent bidding process. Information required in the bidding packet may not be submitted directly to the issuing department at the discretion of the bidder in order to protect other information, such as pricing terms, from becoming public. Bidders who make such an attempt will be disqualified.

I affirm by signing below that I am duly authorized on behalf of Bidder, on

this _____ day of _____ 20____.

Signature of Representation

Printed Name

BID FORM 4: Affidavit of City Vendor

Per our Code of Ordinances [Sec. 21.-28.1 \(e\)](#), this form applies to a) the business, b) any political action committee whose name includes the name of the business, c) all persons holding ten (10) percent or greater equity interest or five thousand dollars (\$5,000.00) or greater cash value interest in the business at any time during the reporting period, d) all executive officers of the business entity, e) any spouse or dependent child of any individual identified in a) though d) above.

Executive officers who are not residents of the state of Rhode Island are exempted from this requirement.

Per [R.I.G.L. § 36-14-2](#), "Business" means a sole proprietorship, partnership, firm, corporation, holding company, joint stock company, receivership, trust, or any other entity recognized in law through which business for profit or not for profit is conducted.

Name of the person making this affidavit: _____

Position in the "Business" _____

Name of Entity _____

Address: _____

Phone number: _____

The number of persons or entities in your entity that are required to report under [Sec. 21.-28.1 \(e\)](#): _____

Read the following paragraph and answer one of the options:

Within the 12 month period preceding the date of this bid submission with the City of Providence, or with respect to the contracts that are not in writing within the 12 month period preceding the date of notification that the contract has reached the \$100,000 threshold, have you made campaign contributions within a calendar year to (please list all persons or entities required under [Sec. 21.-28.1 \(e\)](#)).

a. Members of the Providence City Council? ☐ Yes ☐ No

- If Yes, please complete the following:

Recipient(s) of the Contribution:

Contribution Date(s):

Contribution Amount(s):

b. Candidates for election or reelection to the Providence City Council? ☐ Yes ☐ No

- If Yes, please complete the following:

Recipient(s) of the Contribution:

Contribution Date(s):

Contribution Amount(s):

c. The Mayor of Providence? ☐ Yes ☐ No

- If Yes, please complete the following:

Recipient(s) of the Contribution:

Contribution Date(s):

Contribution Amount(s):

d. Candidates for election or reelection to the office of Mayor of Providence? ☐ Yes ☐ No

- If Yes, please complete the following:

Recipient(s) of the Contribution:

Contribution Date(s):

Contribution Amount(s):

Signed under the pains and penalties of perjury.

Position

MBE/WBE Participation Plan

Please complete separate forms for each MBE/WBE subcontractor/supplier to be utilized on the solicitation.

Bidder's Name:					
Bidder's Address:					
Point of Contact:					
Telephone:					
Email:					
Procurement #:					
Project Name:					
Which one of the following describes your business' status in terms of Minority and/or Woman Owned Business Enterprise certification with the State of Rhode Island? (Check all that apply).	☐ MBE ☐ WBE ☐ Neither MBE nor WBE				
This form is intended to capture commitments between the prime contractor/vendor and MBE/WBE subcontractors and suppliers, including a description of the work to be performed and the percentage of the work as submitted to the prime contractor/vendor. Please note that all MBE/WBE subcontractors/suppliers must be certified by the Office of Diversity, Equity and Opportunity at the time of bid. The MBE/WBE Directory can be found here. Please visit, the City's MBE/WBE page for details of the program (e.g. instructions and requirements). • Nonprofit organizations are not required to complete the rest of this form. • Construction projects unable to identify subcontractors prior to bid submission (e.g. Design Build) are required to provide updates to the MBE/WBE Outreach Office					
Name of Subcontractor/Supplier:					
Type of RI Certification:	☐ MBE ☐ WBE ☐ Neither				
Address:					
Point of Contact:					
Telephone:					
Email:					
Detailed Description of Work to Be Performed by Subcontractor or Materials to be Supplied by Supplier Per the Scope of Work provided in the RFP					
Total Contract Value (\$):		Subcontract Value (\$):		Participation Rate (%):	
Anticipated Date of Performance:					
I certify under penalty of perjury that the forgoing statements are true and correct.					
Prime Contractor/Vendor Signature		Title		Date	
Subcontractor/Supplier Signature		Title		Date	

***If you did not meet the 20% MBE/WBE combined participation goal, submit a Waiver Request Form.**

MBE/WBE Waiver Request Form

**Fill out this form only if you did not meet the 20% MBE/WBE participation goal.
State-certified MBE or WBE Prime Bidders are NOT REQUIRED to fill out this form.**

Submit this form to the City of Providence MBE/WBE Outreach Director, Grace Diaz, at gdiaz@providenceri.gov or mbe-wbe@providenceri.gov, for review **prior to bid submission**. This waiver applies only to the current bid which you are submitting to the City of Providence and does not apply to other bids your company may submit in the future. **In case a waiver is needed, City Department Directors should not** recommend a bidder for an award if this form is not included, absent or is not signed by the city of Providence MBE/WBE director.

Prime Bidder: _____ Contact Email and Phone _____
Company Name, Address: _____ Trade _____
Project /Item Description (as seen on RFP): _____

To receive a waiver, you must list the certified MBE and/or WBE companies you contacted, the name of the primary individual with whom you interacted, and the reason the MBE/WBE company could not participate on this project.

MBE/WBE Company Name	Individual's Name	Company Name	Why did you choose not to work with this company?

I acknowledge the City of Providence's goal of a combined MBE/WBE participation is 20% of the total bid value. I am requesting a waiver of _____ % MBE/WBE (20% minus the value of **Box F** on the Subcontractor Disclosure Form). If an opportunity is identified to subcontract any task associated with the fulfillment of this contract, a good faith effort will be made to select MBE/WBE certified businesses as partners.

Signature of Prime Contractor /
or Duly Authorized Representative

Printed Name

Date Signed

Signature of City of Providence
MBE/WBE Outreach Director /
or Duly Authorized Representative

Printed Name of City of Providence
MBE/WBE Outreach Director

Date Signed

FOR CONSTRUCTION PROJECTS

APPRENTICE REQUIREMENTS (Construction Projects Valued at \$100,000 or More).

Attention of prospective bidders is called to the fact that this project is to be bid upon and executed under the City of Providence Code of Ordinances Chapter 21 Art. II [Section 21-28.1](#) c(1) and (2) related to utilizing apprentices in the contract. This ordinance outlines requirements for utilizing not less than 15% of total hours worked by apprentices. The City may lower this percentage only if it determines in writing that compliance is not feasible or that it would be unduly cost prohibitive to the project. The attention of prospective bidders is also called to the fact that reporting the efforts undertaken and progress towards achieving the requirements in this ordinance is a condition for payment. Compliance reporting shall be submitted with any contract payment requisition, in a format to be specified by the City. This demonstration of compliance through such reports shall be a condition of the requisition for payment to be processed. Upon the contract being awarded to the successful bidder, a mandatory meeting will be scheduled to review the project requirements relative to apprenticeship requirements and the process and protocols by which these goals will be achieved. At this meeting, specific forms and procedures for the documentation and achievement of these requirements by the successful bidder will be provided, discussed and agreed upon for the execution of the contract.

“FIRST SOURCE” REQUIREMENTS.

Attention of prospective bidders is called to the fact that this project is to be bid upon and executed under the City of Providence Code of Ordinances [Chapter 21 Art. III 1/2 First Source Agreements](#) Sec. 21-91 through 21-96. This ordinance outlines requirements for hiring Providence residents to work on this project. The City may waive this requirement only upon a determination in writing that qualified residents of Providence are not available for the project, pursuant to Sec. 21-94(e). The attention of prospective bidders is called to the fact that reporting the efforts undertaken and progress towards achieving the requirements in this ordinance is a condition for payment. Compliance reporting shall be submitted with any contract payment requisition, in a format to be specified by the City. This demonstration of compliance through such reports shall be a condition of the requisition for payment to be processed. Upon the contract being awarded to the successful bidder, a mandatory meeting will be scheduled to review the project requirements relative to the First Source Agreements and the process and protocols by which these goals will be achieved. At this meeting, specific forms and procedures for the documentation and achievement of these requirements by the successful bidder will be provided, discussed, and agreed upon for the execution of the contract.

BID PACKAGE SPECIFICATIONS

Overdose Education and Naloxone Distribution (OEND) and Anti-Stigma Training; One-Year Contract with Two One-Year Extension Options

The City of Providence's Department of Housing & Human Services (HHS) seeks an organization or collective to facilitate Overdose Education and Naloxone Distribution (OEND) and Anti-Stigma Training from January 1, 2027 – December 31, 2027, with two one-year extension options. This request is part of the City of Providence's Overdose Prevention Strategy, for which HHS is the implementation lead and which is funded by the City of Providence's Opioid Settlement Funds.

Questions about this RFP should be directed to Mikaela Byers, Program Manager - Human Services, at mbyers@providenceri.gov. Questions must be submitted in writing by 10/2/2026. Questions will be answered via a publicly posted addendum on 10/05/2026.

Background Information

The City of Providence Department of Housing & Human Services shall seek to improve the lives and living conditions of the City's low- and moderate-income residents. The Department shall support community-based strategies that build strong, vibrant, and stable neighborhoods, enhance opportunity and public health, and provide quality affordable housing throughout the City.

The Opioid Overdose Epidemic continues to affect the City of Providence disproportionately. In 2025, 81 individuals lost their lives to opioid overdoses in Providence. The rate of overdose fatalities in Providence has been the second highest in the State since 2017, except for 2018, when it was the highest in Rhode Island¹. Unfortunately, each life lost is a loved one, family member, or friend and preventable death.

During that same period, 2017-2025, there were reports of over 4,389 non-fatal overdoses in the City of Providence. In 2025, 368 non-fatal overdoses occurred, accounting for over 32% of statewide non-fatal overdoses;² Providence is home to 17% of Rhode Island's total population³. Additional risks and harms are associated with substance use disorder (SUD) that impacts individuals, families, and the Providence community. The City of Providence is committed to implementing a comprehensive strategy to reduce overdose deaths and substance use-related harms.

The [City of Providence Overdose Prevention Strategy](#) aims to de-escalate substance-related harms, especially overdose, across the continuum of opioid risk using the framework below:

Guiding Principles:

1. Advance Health Equity
2. Address Social Determinants of Health
3. Build Community Capacity and Empowerment
4. Increase Coordination & Collaboration
5. Enhance Data-Driven Decision-Making

¹ Rhode Island Department of Health. (updated July 2026). *Municipal Rate of All Drug Involved Fatal Overdose by Year (Incident Municipality)*. <https://ridoh-drug-overdose-surveillance-osmedashboard-rihealth.hub.arcgis.com/>

² Rhode Island Department of Health. (2026). *Non-Fatal Opioid Overdose-Related Emergency Medical Services Runs*. <https://ridoh-drug-overdose-surveillance-emsdashboard-rihealth.hub.arcgis.com/>

³ United States Census. (2020)

Strategic Priorities:

1. Promotion
2. Prevention
3. Rescue/Harm Reduction
4. Treatment
5. Recovery

This funding opportunity aligns with the Rescue/Harm Reduction strategic priority:

Sustain and expand existing harm reduction efforts in Providence, especially in areas experiencing high overdose rates and populations at high risk for negative consequences of drug use. Improve public safety response to overdoses through increased education, stigma reduction, transparency, and acceptance of best practices.

Educational strategies are a critical component of community overdose prevention efforts. In particular, Overdose Education and Naloxone Distribution (OEND) programs that provide Naloxone (e.g., Narcan), an opioid overdose reversal drug, while also equipping community members with the knowledge and skills needed to recognize and respond to an overdose. OEND programs have been shown to effectively reduce overdose fatalities by increasing recognition of opioid overdose, developing positive attitudes toward administering Naloxone, and providing training to safely and effectively respond to overdoses⁴.

Education and training can also play an important role in reducing stigma toward people who use drugs and people who have Substance Use Disorder⁵. Stigma can have significant and far-reaching impacts, including creating barriers to accessing health services, substance use services, treatment and other supportive resources^{6,7}. Reducing stigma is therefore an important component of strengthening community-based responses to substance use and improving access to appropriate, compassionate care.

Together, overdose education, naloxone distribution, and anti-stigma education can strengthen a community's capacity to prevent and respond to overdoses and address substance use challenges in effective, compassionate, and meaningful ways. Therefore, the City of Providence seeks to support initiatives that provide overdose education, distribute naloxone, and reduce stigma toward people who use drugs, people with SUDs, and people in recovery.

This funding opportunity seeks to reduce the incidence of overdose and other adverse substance-related outcomes in the City of Providence by increasing community readiness and capacity to prevent and respond to opioid overdoses and other substance use challenges by:

1. Increase community knowledge and confidence related to overdose prevention, naloxone use, and effective overdose response.

⁴ Razaghizad, Amir, Sarah B. Windle, Kristian B. Filion, Genevieve Gore, Irina Kudrina, Elena Paraskevopoulos, Jonathan Kimmelman, Marc O. Martel, and Mark J. Eisenberg. "The Effect of Overdose Education and Naloxone Distribution: An Umbrella Review of Systematic Reviews." *American journal of public health* (1971) 111, no. 8 (2021): E1–E12.

⁵ Livingston, James D., Teresa Milne, Mei Lan Fang, and Erica Amari. "The Effectiveness of Interventions for Reducing Stigma Related to Substance Use Disorders: A Systematic Review." *Addiction* 107, no. 1 (August 4, 2011): 39–50. <https://doi.org/10.1111/j.1360-0443.2011.03601.x>.

⁶ Biancarelli, Dea L., Katie B. Biello, Ellen Childs, M. Drainoni, Peter Salhaney, Alberto Edeza, Matthew J Mimiaga, Richard Saitz, and Angela R. Bazzi. "Strategies Used by People Who Inject Drugs to Avoid Stigma in Healthcare Settings." *Drug and Alcohol Dependence* 198 (March 8, 2019): 80–86. <https://doi.org/10.1016/j.drugalcdep.2019.01.037>.

⁷ Tsai, Alexander C., Mathew V. Kiang, Michael L. Barnett, Leo Beletsky, Katherine M. Keyes, Emma E. McGinty, Laramie R. Smith, Steffanie A. Strathdee, Sarah E. Wakeman, and Atheendar S. Venkataramani. "Stigma as a Fundamental Hindrance to the United States Opioid Overdose Crisis Response." *PLoS Medicine* 16, no. 11 (November 26, 2019): e1002969. <https://doi.org/10.1371/journal.pmed.1002969>.

2. Reducing stigma toward people who use drugs, people with Substance Use Disorders (SUDs), and people in recovery.

Scope of Work

In its efforts to address the opioid overdose crisis and other substance-related harms, the City of Providence Department of Housing and Human Services (HHS) seeks an organization to facilitate Overdose Education and Naloxone Distribution (OEND) and Anti-Stigma Training. This funding opportunity will support the delivery of high-quality, evidence-based overdose prevention education, anti-stigma training, and group naloxone training for residents, community organizations, and other stakeholders. Trainings will utilize evidence-informed, measurable approaches to reduce stigma surrounding substance use, SUD, and recovery, improve community understanding, and foster more supportive interactions with individuals and families affected by substance use.

Task 1: Work collaboratively with HHS to develop, adapt, and maintain training curricula and associated materials, including but not limited to:

- Assembling supplies and materials such as Naloxone kits and printed educational materials
- Creating educational presentations on overdose prevention, harm reduction strategies, overdose response and naloxone administration, and combatting stigma against people who use drugs and people who have SUDs— both in English and Spanish
- Developing marketing materials, registration forms, participant materials, and other materials necessary to effectively organize and facilitate trainings

Deliverable(s):

- Presentation slideshows in English and Spanish
- Associated educational materials
- Other materials, as needed

Task 2: Schedule, organize, and promote trainings available to community members and groups, including but not limited to:

- Respond to requests from HHS to conduct trainings for community groups and other stakeholders
- Proactively identify and engage groups, organizations, and locations that would benefit from overdose education, naloxone training, and anti-stigma training
- Promote training availability and respond to requests from the community for training
- Work collaboratively with HHS to schedule training dates, times, locations, and other logistical details, as needed
- Register participants, as needed, per group to be trained

Deliverable(s):

- System to manage training requests
- Tracking system for naloxone distributed, number of individuals trained, number of group trainings facilitated, number of community events attended

Task 3: Facilitate Overdose Education and Naloxone Distribution (OEND) and Anti-Stigma Training, including but not limited to:

- Track participant attendance and completion
- Utilize HHS-approved curricula and materials to deliver trainings on overdose prevention, harm reduction strategies, overdose response and naloxone administration, and combatting stigma against people who use drugs and people who have SUDs— both in English and Spanish

- Administer and collect any applicable pre- and post-tests or other evaluation measures
- Collect participant feedback on training

Deliverable(s):

- Attendance from training
- Pre- and post-test data

Task 4: Work collaboratively with HHS Data & Evaluation Manager on process and outcome evaluation, including but not limited to:

- Track proposed outputs and outcomes
- Track any changes made to the activities during implementation
- Attend project management meetings and any additional evaluation meetings

Deliverable(s):

- Monthly key performance indicators reports
- Quarterly narrative reports on activities, progress, and outcomes
- Final report with key performance and outcome measures, successes, barriers, and recommendations for the future
- Attendance at required project meetings

Required Key Performance Indicators

- Number of naloxone doses distributed
- Number and type of group trainings facilitated
- Number of individuals trained
- Number of pre- and post-tests administered
- Number of training requests received and fulfilled
- Number of trainings conducted in English and Spanish

Contract Administration

The awarded organization will be required to:

- Submit reimbursement invoices to HHS accompanied by detailed back-up documentation to substantiate expenses incurred on an agreed upon schedule.
- Submit monthly reports of key performance indicators, other metrics developed in collaboration with HHS, and pre- post-test data, in an approved format.
- Submit quarterly narrative reports on activities, progress, and outcomes in an approved format.
- Submit final report with key performance and outcome measures, success, barriers, and recommendations for the future.
- Present to the Mayor's Coalition on Behavioral Health (if requested)
- Attend additional program-related meetings with HHS staff and other partners.

The City of Providence will:

- Process payment upon receipt of invoices, including detailed backup of expenses.
- Schedule and facilitate monthly project management calls.
- Provide technical assistance and evaluation, including but not limited to data templates, data collection tools, reporting templates, and hands-on assistance from the Department of Housing & Human Services Data & Evaluation Manager.

Baseline Program Expectations

To support fair evaluation and successful implementation, applicants should design proposals that meet or exceed the following baseline expectations. These are intended as planning guardrails rather than rigid requirements; applicants may propose alternative approaches if clearly justified.

- Training Footprint
 - Programming should be available across multiple Providence communities and settings, including community-based organizations, neighborhood groups, service providers, and other locations where residents may benefit from overdose prevention and anti-stigma education (suggested baseline: 15 group trainings annually)
 - Applicants should identify:
 - Proposed communities, settings, and/or partner organizations to be served
 - Rationale for training locations and audiences, including accessibility, community need, existing partnerships, and populations disproportionately affected by substance use and overdose
- Program Frequency and Duration
 - Programming should occur on a regular and predictable basis throughout the contract period (suggested baseline: 1-2 trainings per month)
 - Applicant should describe:
 - Anticipated number of trainings per month
 - Approach to responding to training requests and adjusting training frequency based on community demand
 - Approach to scheduling trainings at times and locations that are accessible to community members
- Training Capacity and Content
 - Applicant should demonstrate the capacity to provide high-quality OEND and anti-stigma training to community members and organizations
 - Training should address, as appropriate:
 - Overdose prevention and recognition
 - Harm reduction strategies
 - Overdose response and naloxone administration
 - Naloxone access and use
 - Stigma related to substance use, SUD, and recovery
 - Applicants should clearly describe:
 - Training format and anticipated duration
 - Facilitator qualifications and experience
 - Approach to providing training in English and Spanish
 - Approach to adapting training content for different audiences
- Participant Reach (Year 1)
 - Applicant should propose:
 - A target number of unique individuals trained (suggested baseline: 375 individuals)
 - Expected number of participants per training
 - Approach to reaching residents and community members who may not otherwise access to training
 - Targets should be justified based on:

- Organizational capacity
- Existing community partnerships
- Proposed programming intensity
- Outreach and recruitment strategy

Timeline

- Anticipated Award Date: November 16, 2026
- Anticipated Project Start: January 1, 2027
- Length of the Project: One-Year; with two one-year extension options

Eligibility

The Department of Housing & Human Services seeks applications from qualified organizations or collectives located in or primarily serving Providence. The awarded organization will have the capacity to carry out the above scope of work, including:

- Ability to provide training that is trauma-informed, anti-stigma, anti-racist, gender-affirming, and culturally competent training
- Demonstrated understanding of harm reduction principles
- Experience with projects of a similar size and scope
- Be certified and in good standing as a 501c (3) organization.

Funding Availability

The Department of Housing & Human Services anticipates awarding a single (1) contract for an estimated total of \$50,000. However, the City reserves the right to:

- Award the contract in whole or in part;
- Award specific tasks or components to one or more proposers
- Negotiate scope and budget adjustments considered consistent with the intent of this RFP; or
- Make no award if deemed in the best interest of the City

If partial or multiple awards are made, the City will negotiate the final scopes, deliverables, and budgets prior to contract execution.

Pending available funding and at the discretion of Housing & Human Services, this contract may be renewed annually through two one-year extension options.

Funding Decision

Funding for this program is limited. Applications that meet all general guidelines and requirements may not necessarily receive an award. The City may fund a project for the full amount requested, less than the full amount, or not at all. There are no requirements or expectations that the City must award all funds via this solicitation. The City reserves the right to postpone or cancel this solicitation if it deems it to be in the best interests of the City to do so. The City reserves the right to waive any technical or formal errors or omissions.

Successful applicants shall be in complete compliance with all of the specifications, terms, and conditions of this solicitation and related programs. The Department of Housing & Human Services shall have the right to inspect the facilities and equipment of the successful application to ensure such compliance. The City shall not

be liable for any costs incurred in the preparation of proposals or for any work performed in connection therein. Applicants must be current to the City on any loan, contractual, or tax obligation as due, and with any rules, regulations, or provisions on any existing or past City contracts.

Bids will be declared ineligible if awarded score is less than 75 points in total based on the evaluation rubric (see Evaluation Criteria), or:

- less than 20 on Project Design & Implementation,
- less than 5 on Evaluation Plan
- less than 16 on Trauma-Informed, Anti-Racist, Anti-Stigma, Gender-Affirming, Culturally Competent Approach, or
- less than 20 on Organizational Experience

Proposal Materials

1. **Contact Information:** Individual or organization name, address, phone, and email. If applying as a collaborative, please identify a lead applicant and provide the information for each partner organization.
2. **Proposal Narrative (maximum 10 pages, single-spaced):**
 - a. **Goals & Objectives:** Outline the goals and objectives of the proposed project. Objectives should be written in the SMART format (Specific, Measurable, Attainable, Realistic, and Time-limited).
 - b. **Work Plan Proposal:** Describe the proposed work plan to meet the project's goals and objectives. Work plan should include all grant related activities, including any necessary start up activities.
 - c. **Anticipated Reach:** Applicants should quantify anticipated outputs whenever feasible (e.g. total number served)
 - d. **Evaluation Plan:** Describe your approach to process and outcome evaluation, including how you will collect and report on required key performance indicators. Outline your plan for continuous learning through participant and community feedback.
 - e. **Trauma-Informed, Anti-Racist, Anti-Stigma, Gender-Affirming, Culturally Competent Approach:** Demonstrate an understanding of the systemic barriers and diverse needs of underserved populations. Describe how training will be delivered using equitable, culturally responsive, and affirming practices, and outline specific strategies to advance health equity.
 - f. **Organizational Experience:** Describe the organization's experience implementing training, projects of similar size and complexity. Provide the roles and qualifications of all relevant organization staff
3. **Timeline:** On a separate sheet include the proposed timeline of work, including option years 1 and 2.
 - a. While the primary evaluation will focus on Year 1 implementation, proposed timelines for option years may be considered for feasibility, sustainability, and long-term planning readiness.
4. **Resumes:** Provide resumes of all relevant lead organization staff. Include copies of any certifications, credentials, or documentation of experience, as appropriate. Please do not submit original documents.
5. **Letters of Commitment (required if applicable):** If applying as a collaborative, include signed letters of commitment from all partner organizations detailing their roles and responsibilities in implementation.
6. **Letters of Support (optional, but encouraged):** If partnering with organizations for referrals, outreach, programming collaboration, or other supportive functions, include letters demonstrating partnership commitment.

7. **Budget:** Applicants must submit a complete budget that clearly demonstrates how requested funds will be used to implement the program. The budget should reflect costs that are reasonable, necessary, and directly related to implementation.
 - a. Detailed Line-Item Budget: In Excel format, provide a spreadsheet that includes costs and descriptions for allowable expenses. Include the projected budget for option years 1 and 2:
 - While the primary evaluation will focus on Year 1 implementation, proposed timelines for option years may be considered for feasibility, sustainability, and long-term planning readiness.
 - b. Budget Narrative/Justification: Provide a narrative justification for each budget line item describing the purpose of the expense and how it supports the proposed project.
 - Applicants are encouraged to include, where feasible, estimated cost per participant and/or unit of training
 - c. Other Funding Sources: If the requested funding does not cover the full cost of the project, identify all additional funding sources that have been secured or are anticipated, including the amount and funding status (secured or pending).
 - d. Fiscal Capacity: Confirm the organization's ability to manage contracts, including its ability to accept a City purchase order and payment by check.
8. **Certificate of Good Standing** of the organization's 501c(3) status
9. **Supporting documents (optional, maximum 10 pages):** Provide documents, links, communications materials, etc. that provide any relevant background information about the organization and experience with similar projects.

Evaluation Criteria

HHS will make recommendations to the Providence Board of Contract and Supply (BOCS). All applicants will be notified of the selection outcomes once BOCS has approved the award. Proposals will be evaluated using the included evaluation rubric.

Bids will be declared ineligible if awarded score is less than 75 points in total based on the evaluation rubric outline below, or:

- less than 20 on Project Design & Implementation,
- less than 5 on Evaluation Plan
- less than 16 on Trauma-Informed, Anti-Racist, Anti-Stigma, Gender-Affirming, Culturally Competent Approach, or
- less than 20 on Organizational Experience

Evaluation Rubric

Technical Review Scoring	Total Points
Project Design & Implementation • The project's goals and objectives are clearly articulated • The proposed work plan clearly defines and describes all required activities and any proposed activities. • The anticipated reach of the project is outlined and proportional to the requested investment • Timeline is included and is realistic and appropriate for the proposed workplan	30

Evaluation Plan • Includes a clear evaluation plan that aligns with goals, strategies, and activities. • Outline data collection methods for all required and proposed key performance indicators • Includes applicable pre- and post-tests to measure training outcomes • Demonstrates a plan for continuous learning and improvement through participant feedback and community input.	10
Trauma-Informed, Anti-Racist, Anti-Stigma, Gender-Affirming, Culturally Competent Approach • Applicant demonstrates an understanding of underlying needs and challenges that impact underserved populations • Include approach to providing training using equitable, culturally responsive, and affirming practices • Propose specific strategies to advance health equity	20
Eligibility & Organizational Experience • Applicant is a qualified organization located in or primarily serving Providence • Demonstrated capacity to carry out the scope of work, including organizational and staff qualifications • Demonstrated success on past projects of similar scope and complexity • Resumes for staff were included • Letters of commitment from partnering agencies support the work plan (if applicable) • Certificate of good standing included with the application	30
Budget Proposal & Bid Package Requirements • Present a clear, detailed budget that aligns with the project goals. • Provide a reasonable justification for all line items • Project has been appropriately cost-estimated. • Clearly identified additional funding sources and status of each (as applicable) • Funds can be expended by December 31, 2027. • Compliance with standard City bid requirements	10
Total Eligible Points	100

SUPPLEMENTAL INFORMATION

If the issuing department for this RFP determines that your firm's bid is best suited to accommodate their need, you will be asked to provide proof of the following prior to formalizing an award.

An inability to provide the outlined items at the request of the department may lead to the disqualification of your bid.

*This information is **NOT** requested to be provided in your initial bid that you will submit to the City Clerk's office by the "date to be opened" noted on page 1. This list only serves as a list of items that your firm should be ready to provide on request.*

All bids submitted to the City Clerk become public record. Failure to follow instructions could result in information considered private being posted to the city's Open Meetings Portal and made available as a public record.

You must be able to provide:

- Business Tax ID will be requested after an award is approved by the Board of Contract and Supply.
- Proof of Insurance.
- Certificate of Good Standing with the Rhode Island Secretary of State.



**BOARD OF CONTRACT AND SUPPLY
CITY OF PROVIDENCE, RHODE ISLAND**

CITY OF PROVIDENCE STANDARD TERMS & CONDITIONS

1. The terms “you” and “your” contained herein refer to the person or entity that is a party to the agreement with the City of Providence (“the City”) and to such person’s or entity’s employees, officers, and agents.
2. The Request For Proposals (“RFP”) and these Standard Terms and Conditions together constitute the entire agreement of the parties (“the Agreement”) with regard to any and all matters. By your submission of a bid proposal or response to the City’s RFP, you accept these Standard Terms & Conditions and agree that they supersede any conflicting provisions provided by bid or in any terms and conditions contained or linked within a bid and/or response. Changes in the terms and conditions of the Agreement, or the scope of work thereunder, may only be made by a writing signed by the parties.
3. You are an independent contractor and in no way does this Agreement render you an employee or agent of the City or entitle you to fringe benefits, workers’ compensation, pension obligations, retirement or any other employment benefits. The City shall not deduct federal or state income taxes, social security or Medicare withholdings, or any other taxes required to be deducted by an employer, and this is your responsibility to yourself and your employees and agents.
4. You shall not assign your rights and obligations under this Agreement without the prior written consent of the City. Any assignment without prior written consent of the City shall be voidable at the election of the City. The City retains the right to refuse any and all assignments in the City’s sole and absolute discretion.
5. Invoices submitted to the City shall be payable sixty (60) days from the time of receipt by the City. Invoices shall include support documentation necessary to evidence completion of the work being invoiced. The City may request any other reasonable documentation in support of an invoice. The time for payment shall not commence, and invoices shall not be processed for payment, until you provide reasonably sufficient support documentation. In no circumstances shall the City be obligated to pay or shall you be entitled to receive interest on any overdue invoice or payment. In no circumstances shall the City be obligated to pay any costs associated with your collection of an outstanding invoice.
6. For contracts involving construction, alteration, and/or repair work, the provisions of applicable state labor law concerning payment of prevailing wage rates (R.I. Gen. Laws §§ 37-13-1 et seq., as amended) and the City’s First Source Ordinance (Providence Code of Ordinances §§ 21-91 et seq., as amended) apply.
7. With regard to any issues, claims, or controversies that may arise under this Agreement, the City shall not be required to submit to dispute resolution or mandatory/binding arbitration. Nothing prevents the parties from mutually agreeing to settle any disputes using mediation or non-binding arbitration.
8. To the fullest extent permitted by law, you shall indemnify, defend, and hold harmless the City, its employees, officers, agents, and assigns from and against any and all claims, damages, losses, allegations, demands, actions, causes of action, suits, obligations, fines, penalties, judgments, liabilities, costs and expenses, including but not limited to attorneys’ fees, of any nature whatsoever arising out of, in connection with, or resulting from the performance of the work provided in the Agreement.
9. You shall maintain throughout the term of this Agreement the insurance coverage that is required by the RFP or, if none is required in the RFP, insurance coverage that is considered in your industry to be commercially reasonable, and you agree to name the City as an additional insured on your general liability policy and on any umbrella policy you carry.
10. The City shall not subject itself to any contractual limitations on liability. The City shall have the time permitted within the applicable statute of limitations, and no less, to bring or assert any and all causes of action, suits, claims or demands the City may have arising out of, in connection with, or resulting from the performance of the work provided in the Agreement, and in no event does the City agree to limit your liability to the price of the Agreement or any other monetary limit.
11. The City may terminate this Agreement upon five (5) days’ written notice to you if you fail to observe any of the terms and conditions of this Agreement, or if the City believes your ability to perform the



BOARD OF CONTRACT AND SUPPLY
CITY OF PROVIDENCE, RHODE ISLAND

terms and conditions of this Agreement has been materially impaired in any way, including but in no way limited to loss of insurance coverage, lapsing of a surety bond, if required, declaration of bankruptcy, or appointment of a receiver. In the event of termination by the City, you shall be entitled to just and equitable compensation for any satisfactory work completed and expenses incurred up to the date of termination.

12. Written notice hereunder shall be deemed to have been duly served if delivered in person to the individual or member of the firm or entity or to an officer of the entity for whom it was intended, or if delivered at or sent by registered or certified mail to the last business address known by the party providing notice.
13. In no event shall the Agreement automatically renew or be extended without a writing signed by the parties.
14. You agree that products produced or resulting from the performance of the Agreement are the sole property of the City and may not be used by you without the express written permission of the City.
15. For any Agreement involving the sharing or exchange of data involving potentially confidential and/or personal information, you shall comply with any and all state and/or federal laws or regulations applicable to confidential and/or personal information you receive from the City, including but not limited to the Rhode Island Identity Theft Protection Act, R.I. Gen. Laws § 11-49.3-1, during the term of the Agreement. You shall implement and maintain appropriate physical, technical, and administrative security measures for the protection of, and to prevent access to, use, or disclosure of, confidential and/or personal information. In the event of a breach of such information, you shall notify the City of such breach immediately, but in no event later than twenty-four (24) hours after discovery of such breach.
16. The Agreement is governed by the laws of the State of Rhode Island. You expressly submit yourself to and agree that any and all actions arising out of, in connection with, or resulting from the performance of the Agreement or relationship between the parties shall occur solely in the venue and jurisdiction of the State of Rhode Island or the federal court located in Rhode Island.
17. The failure of the City to require performance of any provision shall not affect the City's right to

require performance at any time thereafter, nor shall a waiver of any breach or default of this Agreement constitute a waiver of any subsequent breach or default or a waiver of the provision itself.

18. If any term or provision of this Agreement, or the application thereof to any person or circumstance shall, in any extent, be invalid or unenforceable, the remainder of this Agreement shall not be affected thereby, and each term and provision shall be valid and enforceable to the fullest extent permitted by law.